

## TMC TITLE 18

### DEVELOPMENT STANDARDS – GENERAL PROVISIONS

#### CHAPTERS:

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## CHAPTER 18.10

### INTRODUCTION

#### Sections:

- 18.10.010 Title**
- 18.10.020 Intent and Purpose**
- 18.10.030 How to Use this Code**

#### **18.10.010 Title.**

This Title shall be cited as the “City of Tenino Development Regulations – General Provisions”, hereinafter referred to as “this Title” or “this Code.”

#### **18.10.020 Purpose, Goal, and Intent.**

- A. The purpose of this Title is to outline general provisions for development regulations regarding application filing, department review, public notice, time periods, code interpretations, and enforcement and penalties. It is also provided to implement the City of Tenino Comprehensive Plan as adopted and subsequently amended.
- B. The goal is to protect and promote the health, safety, and general welfare of Tenino’s citizens by guiding planning and land use decisions. This Title promotes development, reduced street congestion, and enhanced fire and public safety. It also encourages adequate public infrastructure, such as transportation, domestic water, sanitary sewer (when available), sanitary septic, schools, parks, and storm drainage. Additional goals of this code are to:
  - 1. Promote quality building and development that is compatible with the surrounding environment and land uses to enhance the community.
  - 2. Support a variety of affordable housing opportunities for Tenino’s population and enhance a safe and livable community.
  - 3. Pursue a strong and diverse economy that protects the neighborhood character.
  - 4. Protect the natural environment and preserve environmentally sensitive areas.
  - 5. Improve human services as the community changes.
  - 6. Balance transportation needs of the community with regional objectives by improving both street and multimodal transportation systems.
  - 7. Provide adequate public facilities and services to support land development.
  - 8. Maintain effective administration and enforcement of the regulations contained herein.
- C. The intent of this regulation is to enact standards for the benefit of the public at large and not for the benefit of any one person or groups of persons. The City does not intend to create a duty to enforce this code except to the public at large.

#### **18.10.030 How to Use this Code.**

- A. The Development Standards – General Provisions, is Title 18 of the Tenino Municipal Code. This Title contains chapters that are enumerated and represented in a consistent format. For example, Chapter 10 – Introduction, is represented as 18.10.

B. Each Chapter contains Sections and Subsections. Sections are enumerated and represented in the following format: TMC 18.10.020 – Purpose. Subsections are enumerated in the following format:

“A.  
    1.  
        a.  
            1).  
B.”

C. Each Chapter begins with a listing of the Sections and a statement of that Chapter’s purpose and applicability. General definitions and abbreviations are contained in TMC 18.20 Definitions. In some instances, specialized definitions may be found within the Chapter where those definitions are used. Cross-references to other chapters and Sections of this Title and to other Titles within the Tenino Municipal Code can be found throughout this Title.

D. Supplemental Development regulations to these General Provisions include:

1. TMC Title 18A – Comprehensive Plan and Annexations
2. TMC Title 18B – Zoning;
3. TMC Title 18C – Environmental (SEPA);
4. TMC Title 18D – Critical Areas; and
5. TMC Title 18E – Subdivisions & Platting;

E. The City foresees a need to develop additional future Supplemental Development regulations that may arise to assist in the orderly development of lands within the City of Tenino. Therefore, additional Development Regulation Titles will hence be sequentially identified beginning with TMC Title 18F and is reserved for the next Development regulation Title adopted by the City.

## CHAPTER 18.20

### DEFINITIONS

#### Sections:

<a href="#">18.20.010</a>	<b>Purpose</b>
<a href="#">18.20.020</a>	<b>Words not Defined, Administrative Interpretation</b>
<a href="#">18.20.030</a>	<b>Additional Definitions</b>
<a href="#">18.20.040</a>	<b>A Definitions</b>
<a href="#">18.20.050</a>	<b>B Definitions</b>
<a href="#">18.20.060</a>	<b>C Definitions</b>
<a href="#">18.20.070</a>	<b>D Definitions</b>
<a href="#">18.20.080</a>	<b>E Definitions</b>
<a href="#">18.20.090</a>	<b>F Definitions</b>
<a href="#">18.20.100</a>	<b>G Definitions</b>
<a href="#">18.20.110</a>	<b>H Definitions</b>
<a href="#">18.20.120</a>	<b>I Definitions</b>
<a href="#">18.20.130</a>	<b>J Definitions</b>
<a href="#">18.20.140</a>	<b>K Definitions</b>
<a href="#">18.20.150</a>	<b>L Definitions</b>
<a href="#">18.20.160</a>	<b>M Definitions</b>
<a href="#">18.20.170</a>	<b>N Definitions</b>
<a href="#">18.20.180</a>	<b>O Definitions</b>
<a href="#">18.20.190</a>	<b>P Definitions</b>
<a href="#">18.20.200</a>	<b>Q Definitions</b>
<a href="#">18.20.210</a>	<b>R Definitions</b>
<a href="#">18.20.220</a>	<b>S Definitions</b>
<a href="#">18.20.230</a>	<b>T Definitions</b>
<a href="#">18.20.240</a>	<b>U Definitions</b>
<a href="#">18.20.250</a>	<b>V Definitions</b>
<a href="#">18.20.260</a>	<b>W Definitions</b>
<a href="#">18.20.270</a>	<b>X Definitions</b>
<a href="#">18.20.280</a>	<b>Y Definitions</b>
<a href="#">18.20.290</a>	<b>Z Definitions</b>

**18.20.10 Purpose.** The purpose of this section is to define words that are used throughout these Development Regulations. Definitions may also be found within the other Development Regulation Titles.

**18.20.20 Words not Defined – refer to TMC 18.50.020 (F), Administrative Interpretation**

**18.20.30 Additional Definitions.** The definitions contained in this Title are generally those listed in [TMC 18.20.040](#) (below). Definitions specific to individual Titles appear, and are listed in, those Development Regulations.

## 18.20.040 A Definitions.

### ABANDON OR ABANDONMENT OF WIRELESS TELECOMMUNICATION FACILITIES.

Means:

1. To cease operation for a period of 60 or more consecutive calendar days;
2. To reduce the effective radiated power of an antenna by 75% for 60 or more consecutive calendar days unless new technology or the construction of additional cells in the same locality allows reduction of effective radiated power by more than 75%, so long as the operator still serves essentially the same customer base;
3. To relocate an antenna at a point less than 80% of the height of an antenna support structure; or,
4. To reduce the number of transmissions from an antenna by 75% for 60 or more consecutive calendar days provided that non-operation or reduced operation for a period of 60 or more consecutive calendar days to facilitate maintenance, re-design or other changes about which the City was notified in advance, shall not constitute abandonment.

**ABUTTING.** A lot bordering on, touching or in physical contact with another lot. Sites are considered abutting even though the area of contact may be only a point.

**ACCESS.** The way or means by which pedestrians and vehicles enter and leave property.

**ACCESSORY BUILDING.** A detached subordinate building, the use of which is customarily incidental of the principal building or to the principal use of the land and is located on the same tract as the principal building or use.

**ACCESSORY DWELLING UNIT.** A second dwelling unit added to, created within, or detached from a single-family detached dwelling for use as a completely independent or semi-independent unit with provisions for cooking, eating, sanitation, and sleeping.

**ACCESSORY STRUCTURE.** A structure either attached or detached from a principal building and located on the same lot and is customarily incidental and subordinate to the principal building or use.

**ACCESSORY USE.** A use of land or of a building customarily incidental and subordinate to the principal use of the land or building and located on the same lot with the principal use.

**ACTION(s).** Includes new and continuing activities (including projects and programs) entirely or partly financed, assisted, conducted, regulated, licensed, or approved by agencies; new or revised agency rules, regulations, plans, policies, or procedures; and Legislative proposals. Actions fall within one of two categories:

1. **Project actions.** A project action involves a decision on a specific project, such as a construction or management activity located in a defined geographic area. Projects include and are limited to agency decisions to:
  - a. License, fund, or undertake any activity that will directly modify the environment, whether the activity will be conducted by the agency, an applicant, or under contract;
  - b. Purchase, sell, lease, transfer, or exchange natural resources, including publicly owned land, whether or not the environment is directly modified.
2. **Nonproject actions.** Nonproject actions involve decisions on policies, plans, or programs.
  - a. The adoption or amendment of legislation, ordinances, rules, or regulations that contain standards controlling use or modification of the environment;
  - b. The adoption or amendment of comprehensive land use plans or zoning ordinances;
  - c. The adoption of any policy, plan, or program that will govern the development of a series of connected actions ([WAC 197-11-060](#)), but not including any policy, plan, or program for which approval must be obtained from any federal agency prior to implementation;

- d. Creation of a district or annexations to any city, town or district;
  - e. Capital budgets; and
  - f. Road, street, and highway plans.
3. Actions do not include activities listed above when an agency is not involved. Actions do not include bringing judicial or administrative civil or criminal enforcement actions.

**ACTIVITY.** Any use conducted on a site.

**ADEQUATE PUBLIC FACILITIES.** Adequate public facilities means facilities which have the capacity to serve development without decreasing levels of service below locally established minimums.

**ADJACENT.** Lots located across a right-of-way, railroad or street, except limited access roads.

**ADULT FAMILY HOME.** A residential home in which a person or persons provide personal care, special care, room, and board to more than one but not more than six adults who are not related by blood or marriage to the person or persons providing the services.

**AGENCY.** Any state or local governmental body, board, commission, department, or officer authorized to make law, hear contested cases, or otherwise take the actions stated in [WAC 197-11-704](#), except the judiciary and state legislature. An agency is any state agency ([WAC 197-11-796](#)) or local agency ([WAC 197-11-762](#)).

**ALLEY.** A public or private way not more than 30 feet wide at the rear or side of property affording only secondary means of vehicular or pedestrian access to abutting property. Alleys are not considered streets for the purpose of calculating setbacks.

**Alterations.** Any repair, reconstruction, or improvement of a structure, the cost of which does not equal or exceed fifty percent of the market value of the structure in a 2-year period.

**AMATEUR RADIO STATION OPERATORS OR RECEIVE-ONLY ANTENNAS.** Any tower or antenna that is under 70 feet in height and is owned and operated by a federally licensed amateur radio station operator or is used exclusively for receive-only antennas.

**AMENDMENT.** Any change in the wording, context, or substance of this Code or the Comprehensive Plan; a change in the zoning map or Comprehensive Plan map; a change to the official controls of City Code; or any change to a condition of approval or modification of a permit or plans reviewed or approved by the Planning Commission, City Council or Designee.

**ANCHOR.** The device to which tie-downs are secured or fastened having a holding power of not less than 4,800 pounds. They include, but are not necessarily limited to, screw auger, expanding or concrete "dead men" type anchors, and are to be constructed as to accommodate "over the top" and "frame" type tie-downs, used singly or in conjunction.

**ANTENNA HEIGHT OR HEIGHT.** When referring to a tower or other wireless telecommunication facilities, the vertical distance measured from the finished grade of the parcel at the base of the tower pad or antenna support structure to the highest point of the structure, even if said highest point is an antenna. If the support structure is on a sloped grade, then the average between the highest and lowest grades shall be used in calculating the antenna height.

**ANTENNA SUPPORT STRUCTURE.** Any pole, telescoping mast, tower, tripod, or other structure which supports a device used in the transmitting or receiving of radio frequency signals.

**ANTENNA.** Any exterior apparatus designed for telephonic, radio, data, internet, or television communications through the sending and/or receiving of electromagnetic waves, and includes equipment attached to a tower or building for the purpose of providing telecommunications services.

**ANTIQUÉ DEALER.** Any person engaged, in whole or in part, in the business of selling antiques.

**ANTIQUES.** Works of art, pieces of furniture, decorative and household objects, and other such collectibles possessing value or commercial appeal owing to their being made during an earlier period.

**ANTENNA.** Any exterior apparatus designed for telephonic, radio, data, internet, or television communications through the sending and/or receiving of electromagnetic waves, and includes equipment attached to a tower or building for the purpose of providing telecommunications services.

**APARTMENT.** One or more units as part of a mixed use structure or development that may or may not be owner occupied or a dwelling unit in a multifamily building. (Ord. 731 § 1, 2007)

**APPEAL.** A proceeding by which an aggrieved party requests that a disputed matter is brought before a higher authority for review of a decision made by the City.

**APPLICANT.** Any natural person, firm, partnership, association, social or fraternal organization, corporation, estate, trust, receiver, syndicate, branch of government, or any other person or combination acting as a unit, with legal rights and duties, whether acting by themselves or by a servant, agent, employee, or guardian authorized to make an application to the City of Tenino for any required development permit.

**APPROVAL.** Permission to proceed with a land-use action for development.

**AQUIFER.** See TMC 18D.10 Definition Aquifer.

**ARCADE.** A linear pedestrian walkway that abuts and runs along the facade of a building. It is covered, but not enclosed, and open at all times to public use. Typically, it has a line of columns along its open side. There may be habitable space above the arcade.

**ARCHITECTURAL BARRIERS.** Constructed structures such as walls, signs, rockeries, drainage swales or similar constructed features that impact the required landscape areas.

**ART, ARTWORK.** A device, element, or feature with a primary purpose to express, enhance or illustrate aesthetic quality, feeling, physical entity, idea, local condition, historical or mythical happening, or cultural or social value. Examples of artwork include sculpture, bas-relief sculpture, mural, or unique, specially crafted lighting, furniture, pavement, landscaping, or architectural treatment that is intended primarily, but necessarily exclusively, for aesthetic purpose. Signs, upon approval by the City, may be considered artwork, provided they exhibit an exceptionally high level of craftsmanship, special material or construction and include decorative devices or design elements that are not necessary to convey information about the business or product. Signs that are primarily names or logos are not considered art.

**AUTOMOBILE SERVICE STATION OR GAS STATION.** A building or lot having pumps and storage tanks where fuels, oils or accessories for motor vehicles are dispensed, sold or offered for sale at retail prices only, repair service is incidental and no storage or parking space is offered for rent. Any area of land, including the structures thereon, that is used for the sale of gasoline or other motor fuels, oils, lubricants, and auto accessories; and which may or may not include washing, lubricating, and other minor servicing with the exception of automobile body work.

#### **18.20.050 B Definitions.**

**BACKHAUL NETWORK.** The lines that connect a provider's wireless telecommunications facilities to one or more cellular telephone switching offices, and/or long distance providers, or the public switched telephone network.

**BARN.** A structure used for the storage of farm products, feed, and for housing farm animals and light farm equipment.

**BASE FLOOD ELEVATION.** That elevation, expressed in feet above mean sea level, determined by the Federal Insurance Administration, U.S. Department of Housing and Urban Development, to which floodwater, on an average, can be expected to rise on a frequency of once in every one hundred years.

**BED AND BREAKFAST.** A lodging facility comprised of a single residential structure containing up to four units of small-scale, temporary lodging which provides a single meal and where the proprietors of the service reside in the structure.

**BERM.** A landscaped elevation formed of earth, sand, or stone.

**BLANK WALLS.** Walls subject to “blank wall” requirements meet the following criteria:

1. Any wall or portion of a wall that has a surface area of 400 square feet (SF) of vertical surface without a window, door, or building modulation as defined below or other architectural feature.
2. Any ground level wall surface or section of a wall over 4' in height at ground level that is longer than 15 foot as measured horizontally without having a ground level window or door lying wholly or in part within that 15 foot section.

**BLIGHTED AREA.** An area characterized by deteriorating and/or abandoned buildings; inadequate or missing public or community services; and vacant land with debris, litter, lack of sanitation facilities, trash and junk accumulation, and impacted by adverse environmental nuisances, such as noise, heavy traffic, and odors.

**BLOCK.** All land along one side of a street that is between two intersections or intercepting streets, or interrupting streets and a railroad right-of-way, or unsubdivided land or watercourse.

**BOARDINGHOUSE OR LODGING HOUSE.** A dwelling unit having only one kitchen and used for the lodging (with or without meals) for compensation of persons other than the related family members or operator of such dwelling unit.

**BOUNDARY LINE ADJUSTMENT.** See TMC 18.10.040 Definition Boundary Line Adjustment.

**BUFFER.** An area of land or a structure used or created for the purpose of insulating or separating a structure or land use from other lands, uses or structures, in such a manner as to reduce or mitigate any adverse impacts of one or the other.

**BUILDABLE AREA.** The portion of a lot or site, exclusive of required yard areas, setbacks, landscaping or open space within which a structure may be built.

**BUILDING.** Any structure having a roof supported by columns or walls used or intended to be used for the shelter or enclosure of persons, animals or property of any kind.

**BUILDING CODE.** The code promulgated by the International Conference of Building Officials, as adopted by the City Council, and as amended hereafter.

**BUILDING COVERAGE.** The measurement of the gross footprint of all the structures, to include accessory and exempt structures, on a lot. The gross footprint includes all structural elements and projections of a building and includes, but is not limited to; eaves, projections, decks, balconies, elevated patios, breezeways, or canopies.

**BUILDING, DETACHED.** A building detached from one or more buildings by common roofs, walls, or floors.

**BUILDING FACADE OR FACADE.** The visible wall surface, excluding the roof, of a building when viewed from a public right-of-way or adjacent property. If more than one wall is predominately visible, the walls may be considered one facade for the purposes of signage. A building facade is measured in gross square feet (gsf) and does not include roof area.

**BUILDING HEIGHT.** The vertical distance from the average natural, undisturbed grade of a site to the highest point of the structure.

**BUILDING, PRINCIPAL.** A building devoted to the principal use of the lot on which it is situated.

**BUILDING SITE.** See “Buildable Area.”

**BULKHEAD.** A vertical wall of steel, timber or concrete used for erosion protection or as a retaining wall.

**BUSINESS.** The purchase, sale, or other transaction involving the handling or disposition of any article, service, substance, or commodity for livelihood or profit; or the management of office buildings, offices, recreational or amusement enterprises; or the maintenance and use of buildings, offices, structures, and premises by professions and trades rendering services.

### **18.20.060 C Definitions.**

**CAMOUFLAGE.** To disguise, hide, or integrate with an existing or proposed structure or with the natural environment so as to be significantly screened from view.

**CAMPGROUND OR RECREATIONAL VEHICLE PARK.** Any parcel of land under private or public ownership in which any sites are offered for rent or lease for the purpose of overnight camping in a recreational vehicle, tent, teepee, shelter or other accommodations for enjoying an outdoor experience. A campground designed to accommodate recreational vehicles may be considered to be a recreational vehicle park. A campground or recreational vehicle park shall not be considered to be a facility designed to accommodate mobile homes as defined below.

**CARPORT.** A covered automobile structure open on one or more sides, with direct driveway access for the parking stall(s). A carport may be integrated with, attached to, or detached from the primary structure.

**CAR WASH.** Facilities for the washing, waxing and vacuuming of automobiles, light trucks, and vans, either by the patron or by others using machinery specifically designed for that purpose.

**CELL SITE OR SITE.** A tract or parcel of land that contains wireless telecommunications facilities including any antenna, support structure, accessory buildings, and parking, and may include other uses associated with and ancillary to wireless telecommunication facilities.

**CEMETERIES.** Land used or intended to be used for the burial of the dead and dedicated to cemetery purposes, including columbariums, mausoleums and mortuaries, when operated in conjunction with and within the boundary of such cemetery.

**CHANGE OF USE.** A change of use shall be determined to have occurred when it is found that the general character of the use in question has been modified. This determination shall include review of, but not be limited to:

1. Hours of operation,
2. Materials processed or sold,
3. Required parking,
4. Traffic generation,
5. Impact on public utilities,
6. Clientele,
7. General appearance and location, and
8. Change in use type.

**CIRCULATION.** The movement or flow of traffic from one place to another through available routes. Traffic includes a variety of modes of travel including pedestrian, motor vehicle and non-motorized methods, such as bicycles.

**CITY.** The City of Tenino and/or City staff members.

**CITY DESIGNEE or DESIGNEE.** The Community Development Department Director, Senior Planner, or other as appointed by the Mayor.

**CLEARING.** The removal of timber, brush, grass, ground cover, or other vegetative matter from a site that exposes the earth's surface on the site.

**CLEAR-VISION AREAS.** A triangular area at intersections or public drives where visual obstructions are to be kept clear (see Sight Distance Zone).

**CLINIC.** A place where medical or dental care is furnished to persons on an outpatient basis by professionals in the health care field.

**CLOSED RECORD APPEALS.** Administrative appeals under [Chapter 36.70B.110 RCW](#), which are heard by the City Council following an open record hearing on a project permit application when the appeal is on the record with no or limited new evidence or information allowed to be submitted, and only appeal arguments allowed.

**CO-LOCATION OF WIRELESS TELECOMMUNICATION FACILITIES.** The use of a wireless telecommunication facilities by more than one service provider.

**COMBINED USE BUILDING.** Residential use types in combination with other use types.

**COMMERCIAL ACTIVITY.** Any activity carried out for the purpose of financial gain for an individual or organization, whether profit or non-profit.

**COMMERCIAL TRUCK.** Any motorized vehicle licensed by the State including, but not limited to, a car, truck, truck trailer, tractor, grading machine, bulldozer, scraper, boat, motorized crane, etc., that is used in the operation of a business to store, transfer, or deliver commodities or in construction, road grading, or logging activities.

**COMMUNICATION FACILITIES.** Power and communication lines and towers, antennae and microwave receivers.

**COMMUNITY DEVELOPMENT DIRECTOR.** The Director of the Community Development Department of the City of Tenino or designee of that department.

**COMPREHENSIVE PLAN.** The document, including maps, adopted by the City Council that outlines the City's goals and policies relating to management of growth, and prepared in accordance with Chapter. [36.70A RCW](#). The term also includes any adopted subarea plans prepared in accordance with Chapter. [36.70A RCW](#).

**CONCURRENCY.** Ensuring that adequate public improvements or strategies are in place at the time of development, and the ability and financial commitment of the service provider to expand capacity or maintain the level-of-service for new development through capital improvements within a six year period as noted in the Transportation Capital Improvement Plan.

**CONDITIONAL USE.** Means certain uses which, because of special requirements, unusual character, size or shape, infrequent occurrence or possible detrimental effects on surrounding property and for other similar reasons are classified as "conditional uses". These uses may be allowed in certain use districts by the granting of a conditional use permit by the planning commission, which is responsible for the administration of conditional use procedure. Conditional uses require a special degree of control to make such uses consistent with and compatible to other existing or permissible uses in the same zone or zones.

**CONDOMINIUM.** Real property, portions of which are designated for separate ownership and the remainder of which is designated for common ownership solely by the owners of those portions. Real property is not a condominium unless the undivided interest in the common elements are vested in the unit owners, and unless a declaration and a survey map and plans have been recorded. Condominiums must meet all provisions of Chapter [64.34 RCW](#).

**CONTIGUOUS.** Bordering upon, to touch upon, or in physical contact with.

**CORRECTIONAL FACILITIES.** Facilities for holding persons in custody or in detention, including county jails, state prisons, juvenile detention facilities, pre-release facilities, work release facilities, and other facilities to which a person may be incarcerated upon arrest or pursuant to sentencing by court.

**COURTYARD.** A courtyard is an open space, usually landscaped, which is enclosed on at least three sides by a structure or structures.

**CRITICAL AREAS.** See TMC Chapter 18D.10.060 Definitions.

**CURB CUT.** A curb cut is a depression in the curb for a driveway to provide vehicular access between private property and the street.

## **18.20.070 D Definitions.**

**DANGEROUS WASTE.** Any discarded, useless, unwanted, or abandoned substances including, but not limited to, certain pesticides, or any residues or containers of such substances which are disposed of in such quantity or concentration as to pose a substantial, present or potential hazard to human health, wildlife, or the environment because such wastes or constituents or combinations of such wastes:

1. Have short-lived, toxic properties that may cause death, injury, or illness or have mutagenic, teratogenic, or carcinogenic properties; or
2. Are corrosive, explosive, flammable, or may generate pressure through decomposition or other means. Includes wastes designated in [WAC 173-303-070 through 173-303-103](#) as dangerous wastes.

**DAYCARE CENTER.** A daycare facility, which operates in a place other than a residence, with no limitation as to the number of clients.

**DAYCARE FACILITY.** A building or structure in which care is regularly provided for a group of children or adults for periods of less than 24 hours. Day care facilities include family day care homes and day care centers regulated by the Washington State Department of Social and Health Services or successor agency, as presently defined and as may be hereafter amended ([RCW 74.15](#) and [WAC 388](#)).

**DAYCARE, HOME.** A daycare facility that operates in the provider's residence and is subject to a limitation on the number of clients.

**DAYCARE, HOME-BASED.** A daycare facility with no more than 12 persons in attendance at any one time in the provider's home in the family living quarters, including immediate family members who reside in the home.

**DECIBEL.** A unit of measurement of the intensity (loudness) of sound. Sound level meters which are employed to measure the intensity of sound are calibrated in decibels.

**DECIDUOUS TREE.** A tree that loses its foliage annually.

**DECISION.** A determination arrived at after consideration.

**DECK.** A deck is a roofless, outdoor, above ground platform projecting from the wall of a building and supported by piers or columns.

**DEDICATION.** The transfer of property by the owner to another party.

**DENSITY.** The permissible number of dwelling units that may be developed on a specific amount of land area measured in number of dwelling units per acre.

**DEPARTMENT.** The City of Tenino Community Development Department.

**DESIGN DETAILS.** Architectural or building design details refer to the minor building elements that contribute to the character or architectural style of the structure. Design details may include

moldings, mullions, rooftop features, the style of the windows and doors, and other decorative features.

**DESIGN, WIRELESS TELECOMMUNICATION FACILITIES.** The appearance of wireless telecommunication facilities, including such features as their materials, colors, and shape.

**DESIGNATED ZONE FACILITY.** Any hazardous waste facility that requires an interim or final status permit under rules adopted under Chapter [70.105 RCW](#) and Chapter [173-303 WAC](#), and that is not a preempted facility as defined in [RCW 70.105.010](#) or in Chapter [173-303 WAC](#). A hazardous waste treatment or storage facility is a designated zone facility.

**DEVELOPMENT.** Any constructed changes to improved or unimproved land, including, but not limited to buildings or other structures, mining, dredging, filling, grading, paving, excavating, or drilling operations or the subdivision of property.

**DEVELOPMENT ACTIVITY.** Any action taken either in conjunction with a use, or to make a use possible. Activities do not in and of themselves result in a specific use. Most activities may take place in conjunction with a variety of uses.

**DEVELOPMENT PERMIT.** Any document granting, or granting with conditions, an application for a site plan, building permit, discretionary decision, or other official action of the City having the effect of authorizing the development of land, which includes all Process I through Process V applications.

**DEVELOPMENT PLAN.** A plan drawn to scale, indicating, but not limited to, the proposed use, the actual dimensions and shape of the lot to be built upon, the exact sizes and locations of buildings already existing on the lot, if any, and the location on the lot of the proposed building or alteration, yards, setbacks, landscaping, off-street parking, ingress and egress, and signs.

**DEVELOPMENT REGULATIONS.** The controls placed on development or land use activities, including, but not limited to, zoning ordinances, critical areas ordinances, shoreline master programs, official controls, planned unit development ordinances, subdivision ordinances, and binding site plan ordinances together with any amendments thereto. A development regulation does not include a decision to approve a project permit application, as defined in RCW 36.70B.020, even though the decision may be expressed in a resolution or ordinance of the legislative body of the City.

**DISCONTINUANCE.** The abandonment or nonuse of a building, structure, sign or lot.

**DISCRETIONARY PERMIT.** A decision which requires special analysis or review due to the nature of the application or because special consideration was requested by the applicant.

**DISTRICT.** An area designated by this Title, with specific boundaries, in which lie specific zones, or special purpose area as described in this Title.

**DOMESTICATED ANIMAL.** Those domestic beasts such as any dog, cat, rabbit, horse, mule, ass, bovine animal, lamb, goat, sheep or hog, or other animal made to be domestic.

**DOUBLE-FRONTAGE LOT.** A lot other than a corner lot with frontage on more than one street.

**DRIPLINE.** A circle drawn at the soil line directly under the outermost branches of a tree.

**DRIVE-THROUGH.** A business establishment so developed that all or a portion of its retail or service character is dependent on providing a driveway approach or parking space for motor vehicles so as to serve patrons while in a motor vehicle, or within a building on the same premises and devoted to the same purpose as the drive-through service.

**DRIVEWAY.** A paved or graveled surface a minimum of 15 feet in width that provides access to a lot from a public or private right-of-way.

**DUPLEX.** One detached residential building, vertically or horizontally attached, containing two dwelling units totally separated from each other by a one-hour firewall or floor, designed for occupancy by not more than one family each.

**DURABLE SURFACE.** Concrete, brick or asphalt material for driving, parking or storing materials. (Ord. 731 § 1, 2007)

**DWELLING.** A building or portion thereof designed exclusively for human habitation, but not including hotel or motel units.

**DWELLING, MULTIPLE.** A building designed and used for occupancy by three or more families all living independent of each other and having separate kitchen facilities for each family where all dwelling units are located on the same lot.

**DWELLING UNIT.** One room or rooms connected together, constituting a separate, independent housekeeping establishment for owner occupancy, or rental or lease on a weekly, monthly or longer basis, and physically separated from any other rooms or dwelling units which may be in the same structure or on the same property, and containing independent cooking, sleeping and sanitary facilities. All rooms comprising a dwelling unit shall have access through an interior door to other parts of the dwelling unit.

#### **18.20.080 E Definitions.**

**EASEMENT.** A non-possessory interest in the land of another which entitles the owner of the interest to a limited use or enjoyment of the other's land for the purpose of and protection from interference with this use by a public or private street, railroad, utility, transmission line, walkway, sidewalk, bikeway, equestrian trail, and other similar uses. An easement may be exclusive or include more than one user.

**ERECT.** The act of placing or affixing a component of a structure upon the ground or upon another such component.

**ESSENTIAL PUBLIC FACILITIES.** Those state or regional facilities and services of state-wide significance that are typically difficult to site, such as airports, state education facilities, state or regional transportation facilities, state and local correctional facilities, solid waste handling facilities, and in-patient facilities including substance abuse facilities, mental health facilities, group homes and secure community transition facilities.

**EVERGREEN TREE.** A tree, often a coniferous tree, which retains its foliage and remains green year round.

**EXCAVATE.** The removal by man of sand, sediment, or other material from an area of land or water for other use than commercial or industrial.

**EXTREMELY HAZARDOUS WASTE.** Any waste which will persist in a hazardous form for several years or more at a disposal site and which in its persistent form presents a significant environmental hazard and may be concentrated by living organisms through a food chain or may affect the genetic constitution of humans or other living creatures and is disposed of at a disposal site in such quantities as would present an extreme hazard to man or the environment. Those wastes designated in [WAC 173-303-070 through 173-303-103](#) as extremely hazardous wastes.

#### **18.20.090 F Definitions.**

**FACADE.** Any portion of an exterior elevation of a building extending from the ground level to the top of the parapet wall or eaves, for the entire width of the building elevation. A front facade is typically the facade facing the major public street(s). An entry facade is typically the facade with the primary public entry.

**FAMILY.** One or more individuals related by blood or legal familial relationship, or a group of not more than six persons who need not be related by blood or a legal familial relationship under a

common housekeeping management plan, living together in a dwelling unit as a single, nonprofit housekeeping unit, excluding Type I, II and III group homes as defined in TMC 18.70.050, Residential Use Category.

FENCE. A wall or barrier for the purpose of enclosing space or separating parcels of land.

FENCE, SIGHT-OBSCURING. A fence constructed of solid wood, masonry, metal or other appropriate material that totally conceals the subject use from adjoining uses.

FILL/FILLING. The placement by man of sand, sediment or other material to raise the elevation of the land.

FINAL DEVELOPMENT PLAN. A plan or set of plans that comply with the conditions set forth in a preliminary approval and, once approved, authorizes the granting of a discretionary permit.

FLAG. Any piece of cloth of individual size, color and design, used as a symbol, signal, emblem, or for decoration.

FLAGPOLE. A staff or pole that is designed to display a flag. A flagpole may be freestanding or attached to a building or to a private light standard.

FLEA MARKET. Arrangements whereby a person or persons sell, lease, rent, offer or donate to one or more persons a place or area where such persons may offer or display secondhand or junk items.

FLOOR AREA. The sum of the gross horizontal areas of several floors of a building, measured from the exterior faces of the exterior walls or from the center line of walls separating two buildings, but not including, attic space providing headroom of less than seven feet, basement, if more than 50% of the basement is less than grade.

FLOOR AREA RATIO (FAR). The floor area ratio of the building or buildings on any lot means the gross floor area of the building or buildings on that lot, divided by the gross area of such lot.

FOOTPRINT. The perimeter of the foundation of a structure as it is measured at grade.

FOOTCANDLE. A footcandle is a unit used for measuring the amount of illumination on a surface. The amount of usable light from any given source is partially determined by the angle of incidence of the source and the distance to the illuminated surface.

FREEWAY. Any section of a highway that has been declared to be a freeway by act or resolution of the competent establishing authority.

FRONTAGE. Frontage refers to length of a property line along a public street or right-of-way.

### **18.20.100 G Definitions.**

GARAGE. An enclosed automobile structure with direct driveway access principally for vehicular equipment such as automobiles, boats, etc., used by the tenants of the building(s). A garage may be integrated with, attached to, or detached from the primary structure. Also see PARKING STRUCTURE.

GARAGE, PUBLIC. Any garage, other than a private garage, available to the public, operated for gain and used for storage, repair, rental, washing, sales, or general servicing of automobiles or other motor vehicles.

GEOLOGIC. Relating to the occurrence and properties of earth. Geologic hazards include faults, land and mudslides, and earthquakes.

GOVERNING AUTHORITY. The City Council of the City of Tenino.

GRADE, AVERAGE. The average elevation of the undisturbed ground prior to construction at all exterior corners of the proposed structure.

GRADE, FINISHED. The finished surface of the ground, street, paving or sidewalk.

GRADE, PRE-CONSTRUCTION. Prior to any grade, fill or disturbance of soil or vegetation.

**GREENHOUSE.** A glass or plastic structure specially designed for the growing of plants that provides a controlled growing environment that allows plants to grow when they would not otherwise do so.

**GROSS AREA.** The total sum area of the lot after public rights-of-way are subtracted.

**GROSS DENSITY.** A calculation of the number of housing units that is allowed on a property based on the maximum density permitted.

**GROSS SQUARE FEET (GSF).** The sum of the total square footage of any building, lot, property or area.

**GROUND COVER.** Low-growing vegetative materials with a mound or spreading manner of growth that provides solid cover.

**GROUP FOSTER HOME.** A facility, which provides board, domiciliary care and social services to a group of five or more dependent children.

**GOVERNMENT ASSISTED HOUSING.** Housing that is owned by the city, a public housing authority or state or federal agency, for the purpose of supporting low-income families.

**GUYED TOWER.** A wireless communication support structure that is typically over 100 feet tall and is steadied by wire guys in a radial pattern around the tower.

#### **18.20.110 H Definitions.**

**HABITAT.** The place or type of site where an organism lives; the place occupied by an entire community, such as a freshwater tidal marsh community.

**HAZARDOUS SUBSTANCE LAND USE FACILITY.** The projected line enclosing the area of all structures and lands on which hazardous substance land use activities occur, have occurred in the past or will occur in the future. This does not include the application of products for agricultural purposes or the use, storage, or handling of hazardous substances used in public water treatment facilities.

**HAZARDOUS SUBSTANCE LAND USE.** Any use which is permitted under this Title and which includes a designated zone facility or the processing or handling of a hazardous substance.

**HAZARDOUS SUBSTANCE, PROCESSING OR HANDLING.** The use, storage, manufacturing, or other land use activity involving hazardous substances, but does not include individually packaged household consumer products or quantities of hazardous substances of less than five gallons in volume per container. Hazardous substances shall not be disposed of on-site, unless in compliance with Dangerous Waste Regulations, [WAC 173-303](#), and any pertinent local ordinances, such as sewer discharge standards.

**HAZARDOUS SUBSTANCE.** Any liquid, solid, gas or sludge, including any material, substance, product, commodity or waste, regardless of quantity, that exhibits any of the characteristics or criteria of hazardous waste as described in rules adopted under Chapter [70.105 RCW](#) or in [WAC 173-303-090](#) or [173-303-100](#).

**HAZARDOUS WASTE.** Any dangerous and extremely hazardous waste as designated pursuant to [RCW 70.105](#), [WAC 173-303](#), including substances composed of radioactive and hazardous components. A moderate risk waste is not a hazardous waste.

**HAZARDOUS WASTE FACILITY.** The contiguous land and structures, other appurtenance and improvements on the land used for recycling, storing, treating, incinerating or disposing of hazardous waste.

**HAZARDOUS WASTE STORAGE FACILITY.** Any designated zone facility which holds hazardous waste for a temporary period not to exceed five (5) years; this does not include

accumulation of hazardous waste by the generator on the site of generation, as long as the generator complies with the applicable requirements of [WAC 173-303-200](#) and [173-303-201](#).

**HAZARDOUS WASTE TREATMENT FACILITY.** Any designated zone facility which processes hazardous waste by physical, chemical or biological means to make such waste non-hazardous or less hazardous, safer for transport, amenable for energy or material resource recovery, amenable for storage, or reduced in volume.

**HEIGHT.** The vertical distance measured from the average grade to the highest point on the building or structure.

**HOME BUSINESS.** Any occupation, profession or lawful commercial activity carried out for financial gain by a resident living on the premises, and in which said activity is secondary to the use of the dwelling for living purposes, provided that the occupation or profession meets the requirements of TMC 18B, Home Business. A home business has an effect (e.g., customers, employees, traffic, noise, etc.) upon the surrounding neighborhood and requires an Administrative Use Permit.

**HOME BUSINESS, LIMITED.** Any occupation, profession or lawful commercial activity carried out for financial gain entirely within the dwelling, solely by a resident living on the premises, and which said activity is secondary to the use of the dwelling for living purposes; provided that the limited home business meets the requirements of TMC 18B, Limited Home Business. A limited home business has no impact (e.g., no clients or employees, traffic, noise, etc.) on the peace, quiet, comfort, and enjoyment by and of the abutting properties and the surrounding community.

**HOTEL.** A single building or a group of detached or semi-detached buildings containing six or more guest rooms or self-contained suites, with parking provided on the site for the use of those staying in the rooms or suites, which is or are designed and used for the accommodation of transient travelers for a period not to exceed 30 days. Not included in this definition are institutions housing persons under legal restraint or requiring medical attention or care.

**HOUSEHOLD PET.** Means animals or fowl customarily permitted in the house and kept for company or pleasure, including dogs, cats, canaries and similar pets.

**HUMAN SCALE.** The size of a building element or space relative to the dimensions and proportions of a human being. A building is considered to have “good human scale” if there is an expression of human activity or use that indicates the building’s size. For example, traditionally sized doors, windows, and balconies are elements that respond to the size of the human body, so these elements in a building indicate a building’s overall size.

#### **18.20.120 I Definitions.**

**IMPERVIOUS SURFACE.** A hard surface area which either prevents or retards the entry of water into the soil mantle as it entered under natural conditions preexistent to development, or that hard surface area which causes water to run off the surface in greater quantities or at an increased rate of flow under natural conditions preexistent to development. Common impervious surfaces include, but are not limited to rooftops, concrete or asphalt paving, paved walkways, patios, driveways, parking lots or storage areas, grasscrete, and oiled, macadam or other surfaces, which similarly impede the natural infiltration of surface water. Open, uncovered retention/detention facilities shall not be considered impervious surfaces.

**INCIDENTAL USE.** A use that is in conjunction with, and smaller than the main part of a facility or use.

**INCOMPATIBLE USES.** For the purpose of community design, incompatible uses are those uses, including, but not limited to, outdoor storage, utilities equipment and apparatus, and loading and service facilities, which are considered to be visually intrusive, unsightly and which require site design and screening to mitigate the negative impacts to retail, service and office commercial uses and residential development.

**INFILL.** Means new development on vacant lots in established neighborhoods, to facilitate in keeping urban densities.

**INTERIOR LANDSCAPING AREA.** Any area of a lot that is not within a required perimeter landscaping or landscape buffer area. In the case of single-family residences in residential zones, the entire lot shall be considered the interior landscaping area. Interior landscaping areas are required within large parking lot areas to provide aesthetic visual relief and provide for some shading of parking spaces.

#### **18.20.130 J Definitions.**

**JUDICIAL APPEALS.** Appeals filed by a party of record in Thurston County Superior Court.

#### **18.20.140 K Definitions.**

**KENNEL.** An enclosure or structure in which any combination of six or more dogs that individually exceed seven months of age are kept for breeding, sale, training, boarding, or sporting purposes.

**KITCHEN.** Any room or rooms, or portion of a room or rooms, used or intended or designed to be used for cooking or the preparation of food.

#### **18.20.150 L Definitions.**

**LANDFILL.** A solid waste facility for the permanent disposal of solid wastes in or on the land requiring a solid waste permit under [RCW 70.95](#).

**LANDSCAPING.** Vegetative cover including shrubs, trees, flowers, ground cover and other similar plant material. Required landscaping must conform to the planting standards contained in Tenino City Ordinances. An area may be determined to be landscaped if it is planted with vegetation in the form of hardy trees, shrubs, or grass or evergreen ground cover maintained in good condition

**LATTICE TOWER.** A support structure which consists of a network of crossed metal braces, forming a tower which is usually triangular or square in cross-section.

**LIVESTOCK.** All cattle, sheep, goats, or animals of the bovine family; all horses, mules, or animals of the equine family; all pigs, swine, or animals of the guinea family; and ostriches, rhea, and emus.

**LEVEL OF SERVICE (LOS) STANDARDS.** Means indicators of the extent or degree of service provided by, or proposed to be provided by, a facility based on and related to the operational characteristics of the facility. LOS indicates the capacity per unit of demand for each public facility. LOS standards reflect existing or desired public facility conditions.

**LOADING SPACE, OFF-STREET.** A space logically and conveniently located for bulk pickups and deliveries, scaled to delivery vehicles expected to be used, and accessible to such deliveries when required off-street parking spaces are filled. Required off-street loading space is not to be included as off-street parking space in computation of required off-street parking space.

**LOCAL ROAD OR STREET.** A road or street which is used or intended to be used primarily for providing access to abutting properties and to discourage through traffic.

LOT. See TMC 18E.10.040 Definition Lot.

LOT AREA. The total area, in gross square feet (gsf), within the lot lines of a lot, excluding any public right-of-way. For the purposes of flood regulations, any portion of a lot lying below the ordinary high water mark or lawfully constructed bulkhead shall not be included in a lot area calculation.

LOT COVERAGE. The area of a lot covered by a building or buildings, expressed as a percentage of the total lot area.

LOT DEPTH. The perpendicular distance measured from the mid-point of the front lot line to the mid-point of the opposite lot line.

LOT DETERMINATION. See TMC 18E.10.040 Definition Lot Determination.

LOT INTERIOR. A lot other than a corner lot.

LOT LINE. The property line bounding a lot.

LOT LINE, FRONT. Normally, the property line separating the lot from the street, other than an alley, from which access is provided to the lot. For the purpose of establishing setback requirements, orientation of the dwelling unit shall be independent of access to the parcel. In the case of a corner lot, the front lot line shall be the property line with the narrow dimension adjacent to the street.

LOT LINE, REAR. The lot line which is opposite and most distant from the front lot line and which is in the same plane and runs parallel to the front lot.

LOT LINE, SIDE. Any property line that is neither a front nor a rear lot line.

LOT OF RECORD. See TMC 18E.10.040 Definition Lot of Record.

LOT, BUILDABLE. A lot of record which is proposed for use in compliance with this Title, and has received approval of the water supply, stormwater retention/detention system and sewage disposal method as appropriate to such use.

LOT, CORNER. A lot of which at least two adjacent sides abut streets other than alleys.

LOT, CUL-DE-SAC. A lot that has a front lot line contiguous with the outer radius of the turn-around portion of a cul-de-sac.

LOT, FLAG. A flag lot is surrounded by abutting lots with an extended access way to a street right-of-way.

LOT, THROUGH. An interior lot having frontage on two streets, and which is not a corner lot.

LOT, WIDTH. The average horizontal distance between the side lot lines, ordinarily measured parallel to the front lot lines, except that portion of a flag lot that usually forms an extended access way to a street right-of-way.

LOW INCOME. Households whose incomes do not exceed 80 percent of the median income for the City of Tenino as determined by Department of Housing and Urban Development.

### **18.20.160 M Definitions.**

MAINTENANCE. Routine upkeep (the cleaning, painting, repair, or replacement of defective parts) of existing structure, facilities, or signs which are in current use or operation.

MAJOR EXTERIOR REMODEL. A proposed improvement to any existing building structure or property that changes the exterior appearance of the property and meets either of the criteria below:

1. Estimated value of construction exceeds 50 percent of the value of the existing built facilities as determined by the City of Tenino's building valuation procedure.
2. Construction includes an addition to or extension of an existing building.

**MANUFACTURED HOME.** A factory-assembled structure that was constructed in accordance with the 1976 or later [HUD] federal Manufactured Housing Construction and Safety Standards Act in effect at the time of construction;

1. Displays the appropriate HUD or Department of Labor and Industries label;
2. Is suitable for movement along public highways;
3. Is intended solely for human habitation; and
4. Has sleeping, eating and plumbing facilities.

Manufactured homes do not include modular homes or recreational vehicles as herein defined. For the purpose of flood hazard regulations only, a manufactured home is a structure, transportable in one or more sections, which is built on a permanent chassis and designed to be used with or without a permanent foundation when connected to the required utilities. It includes recreational vehicles or travel trailers that are placed on a site for more than 180 consecutive days.

**MAP.** A representation, usually on a flat surface, of the whole or part of an area.

**MAXIMUM DENSITY.** The maximum number of dwelling units allowed per buildable acre.

**MAXIMUM LOT SIZE.** The largest lot area size, expressed in gross square feet (gsf), permitted for short plat subdivisions, lot line adjustments, and subdivisions utilizing standard Development Regulations. The maximum lot size does not apply to open space parcels or residential parcels that are more than 35% encumbered by dedicated natural or critical areas or associated buffers.

**MEAN HIGH WATER (MHW).** The average height of all high waters over a 19-year period.

**MEDICAL, DENTAL, AND HEALTH CARE CLINICS.** Means the location where licensed or regulated health and health-related professionals provide health-related services to patients or customers. Does not include hospitals.

**MINI-WAREHOUSE.** A facility consisting of separate storage units that are rented to customers having exclusive access to their respective units for storage of residential or commercial oriented goods. No business is conducted out of storage units and habitation is prohibited.

**MINOR EXTERIOR REMODEL.** Any improvement that changes the visual appearance or exterior configuration of a building structure or property, and which has a value of less than 50 percent of the existing built facilities as determined by the City of Tenino's building valuation procedure. Painting and restorative maintenance are not considered minor remodels.

**MITIGATE.** To alleviate the negative impacts of a particular action.

**MITIGATION.** Any action that, to some degree, softens the impact of development on critical or sensitive areas. This may include all or any one of the following actions:

1. Avoiding the impact altogether by not taking a certain action or parts of an action.
2. Minimizing impacts by limiting the degree or magnitude of an action and its implementation.
3. Rectifying the impact by repairing, rehabilitating, or restoring the affected environment.
4. Reducing or eliminating the impact over time by preservation and maintenance operations.
5. Compensating for the impact by creation, restoration, or enhancement of critical or sensitive areas to maintain their functional processes, such as natural biological productivity, habitat, and species diversity, unique features and water quality. Any mitigation action or combination of actions may involve monitoring and remedial follow-up measures.

**MIXED USE ZONE.** Is a zoning district where there is more than one type of land use, such as a combination of residential and commercial uses. Mixed use is characterized by:

1. Complementary land uses that are at least compatible and, preferably, work together for mutual benefit (e.g. personal commercial services that serve adjacent residences).
2. Convenient pedestrian connections.

**MOBILE HOME.** A structure constructed for movement on the public highways that has sleeping, cooking and plumbing facilities, that is intended for human occupancy, that is being used for residential purposes, that was constructed prior to June 15, 1976, and/or does not conform to [HUD] Manufactured Housing Construction and Safety Standards Act. Mobile homes do not include recreational vehicles. The appropriate HUD or Department of Labor and Industries label is displayed. Mobile homes are no longer built, and their placement in this community is prohibited.

**MOBILE HOME PARK.** An area of land in single or corporate ownership, on which space is made available for the location of mobile homes on a month-to-month basis. Such mobile homes would, generally, be owned by the occupants who pay a fee for the use of the ground space.

**MOBILE HOME SUBDIVISION.** An area of land, platted in accordance with the subdivision or platting requirements of the city and of the state, in which each parcel or lot is designed and intended to be owned in fee by a person, or persons, also owning and occupying the mobile home structure situated on such lot. Structures in mobile home subdivisions shall meet current HUD or UBC construction standards.

**MODULAR UNIT.** Is a factory fabricated transportable building unit designed to be used by itself or to be incorporated with similar units at a building site into a modular structure to be used for residential, commercial, educational or industrial purposes. A modular unit will be built to comply with the most currently adopted Building Codes.

**MOBILE TRANSMISSION FACILITY.** A movable, non-stationary transmission facility that contains wireless telecommunications equipment including any antenna, support structure, accessory structures, and may include other uses associated with and ancillary to wireless telecommunications facilities.

**MODIFICATION OF WIRELESS TELECOMMUNICATION FACILITIES.** The changing of any portion of a wireless telecommunications facility from its description in a previously approved permit, excluding routine maintenance and repair. Examples include, but are not limited to, changes in design or structure, changes in the heights of towers or monopoles, changes in any accessory structures or appurtenances that are affiliated with or support a wireless telecommunications facility.

**MODULAR HOME.** A detached dwelling that is designed for human habitation, is either entirely or substantially prefabricated at a place other than a building site, and is constructed or installed on the site in accordance with the UBC and bearing the appropriate insignia indicating such compliance. Modular homes are also commonly referred to as “prefabricated,” “panelized,” or “factory-built” units.

**MODULATION.** A stepping back or projecting forward of portions of a building facade within specified intervals of building width and depth as a means of breaking up the apparent bulk of a structure’s continuous exterior walls.

**MONOPOLE TOWER.** A support structure which consists of a single pole sunk into the ground and/or attached to a foundation.

**MOTEL.** A building or group of buildings on the same lot, containing units with separate entrances and consisting of individual sleeping quarters detached or in connected rows, with or without cooking facilities, used for the accommodation of transient travelers and guests for a period not to exceed 30 days.

**MOTOR VEHICLE SERVICE OR REPAIR.** Those establishments engaged in fixing, engine tune-up, adjusting lights or brakes, or supplying and installing replacement parts of or for passenger vehicles and trucks.

**MOTOR VEHICLE SERVICE STATION.** Any premises used for supplying gasoline, oil, minor accessories and services, excluding body and fender repair, for automobiles at retail direct to the customer.

**MOUNT of WIRELESS TELECOMMUNICATIONS FACILITY.** The structure or surface upon which wireless telecommunications facilities are mounted. There are three types of mounts:

1. Building mounted. A wireless telecommunications facility mount fixed to the roof or side of a building.
2. Ground mounted. A wireless telecommunications facility mount fixed to the ground, such as a tower.
3. Structure mounted. A wireless telecommunications facility fixed to a structure other than a building, such as light standards, utility poles, water towers, and bridges.

**MULTIPLE BUILDING COMPLEX.** Two or more structures on the same lot where those structures are physically separate and do not share a common wall.

**MULTI FAMILY DESIGN REVIEW.** An administrative process for the purpose of reviewing multifamily development applications for compliance with specific site design, landscape design and building design criteria.

**MULTI FAMILY DWELLING.** Three or more household units with common walls or ceilings common to another unit in single ownership.

**MULTIPLE TENANT BUILDING.** A single structure housing two or more of the following establishments; office, residence, industry, or commercial business.

#### **18.20.170 N Definitions.**

**NATURAL AREAS.** All or portions of a parcel of land undisturbed by development and maintained in a manner which preserves the indigenous plant materials.

**NEIGHBORHOOD CONVENIENCE STORE.** A small (less than 2,500 square feet) store located in a residential district providing necessities of daily living.

**NEIGHBORHOOD PARK OR PLAYGROUND.** An area for recreational activities, such as, but not limited to, field games, court games, crafts, playground apparatus area, skating, walking, viewing, picnicking, wading pools, swimming pools.

**NET ACREAGE.** The buildable area after the area of street rights-of-way have been subtracted.

**NET DEVELOPABLE ACREAGE.** The gross site acreage minus any environmentally constrained lands and roads.

**NON-CONFORMING LOT.** A lot which does not conform to the design or density requirements of the zoning district in which it is located. A non-conforming lot is a lot that was legal when it was created, but no longer meets the current area, width, or depth dimensional requirements for the zoning district in which the property is located. Nonconforming lots may be occupied by any permitted use in the district, provided that all other Development Regulations in effect at the time of development are met.

**NON-CONFORMING STRUCTURE.** A non-conforming structure is one which was lawfully erected in conformance with the regulations in effect at the time of its construction, but which no longer conforms to current development standards including, but not limited to design, height, setback or coverage requirements of the zoning district in which it is located

**NON-CONFORMING USE.** The use of land, a building or a structure lawfully existing prior to the effective date of this Title or subsequent amendments thereto, which does not conform with the regulations of the district in which it is located.

**NON-CONFORMITY.** Any land use, structure, lot or sign legally established prior to the effective date of this Title or subsequent amendment, which is no longer permitted by or in full compliance with the regulations of this Title.

**NURSERY, HORTICULTURAL.** A place where trees, shrubs, vines, etc., are propagated for transplanting or for use as stocks for grafting and where such flora can be sold.

**NURSING HOME.** A multi-unit or multi-bed facility that is licensed or approved to provide living accommodations and round-the-clock health care and medical supervision.

### **18.20.180 O Definitions.**

**OCCUPANCY.** The purpose for which a building is used or intended to be used. The term shall also include the building or room housing such use. Change of occupancy is not intended to include change of tenants or proprietors.

**ODOR CONTROL STRUCTURE.** Equipment or structures appurtenant to wastewater conveyance facilities used to lessen the odors of the liquids being transported.

**OFFICIAL CONTROLS.** Legislatively defined and enacted policies, standards, precise detailed maps and other criteria, all of which control the physical development of the City, and are the means of translating into regulations and ordinances all or any part of the general objectives of the Comprehensive Plan.

**OFFICIAL MAP.** Maps that show the designation, location and boundaries of the various districts, land, or man-made features which have been adopted and made a part of the City of Tenino Municipal Code, or other Plan or Policy documents.

**OFFSITE HAZARDOUS WASTE TREATMENT OR STORAGE FACILITY.** Any hazardous waste treatment or storage facility which treats or stores wastes that are generated off the site.

**OFF SITE- TREATMENT AND STORAGE FACILITY.** Means a facility that treats or stores hazardous waste or special incinerator ash generated on properties other than the property on which the off-site facility is located. For further discussion refer to the current edition of “Zoning Guidelines for Hazardous Waste Treatment and Storage Facilities,” prepared by the Solid Waste Program of the State Department of Ecology.

**ONSITE HAZARDOUS WASTE TREATMENT OR STORAGE FACILITY.** Any hazardous waste treatment or storage facility that treats or stores only that wastes which is generated on the site.

**ON-SITE TREATMENT AND STORAGE FACILITY.** Means a facility that treats or stores hazardous wastes generated on the same property. For further discussion refer to the current edition of “Zoning Guidelines for Hazardous Waste Treatment and Storage Facilities,” prepared by the Solid Waste Program of the State Department of Ecology.

**OPEN RECORD HEARING.** A hearing held by a decision-making body that is authorized by the City to conduct such hearings, that creates the City’s record through testimony and submission of evidence and information, under procedures prescribed by the City by ordinance or resolution.

**OPEN SPACE.** Land used for farm or forest uses, and any land area that would, if preserved and continued in its present use:

1. Conserve and enhance natural or scenic resources;
2. Protect air, streams or water supply;
3. Promote conservation; or
4. Enhance the value to the public of abutting or neighboring parks, forests, wildlife preserves, nature preservations or sanctuaries or other open space.
5. A cemetery shall not mean open space under this definition.

**ORDINARY HIGH-WATER MARK.** That mark that will be found by examining the bed and banks and ascertaining where the presence and action of waters are so common and usual, and so long continued in all ordinary years, as to mark upon the soil a character distinct from that of the abutting upland, in respect to vegetation as that condition exists on the effective date of this Title, or as it may naturally change thereafter; provided, that in any area where the ordinary high-water mark cannot be found, the ordinary high-water mark shall be the line of mean high water.

**ORNAMENTAL TREE.** A tree that is either a conifer or deciduous tree that is accessory, decorative, enhances and/or accents the general landscaping of the site. Ornamental trees are generally between eight and 20 feet tall at maturity.

**OUTSIDE STORAGE.** All or part of a lot which is used for the keeping of materials, vehicles or products in an open, uncovered yard or in an unwallled building. Such materials may include tractors, backhoes, heavy equipment, construction materials and other similar items.

**OVERLAY DISTRICT/ZONE.** A defined geographic area where sets of Development Regulations are established to achieve a specific public purpose. These regulations are in addition to those of the underlying zoning district and are shown on the Zoning map. Also can be a supplementary district that places special restrictions or preempts the use of land beyond those required in the underlying zones.

**OWNER.** The owner of record of real property as shown on the tax rolls of the Thurston County Assessor, or a person who is purchasing a piece of property under contract.

**OWNER OCCUPANT.** A property owner, as reflected in title records, that makes his or her legal residence at the site, and actually resides at the site more than six months out of any given year.

**OWNERSHIP.** The existence of legal equitable title to land.

#### **18.20.190 P Definitions.**

**PARAPET.** That portion of a building wall that extends above the roof of the building.

**PARCEL.** A lot or plot of land proposed or created in accordance with this Code, TMC 18E, or prior subdivision ordinance and state law and intended as a unit for the purpose, whether immediate or future, of transfer of ownership. The external boundaries existing as of the date of incorporation of the City of Tenino shall be used to establish what a parcel is for the purposes of this Code. For parcels that have not been conveyed since that date, the legal description used in the conveyance closest to that date shall control.

**PARKING AREA.** An area accessible to vehicles, which area is provided, improved, maintained, and used for the sole purpose of accommodating a motor vehicle.

**PARKING LOT.** An open area, other than a street or alley, whether privately or publicly owned, which is used for the parking of more than four automobiles and is available to the public.

**PARKING SPACE.** Any off-street surface area of not less than 15 feet by eight feet in size, exclusive of maneuvering and access area, permanently reserved for the storage or parking of one vehicle, and connected with an access which affords ingress and egress for vehicles.

**PARKING STRUCTURE.** A building or structure consisting of more than one level, above and/or below ground with one or more common entrances, and used for the parking and/or temporary storage of motor vehicles.

**PARKING, SURFACE.** An off-street, ground level open area, usually improved, for the parking and/or temporary storage of motor vehicles.

**PARTIES OF RECORD.** Persons with legal standing with respect to an application including the applicant, property owner as identified by the records available from the Thurston County Assessor's

Office, or any person who testified at the open record public hearing on the application and/or; any person who submitted written comments during administrative review or has submitted written comments concerning the application at the open record Public Hearing, excluding persons who have only signed petitions or mechanically produced form letters.

**PASSIVE RECREATION.** An outdoor leisure time activity that usually occurs in a natural or designed urban setting. Passive recreation may occur in common open lawn areas and, where determined appropriate, critical area buffers, aquifer recharge and floodwater storage areas. Activities may include picnicking, sightseeing, walking, hiking, biking, horseback riding, and nature walks. Accessory structures associated with passive recreation include: playground equipment, picnic shelters and tables, barbecue pits, exercise stations, restroom facilities, benches, directory signs, garbage containers, and landscaped areas with walkways.

**PATIO.** A recreation area adjoining a dwelling which is often paved or a wood platform of 30 inches or less above finished grade.

**PEDESTRIAN-ORIENTED FACADES.** The ground floor facades facing Pedestrian-Oriented Streets and public parks shall feature “pedestrian-friendly” street front facades which consist of one or more of the following characteristics:

1. Transparent window area or window displays along the majority of the ground floor facade.
2. Sculptural, mosaic or bas-relief artwork over the majority of the ground floor facade.
3. “Pedestrian-Oriented Space” - As defined below, at least 500 square feet must be located along the sidewalk for every 100 linear feet of facade as measured along the property line adjacent to the street right-of-way. The pedestrian-oriented space shall also include at least 200 square feet of landscaping for every 100 linear foot of building facade as measured along the property line adjacent to the street right-of-way. The landscaping must conform to the planting standards contained in Tenino City Ordinances.

**PEDESTRIAN-ORIENTED SPACE.** An area between a building and a public street or another building that promotes visual and pedestrian access onto the site and that provides pedestrian-oriented amenities and landscaping to enhance the public’s use of the space. Pedestrian-oriented spaces include, but are not limited to, outdoor plazas, arcades, courtyards, seating areas, and amphitheaters. Pedestrian-oriented spaces have:

1. Visual and pedestrian access, including handicapped access, into the site from the public right-of-way.
2. Special textured paved walking surfaces of either concrete or approved unit paving.
3. On-site or building-mounted lighting providing at least four footcandles (average) on the ground.
4. Seating; at least two feet of seating area (bench, ledge, etc.) or one individual seat per 60 square feet of plaza area or open space.
5. Landscaping, including trees and seasonal plantings, that defines the space, but does not act as a visual barrier to views from the street or adjacent buildings.
6. Site furniture, artwork or amenities such as fountains, kiosks, etc.
7. Pedestrian weather protection or other enclosure, such as an arcade or gazebo.

Generally, pedestrian-oriented spaces shall not have:

1. Asphalt or gravel pavement.
2. Adjacent unscreened parking lots.
3. Adjacent chain-link fences.
4. Adjacent “blank walls” without “blank wall treatment.”

**PEDESTRIAN-ORIENTED USE.** A commercial use in which customers commonly arrive on foot, or where signage, advertising, window display and entryways are oriented toward pedestrian traffic on a public sidewalk. Pedestrian-oriented businesses may include restaurants, retail shops, personal service businesses, travel services, banks, (except drive-through windows), and similar establishments.

**PERFORMANCE STANDARDS.** Criterion to control noise, odor, smoke, toxic or noxious matter, vibration, fire and explosive hazards, or glare or heat generated by or inherent in uses of land or buildings.

**PERMITTED USE.** Any authorized use allowed alone or in conjunction with other uses in a specified zoning district and subject to the limitations of the regulations of such use district.

**PERSON.** Any natural person, firm, partnership, association, social or fraternal organization, corporation, estate, trust, receiver, syndicate, branch of government, or any other person or combination acting as a unit, with legal rights and duties, whether acting by themselves or by a servant, agent, employee, or guardian.

**PERSONAL WIRELESS SERVICE, PERSONAL WIRELESS SERVICE FACILITIES.** (see definition for wireless telecommunications facility).

**PLANNED UNIT DEVELOPMENT.** Any development, whether residential, commercial or industrial, which is approved and developed in accordance with the terms of this title.

**PLAT.** See TMC 18E.10.040 Definition, Plat.

**PLAT, PRELIMINARY.** See TMC 18E.10.040 Definition Plat, Preliminary.

**PLAT, SHORT.** See TMC 18E.10.040 Definition, Plat, Short.

**PLAZA.** A pedestrian space that is available for public use and is situated near a main entrance to a building or is clearly visible and accessible from the adjacent right-of-way. Typical features include special paving, landscaping, lighting, seating areas, water features, and art.

**PREEMPTED FACILITY.** Any hazardous waste facility defined as a preempted facility in [RCW 70.105.010](#) or in [Chapter 173-303 WAC](#). This may include any facility that includes as a significant part of its activities any of the following hazardous waste operations:

1. Landfill,
2. Incineration,
3. Land treatment,
4. Surface impoundment to be closed as a landfill, or
5. Waste pile to be closed as a landfill.

**PRE-EXISTING PERSONAL WIRELESS TELECOMMUNICATIONS FACILITY (PWTF).** Any personal wireless telecommunications facility for which a building permit and/or development permit has been properly issued prior to the date of adoption of this ordinance, including permitted wireless telecommunication facilities that have not yet been constructed, so long as that permit or approval has not expired.

**PRELIMINARY APPROVAL.** An approval, based upon an application and conceptual plan for a Discretionary Land Use Permit, granted by the City that sets forth certain conditions.

**PREMISES.** A parcel of land with its appurtenances and buildings that, because of its unity of use, may be regarded as the smallest conveyable unit of real estate.

**PRESCHOOL.** An establishment exclusively providing educational programs for pre-kindergarten or preschool children, but excluding day-care uses as specified in [TMC 18B.10.060 Use Types and Levels](#), which would regularly provide care whether for compensation or not, to a group of four or more, but less than twelve children, twelve years of age or under, who are not related to the occupant of the facility.

**PRINCIPAL USE.** The main use to which the premises are devoted and the principal purpose for which the premises exist.

**PRIVATE CLUBS AND LODGES.** A building in which members of a community or association may gather for social, educational or cultural activities.

**PRIVATE ORGANIZATION.** A nonprofit corporation organized pursuant to [RCW 24.03](#), as a nonprofit corporation.

**PROCESSING OR HANDLING OF A HAZARDOUS SUBSTANCE.** The compounding, treatment, manufacturing, synthesis, use or storage of hazardous substances in excess of the following amounts in bulk quantities: 5,000 pounds of solid hazardous substances, 500 gallons of liquid hazardous substances, and 650 cubic feet of gaseous hazardous substances.

**PROFESSION.** An occupation which is distinguishable from other occupations by virtue of characteristics traditionally associated with its practice and/or with the conduct of the practitioner. A profession is the body of such qualified persons of one specific occupation or field. It conducts business on a client/appointment rather than customer/sales basis. A professional client relationship would stress the professional in an advisory and counseling rather than purely transacting role.

**PROFESSIONAL OFFICE.** An office used or suitable for use by a profession or professional having great skill in that particular profession and who receives compensation for the performance of that profession.

**PROJECT ACTION.** A project action involves a decision on a specific project, such as a construction or management activity located in a defined geographic area. Projects include and are limited to agency decisions to:

1. License, fund, or undertake any activity that will directly modify the environment, whether the activity will be conducted by the agency, an applicant, or under contract.
2. Purchase, sell, lease, transfer, or exchange natural resources, including publicly owned land whether or not the environment is directly modified.

**PROJECT PERMIT.** Any land use or environmental permit or license required from the City of Tenino, Thurston County, or a State or a Federal agency for a project action, including but not limited to building permits, site development permits, fill and grade permit, subdivisions, binding site plans, planned unit developments, conditional uses, shoreline substantial development permits, development plan review, site specific rezones authorized by the Comprehensive Plan; but excluding adoption or amendment of the Comprehensive Plan and Development Regulations, zoning of newly annexed land, area-wide rezones, and zoning map amendments except as otherwise specifically included in this subsection.

**PROPONENT.** See Definition Person.

**PROVIDER, TELECOMMUNICATIONS FACILITIES.** A corporation, company, association, joint stock company, firm, partnership, sole-proprietorship, limited liability company, other entity or individual which provides telecommunications services through the use of wireless telecommunications facilities.

**PUBLIC FACILITIES.** Public facilities include streets, roads, highways, sidewalks, street and road lighting systems, traffic signals, domestic water systems, storm and sanitary sewer systems, storm waste facilities, parks and recreational facilities, governmental buildings, and schools.

**PUBLIC MEETING.** An informal or formal meeting, workshop, or other public gathering of persons to obtain comments from the public or other agencies on a proposed project permit prior to the City's decision, but is not an open record hearing.

**PUBLIC OR SEMI-PUBLIC USE.** A structure or use, owned or operated by a state, county, City, school district or other public or private agency or concern for the benefit of the public generally

including schools, fire stations, libraries, community buildings, museums, child care centers, fairgrounds, and churches, but does not include specific uses or structures which are defined separately in this section.

**PUBLIC UTILITY.** A private business or organization such as a public service corporation, performing some public service and subject to special governmental regulations, or a governmental agency performing similar public services, the service by either of which are paid for directly by the recipients thereof. Such services shall include, but are not limited to, water supply, electric power, gas and transportation of persons or freight.

### **18.20.200 Q Definitions**

**QUALIFIED ARCHITECT OR ENGINEER.** An architect or engineer registered in the state of Washington who, by reason of this training and experience, is considered qualified to pass judgment on design, materials, and methods of construction. The qualifications of the architect or engineer design must be reviewed and found to be acceptable by the City.

### **18.20.210 R Definitions**

**RECORDED.** Unless otherwise stated, filed for record with the Auditor of the County of Thurston, State of Washington.

**RECREATION.** The refreshment of body and mind through forms of play, amusement or relaxation. The recreational experience may be active, such as boating, fishing, and swimming, or may be passive such as enjoying the natural beauty of the shoreline or its wildlife. Facilities included as low-intensity recreation may include picnic tables, trail signs, unpaved trails and portable restrooms.

**RECREATION, ACTIVE.** Leisure activities usually performed with others, often requiring equipment and taking place at prescribed places, sites or fields. The term active recreation includes, but is not limited to, swimming, tennis and other court games, baseball and other field sports, golf and playground activities.

**RECREATION, FACILITIES.** Public or private facilities for use by the general public such as boat or yacht clubs, docks, swimming pools, athletic clubs, golf and country clubs.

**RECREATION, PASSIVE** Low intensity recreational uses or activities including but not limited to, viewpoints, unpaved trails, limited picnic facilities, hiking nature study, photography and fishing.

**RECREATIONAL AND UTILITY VEHICLES.** Recreational and Utility Vehicles are defined as licensed travel trailers, folding tent trailers, motor homes, truck campers removed from a truck or pickup, horse trailers, boats, boat trailers with or without boats, utility trailers and mobile homes not qualified as a permanent family home structure., being of such size and weight as to be operable over highways without requirement of a special highway movement permit.

**RECYCLING CENTER.** A center for the receiving and storage of recyclable materials such as paper, glass and aluminum. The center would receive materials from the general public. This use may involve some outside storage.

**RECYCLING COLLECTION SITE.** A site with collection boxes or other containerized storage where citizens can leave materials for recycling.

**REGULATED ACTIVITIES.** Means, but is not limited to any of the following activities that are undertaken directly or originate in a regulated critical area or its buffer: building permit, commercial or residential; binding site plan; franchise right-of-way construction permit; site

development permit; right-of-way permit; shoreline permits; short subdivision; use permits; subdivision; utility permits; or any subsequently adopted permit or required approval not expressly exempted by this Title.

**REHABILITATION.** Infrequent, extensive repair of more than a routine nature to existing structures or facilities which are in current use or operation.

**RELIGIOUS ASSEMBLY.** An establishment in which the principal purpose is religious worship and for which the principal building or other structure contains the sanctuary or principal place of worship, which may include accessory uses in the main building or in separate buildings or structures such as religious educational class rooms, assembly rooms, library or reading room, recreation hall, and a single dwelling unit for caretaker or clergy and his/her immediate family.

**REMOTE SWITCHING UNIT.** A device or group of devices in a telephone system having the necessary equipment for terminating and interconnecting subscribers' lines, farmer lines, toll lines and inter-facilities trunks, normally dependent on one or more Central Office Switching Unit for full operability.

**RESIDENTIAL DAY-CARE.** A facility licensed by the state, that cares for at least five but not more than fifteen people with functional disabilities, that has not been licensed as an adult family home pursuant to RCW 70.128.060.

**RESIDENTIAL HEALTH CARE FACILITY.** Means the regular family abode of a person or persons who are providing personal care, room and board, according to the appropriate state licensing requirement(s), to more than one but not more than four people who are not related by blood or marriage to the person or persons providing the services; except that a maximum of six adults may be permitted if the Washington State Department of Social and Health Services determines that the home and the provider are capable of meeting the standards and qualifications provided for by law.

**RETAIL TRADE.** The sale or rental of goods and merchandise for final use or consumption.

**REZONE.** A change in zoning classification of an area from one use district to another.

**RIDING ACADEMY.** Any establishment where horses are kept for riding, driving or stabling for compensation, or as an accessory use in the operation of a club, association, ranch, or similar establishment.

**RIGHT-OF-WAY.** Land owned, dedicated or conveyed to the public, used primarily for the movement of vehicles, wheelchair, bicycle, and pedestrian traffic. Right-of-way may be intended to be occupied by electric transmission lines, oil or gas pipelines, water line sanitary storm sewer, and other similar uses. Right-of-way may also include land privately owned, provided that such land has been developed and constructed in compliance with all applicable laws and standards for a public right-of-way.

**RIPRAP.** A layer, facing, or protective mound of stones randomly placed to prevent erosion, scour or sloughing of a structure or embankment; also, the stone so used. In local usage, the similar use of other hard material, such as concrete rubble, is also frequently included as riprap.

**ROADSIDE STAND.** A temporary structure designed or used for the display or sale of agricultural products primarily produced on the premises upon which such a stand is located.

**ROOFLINE.** The top edge of a roof or building parapet, which ever is higher, excluding any mansards, cupolas, pylons, chimneys, or minor projections.

**ROOM.** Any space in a building enclosed or set apart by a partition or partitions which is habitable and shall be deemed to apply to any room used as a bedroom, dining room, living room, sitting room, parlor, kitchen, sewing room, library, den, music room, dressing room, sleeping porch, sun room, sun porch, party room, recreation room, breakfast room, study, and similar uses.

## **18.20.220 S Definitions**

**SALVAGE YARD OR JUNKYARD.** A place where waste, discarded or salvaged materials are bought, sold, exchanged, stored, baled, cleaned, packed, disassembled or handled, including, but not limited to, auto and motor vehicle wrecking yards, house wrecking yards, used lumber yards and yards for use of salvaged house wrecking and structural steel materials and equipment.

**SCREENING.** Placement of a wireless telecommunication facility such as a tower or mount among trees or other appropriate vegetation to provide a natural, aesthetic appearance to the location of such wireless telecommunication facility.

**SCHOOL.** An institution of learning, whether public or private which offers instruction in those courses of study required by the Washington Education Code or which is maintained pursuant to standards set by the State Board of Education. This definition includes a nursery school, kindergarten elementary school, junior high school or any special institution of education, but does not include a vocational or professional institution of higher education including a community or junior college or university.

**SCREENING.** A continuous fence or wall supplemented with landscaping, or an evergreen hedge, or combination thereof, that effectively provides a sight-obscuring and / or sound-absorbing buffer.

**SECONDARY USE.** A use subordinate to the principal or primary use of the property, such as commercial, residential, or industrial uses allowed in each zoning district, etc.

**SECONDHAND DEALER.** Any person engaged, in whole or in part, in the business of buying, selling, trading, or otherwise transferring for value, secondhand or used personal property, metal junk, melted metals, or precious metals and consigned or auctioned goods.

**SECONDHAND PROPERTY/GOODS.** Any and all used or secondhand goods or items of personal property which can be used again for the purpose for which they were originally intended, including, but not limited to, valuable items such as coins with a value greater than their face value, precious metals, precious stones and jewelry.

**SECURITY BARRIER.** A wall, fence, or berm that has the purpose of securing a wireless telecommunications facilities wireless service facility from unauthorized entry or trespass.

**SERVICE AREAS.** Areas, enclosed or open, that contain equipment and uses such as ground level mechanical equipment, utility vaults, loading zones, outdoor storage areas, and trash and recycling areas.

**SERVICE PROVIDER.** The department, district or agency responsible for providing the specific public facility or service.

**SERVICE USES OR ACTIVITIES.** A business which sells the knowledge or work of its people rather than a tangible product.

**SETBACK.** The minimum required distance between any structure and a specified line such as a property line or buffer line that is required to remain free of structures unless otherwise provided herein.

**SEWAGE SYSTEM, ON-SITE.** Any system of piping, treatment devices, or other facilities that convey, store, treat, or dispose of sewage on the property where it originates or on adjacent or nearby property under control of the user where the system is not connected to a public or approved private sewer system.

**SEXUALLY ORIENTED BUSINESS.** This use type refers to business that includes as a majority part of its business any one or more of the following: an adult entertainment facility; adult oriented merchandise; adult retail use; panorama; or similar facility, merchandise, or entertainment.

**SHADING VEGETATION.** Vegetation planted on the south side of a major creek that generally provides shade from midmorning to mid-afternoon. Examples of shading vegetation are specified in TMC 18B Landscaping.

**SHED, STORAGE.** A structure in which possessions are kept for future use and which is constructed on the owner's property. The owner may not lease the structure or any portion of the storage area to a second party. The structure shall not be used for any form of commercial production or retail sales activities.

**SHOPPING CENTER.** A retail shopping area designed as a unit, which utilizes a common parking area.

**SHORELINE.** A line determined by the ordinary high-water mark, as defined in the Shoreline Management Act of 1971.

**SIGN.** See TMC 18B Signs.

**SIGNIFICANT TREE.** An existing tree, which:

1. Is measured at average breast height above grade and is fifteen inches in diameter;
2. Be in good health;
3. Not detrimental to the community (e.g., is not diseased, dying, or likely of falling into public open space or right-of-way, etc.) or obscuring safe sight distance requirements;
4. Is not an identified species pursuant to TMC 18D Critical Areas and Natural Resource Lands; and
5. Is not one of the following species:
  - a. Cottonwood;
  - b. Alder;
  - c. Poplar; or
  - d. Big-leaf Maple.

**SINGLE-FAMILY DWELLING, DETACHED.** A single household unit other than a mobile or manufactured home in which construction is characterized by no common wall or ceiling with another unit. A single-family dwelling may be site built or manufactured elsewhere and assembled at the home site.

**SITE BUILT DWELLING.** A dwelling that is constructed on the site where it will be used.

**SITE PLANNING.** Site planning is the arrangement of buildings, driveways, sidewalks, public open spaces, landscaping, parking, utilities, and other facilities on a specific site.

**SKATING RINK.** A commercial facility wherein the rental of skating equipment occurs and an enclosed skating surface for private or public use is provided.

**SOIL.** Soil means the surface layer of earth supporting plant life.

**SOLID WASTE INCINERATOR.** The processing of solid waste by means of pyrolysis, refuse-derived fuel or mass incineration within an enclosed structure. These processes may include the recovery of energy resources from such waste or the conversion of the energy in such wastes to more useful forms or combinations thereof. This definition refers to City-wide or regional-scale operations and does not include solid waste incineration which is accessory to an individual principal use.

**SOLID WASTE TRANSFER/RECYCLING STATION.** The transfer of solid waste materials from route collection trucks to larger capacity semi-trailers for transport to a solid waste disposal site. The transfer activities would be conducted entirely within an enclosed structure. The use may

involve a service area for the repair and maintenance of trucks and an outside parking area for trucks.

**SOLID WASTE.** All wastes, including, but not limited to, garbage, rubbish, ashes, industrial wastes, swill, demolition and construction wastes, abandoned vehicles or parts thereof, discarded commodities, sludge from wastewater treatment plants, seepage from septic tanks, wood wastes, dangerous wastes, and problem wastes.

**SOUND LEVEL.** In decibels, the quantity measured by an instrument that satisfies American National Standard Specification for Sound Level Meters, S1.4-1971, or the most recent revision thereof. Sound level is understood to be measured with the A-weighted filter and slow response of the instrument.

**SPECIAL INCINERATOR ASH.** Means ash residues resulting from the operation of incinerator or energy recovery facilities managing municipal solid waste, including solid waste from residential, commercial, and industrial establishments, if the as residues:

1. Would otherwise be regulated as hazardous wastes under RCW Chapter 70.105; and
2. Are not regulated as a hazardous waste under the federal Resource Conservation and Recovery Act.

**STABILIZATION.** The process of controlling or stilling the movement of sand and eroding soil by natural vegetative growth, planting of grasses and shrubs, or mechanical means such as wire net, fencing.

**STACKING SPACE.** The space specifically designated as a waiting area for vehicles whose occupants will be patronizing a drive-in business. Such space is considered to be located directly along side a drive-in window, facility or entrance used by patrons and in lanes leading up to and away from the business establishment.

**STORAGE UNITS/COMPARTMENTS/CONTAINERS.** A manufactured container for shipment of goods or supplies that are usually transported by rail, trucks or semi-trailers.

**STORMWATER CONVEYANCE FACILITIES.** Features such as gutters, pipelines, culverts, manholes, weirs, man-made and natural channels, water quality filtration systems and drywells that convey stormwater.

**STORMWATER MULTIPLE USE FACILITIES.** Stormwater pond facilities that are also developed to allow uses such as parks, recreational, educational and research structures and activities.

**STORY.** See Uniform Housing Code or International Building Code

**STREET FURNITURE.** The objects placed on or near a sidewalk for use, convenience or enjoyment primarily by pedestrians such as benches or other seating arrangements, trash receptacles, mail and newspaper boxes, kiosks, light poles, and art objects.

**STREET TREE.** A species of tree approved by the City of Tenino to be planted in along street frontages in accordance with the provisions of TMC 18B Landscaping.

**STREET WALL.** The construction of buildings adjacent to the edge of the sidewalk and which abut each other or are in very close proximity to one another, to create the effect of a continuous wall of building facades along the sidewalk at the property lines.

**STREET, CUL-DE-SAC.** A street having only one outlet for vehicular traffic, with a turnaround at the closed end and which is not planned to be extended or continued to serve future subdivisions or development on adjacent lands.

**STREET.** A public way located within a right-of-way that was created to provide ingress and/or egress to one or more lots, parcels, areas or tracts of land and includes the terms road, highways, lanes, avenue, or similar designation.

**STREETSCAPE.** The streetscape is the visual character and quality of a street as determined by various elements located between the edge of the street and the building face, such as trees and other landscaping, street furniture, lighting, artwork, transit stops, signage, utility fixtures and equipment, and paving treatments. Where there are frequent and wide spaces between buildings, the streetscape will be defined by the pattern of building and open space and the character of that open space.

**STRUCTURAL ALTERATION.** Any change to the supporting members of a building including foundations, bearing walls or partitions, columns, beams, girders, or any structural change in the roof or in the exterior walls.

**STRUCTURE.** A walled and roofed building, a manufactured home, and a gas or liquid storage tank that is principally above ground. Structure can also be defined as anything that is constructed in or on the ground or over water, including any edifice, gas or liquid storage tank, and any piece of work artificially built up or composed of parts and joined together.

**STRUCTURE, LANDSCAPING.** A fence, wall, trellis, statue or other similar landscaping or ornamental object.

**SUBDIVISION.** See TMC 18E.10.040 Definition Subdivision, and Chapter [58.17 RCW](#).

**SUBDIVISION, CLUSTERED HOUSING PLANNED DEVELOPMENTS.** A subdivision development in which building lots are smaller and placed closer together than conventional development in order to preserve the remaining undeveloped land as open space and/or recreational land. Density requirements for clustered subdivisions are described in the text for the applicable zoning district.

**SURVEY AND MONUMENT.** The boundaries of a partition parcel, road right-of-way or road easement.

### **18.20.230 T Definitions**

**TELECOMMUNICATIONS SERVICE.** The offering of telecommunications for a fee directly to the public, or to such classes of users as to be effectively available directly to the public, regardless of the facilities used.

**TELECOMMUNICATIONS.** The transmission, between or among points specified by the user, of information of the user's choosing without change in the form or content of the information as sent and received.

**TEMPORARY USE.** A non-permanent structure, use or activity involving minimal capital investment that does not result in the permanent alteration of the site and which is intended to exist or operate for a limited period of time.

**TCPH&SSD.** The Thurston County Public Health & Social Services Department.

**TOWER.** (For the purposes of wireless telecommunication facilities) Any structure that is designed and constructed primarily for the purpose of supporting one or more antennas for telecommunications, including, but not limited to, radio and television transmission towers, microwave towers, common-carrier towers, cellular telephone towers or personal communications services towers, alternative tower structures and other similar communication purposes. The term includes the structure, all structural supports, and all related buildings and appurtenances.

**TOWNHOUSE.** A residential structure in which individual dwelling units are attached along at least one common wall to at least two other dwelling units. Each dwelling unit occupies space from the ground to the roof and no portion of a unit may occupy space above or below another unit, except that townhouse units may be constructed over a common shared parking garage, provided the garage is underground.

**TOXIC MATERIALS.** A substance (liquid, solid, or gaseous), which by reason of an inherent deleterious property tends to destroy life or impair health.

**TRACT.** See TMC 18E.10.040 Definition, Lot.

**TRAILER, COMMERCIAL/PRIVATE.** A vehicle without motor power designed to be drawn by a motor vehicle and which trailer is used or is to be used for carrying goods and property.

**TRAILER HOUSE.** See “mobile home.”

**TRANSFER STATION, DROP-BOX.** A solid waste facility requiring a state solid waste permit which is used for placement of a detachable container including the area adjacent for necessary entrance and exit roads, unloading and turn-around areas. The facility normally serves the general public with loose loads and receives waste from off-site.

**TRANSFER/RECYCLING STATION.** A solid waste facility requiring a state solid waste permit which is a permanent, fixed supplemental collection and transportation facility, used by persons and route collection vehicles to deposit collected solid waste from off-site into a larger transfer vehicle for transport to a disposal facility. It may include baling or compaction activities or recycling facilities.

**TRANSITIONAL HOUSING.** A facility operated publicly or privately to provide housing for individuals or families who might otherwise be homeless and generally have no other immediate living options available to them. Transitional housing shall not exceed a two-year period per individual or family.

**TRANSMISSION TOWER.** A structure that is constructed above ground or water, or is attached to or on top of another structure, and is intended to support an antenna and accessory equipment, or which is itself an antenna.

**TRAVEL TRAILER.** A vehicular, portable structure built on a chassis and designed to be used for temporary occupancy for travel, recreational or vacation purposes, or for intermittent road use, but not for permanent residential use. It shall have a visible manufacturer’s certification tag showing it to be a travel trailer. A “travel trailer” is a structure that will not meet the requirements of the Uniform Building Code, and the purpose of this title, a “travel trailer” shall not be deemed a mobile home.

**TREE.** Any living woody plant characterized by one main trunk and many branches, and having a diameter of two inches or more measured at three feet above ground level.

**TREE REMOVAL PERMIT.** An approval granted by the Community Development Department to remove a significant tree(s) within the City.

## **18.20.240 U Definitions**

**UNIFORM BUILDING CODE (UBC).** The current version of the Building Code as adopted by the State, or equivalent, published by the International Conference of Building Officials, and adopted by the City.

**UNLICENSED WIRELESS SERVICES.** Commercial mobile services that operate on public frequencies and are not required to have an FCC license to operate.

**USE.** The purpose or activity for which land or buildings are designed, arranged, intended, divided, or occupied, maintained, rented, or leased, and includes any manner of performance of such activity with respect to the performance standards of this Development Standards. A use often involves the placement of structures or facilities for industry, commerce, habitation, or recreation.

**USE CATEGORY.** A group of similar use types that are associated with each other to such an extent that they represent a general land use function.

USE DISTRICT. A specific zoned area or district, designated on the official zoning map. Such area is subject to all the regulations contained in this title that are applicable to the district.

USE, PERMITTED. Any use allowed in a zoning district and subject to the restrictions applicable to the specific use.

USE, PRINCIPAL. The primary or predominant use of any lot or parcel.

USE TYPE. A group of similar uses that are fundamentally related to each other, contain equivalent characteristics, and which fall within the same use category.

UTILITIES. Public facilities including electrical substation, electrical generation facilities, electrical transmission, telephone or communication lines, pipelines, sewer lines, water lines, natural gas lines, or similar transmission facilities, natural gas gate valve and storage facilities, sewage collection and treatment facilities, waste disposal facilities, waste/recycling transfer facilities, and water supply facilities.

### **18.20.250 V Definitions**

VALIDITY. Legally binding with the laws as established in the Tenino Municipal Code.

VARIANCE. A modification of regulations of this Title when authorized by the City after finding that the literal application of the provisions of this Title would cause undue and unnecessary hardship in view of certain facts and conditions applying to a specific parcel of property because of the unusual nature, shape, exceptional topographic conditions, or extraordinary situation or conditions connected with a specific piece of property.

VEGETATIVE GROUNDCOVER. Low growing vegetation that does not usually exceed one foot in height and eventually grows together to form a continuous mass.

VESTING. Vesting entitles the applicant to improve and use land in the manner permitted under the ordinances in effect on the date the application is deemed complete by the City or regulatory agency/jurisdiction.

VETERINARY CLINIC. Any premises to which animals are brought, or where they are temporarily kept, solely for the purpose of diagnosis or treatment, care, observation or treatment of any illness or injury to domestic or exotic animals.

VOCATIONAL SCHOOLS. Schools that are designed to teach students a trade or craft, such as auto mechanics or computer programming.

### **18.20.260 W Definitions**

WAREHOUSE. A structure or part of a structure, used for storing goods, wares, and merchandise, whether for the owner of the structure or for others.

WASTEWATER TRANSFER FACILITY. Equipment, structures, driving and parking surfaces, and appurtenances used for loading wastewater for transport to wastewater treatment facilities.

WASTEWATER. Water that carries waste from domestic, commercial or industrial facilities together with other waters which may inadvertently enter the sewer system through infiltration and inflow.

WATER SUPPLY, POTABLE. A water source that complies with appropriate state agency regulations as to quality and quantity for use as a drinking source.

WELLHEAD PROTECTION AREAS. The surface and subsurface areas surrounding a well or wellfield that supplies a public water supply through which contaminants are likely to pass and eventually reach the water well(s); the area managed by a community to protect groundwater based public drinking water supplies.

WHIP ANTENNA. An omnidirectional dipole antenna of cylindrical shape that is no more than six inches in average diameter.

WHOLESALE. Establishments primarily engaged in selling merchandise to retailers; industrial, commercial, institutional, or professional business users; or other wholesalers; or acting as agents or brokers and buying for or selling merchandise to such individuals or companies; and professional and commercial equipment suppliers.

WIRELESS TELECOMMUNICATION FACILITIES, INCLUDING PERSONAL WIRELESS SERVICE. Personal wireless service facilities, and facilities as defined in [Title 47, United States Code, Chapter I, Part 24 Section 24.5](#), including all future amendments, and also includes facilities for the transmission and reception of radio or microwave signals used for communication, telecommunication, cellular phone personal communications services, enhanced specialized mobile radio, any other services licensed by the FCC, and any other unlicensed wireless services.

**18.20.270 X Definitions (Reserved)**

**18.20.280 Y Definitions**

YARD. An open area on a lot with a building and bounded on one or more sides by such building, such space being unoccupied land unobstructed from the ground upward.

YARD SALE. All temporary and intermittent sales which may be variously referred to as "garage sale," "lawn sale," "attic sale," "rummage sale," "estate sale," or any similar casual sale of tangible personal property from a residence or community use which is advertised by any means whereby the public at large is or can be made aware of the sale, and which is clearly secondary to the primary use of the site.

YARD, FRONT. An open space on the same lot with the building, between the front line of the building, exclusive of steps, and the front property line or right-of-way, including the full width of the lot to its side-line.

YARD, REAR. An open space on the same lot with the building between the rear line of the building, exclusive of steps, porches and accessory buildings, and the rear line of the lot, including the full width of the lot to its side-lines.

YARD, SIDE. An open, unoccupied space on a lot, between the side-wall line of the main building and the side property line of the lot.

**18.20.290 Z Definitions**

ZONE. A land use area or district established by the City council and depicted on the Official Zoning map.

ZONING DISTRICT. An area accurately defined as to boundaries and location, and classified by the Zoning Code as available for certain types of uses and within which other types of uses are excluded.

ZONING. The regulation of the use of lands or the manner of construction related thereto in the interest of implementing the goals and policies of the Comprehensive Plan. Zoning includes both the division of land into separate and district zoning districts, and the specific use and development standards that regulate development. Such regulation shall also govern those public and quasi-public land use and buildings that provide for government activities and proprietary type services for the community's benefit, except as prohibited by law. State and federal governmental activities are strongly encouraged to cooperate under these regulations to secure harmonious City development.

## CHAPTER 18.30

### GENERAL ADMINISTRATION

#### Sections:

- [18.30.010](#) Authority.
- [18.30.020](#) Repeal.
- [18.30.030](#) Severability and Validity.
- [18.30.040](#) Scope and Compliance.
- [18.30.050](#) Consistency with Comprehensive Plan, Development Regulations and State Environmental Policy Act.
- [18.30.060](#) Conflict of Provisions.
- [18.30.070](#) Responsibility and Authority.
- [18.30.080](#) Official Records.
- [18.30.090](#) Burden of Proof.
- [18.30.100](#) Forms and Supportive Documentation.
- [18.30.110](#) Fees.
- [18.30.120](#) Security Mechanisms.
- [18.30.130](#) Enforcement.
- [18.30.140](#) Waiving Vesting Rights.

**18.30.010 Authority.** This Title is adopted by City of Tenino pursuant to Chapter [36.70A](#) et. Seq. (Planning Enabling Act) of the Revised Code of Washington (RCW).

**18.30.020 Repeal/Savings.** Title 18 of Tenino Municipal Code (TMC), known as “TMC 18 - Comprehensive Plan/Zoning” is hereby repealed in its entirety and replaced with this and supplemental Development Regulation Titles as subsequently adopted; provided that such repeal shall not affect the validity of any permit lawfully issued thereunder, nor any pending enforcement action.

**18.30.030 Severability and Validity.** The sections, paragraphs, sentences, clauses, and phrases of this Title are severable. If any section, paragraph, sentence, clause, or phrase is declared unconstitutional or otherwise invalid by any court of competent jurisdiction in a valid judgment or decree, such unconstitutionality or invalidity shall not affect any of the remaining sections, paragraphs, sentences, clauses, or phrases of this Title, which shall continue in full force and effect. Further, if any section, paragraph, sentence, clause, or phrase of this Title is adjudged invalid or unconstitutional as applied to a particular property, use, building, or other structure, the application of said portion of this Title to other property, uses, buildings, or structures shall not be affected.

**18.30.040 Scope and Compliance.** The provisions of this Title shall apply to all incorporated areas of the City of Tenino, Washington. A parcel of land or water area may be used, developed by land division or otherwise, and a structure may be used or developed by construction, reconstruction, alteration, occupancy or otherwise only as this Title, or appropriate development regulation titles permit. Each development shall comply with the applicable standards set forth in this Title and other appropriate TMC Titles. The requirements of this Title apply to the property owner, the person undertaking a development, the user of a development, and any successors in interest.

**18.30.050 Consistency with Comprehensive Plan, Development Regulations and State Environmental Policy Act.**

- A. When the City initiates an action or receives a application for an action, consistency between the proposed project and the applicable regulations and Comprehensive Plan will be considered using the processes set forth in this Title and TMC 18C, State Environmental Policy Act (SEPA).
- B. Initial SEPA Analysis. The City shall review the application pursuant to the State Environmental Policy Act (TMC 18C – SEPA) the Responsible Official shall render a threshold determination pursuant to 197-11-310 WAC.
- C. During project permit application review, the City shall determine whether the proposed project complies with applicable Development Regulations. In the absence of applicable Zoning Regulations, the City shall determine whether the proposed project is consistent with the Comprehensive Plan. This determination of consistency shall include the following:
  - 1. The type of land uses permitted at the site, including uses that may be allowed under certain circumstances, if the criteria for their approval are satisfied;
  - 2. The level of development, such as the number of units per acre, density of residential development in urban growth areas, or other measures of density;
  - 3. Availability and adequacy of infrastructure, including public facilities and services identified in the Comprehensive Plan, if the Plan or Development Regulations provide for funding of these facilities as required by Chapter 36.70A.120 RCW; and
  - 4. Characteristics of the development, as provided in this Title. In deciding whether a project is consistent, the determinations made pursuant to this section shall be controlling. The determination of consistency shall not prohibit the City from denying, conditioning, or mitigating impacts due to other aspects of the project.

**18.30.060 Conflict of Provisions.** The standards, procedures and requirements of this chapter are the minimum necessary to promote the health, safety, and welfare of the residents of the City. The City is free to adopt more rigorous or different standards, procedures and requirements whenever this becomes necessary. If the provisions of this chapter conflict or overlap one with another, or if a provision of this chapter conflicts or overlaps with the provision of another ordinance of the City, the most restrictive provision or the provision imposing the highest standard prevails.

**18.30.070 Responsibility and Authority.**

- A. The City is charged with the responsibility of administering the provisions of this Title.
- B. The Designee is authorized and empowered to make administrative decisions and determinations pursuant to TMC 18.50.020, Administrative Interpretations.
- C. The Designee is authorized to revoke any permit issued to the permit holder who fails to comply with this Code or conditions of the permit approval, or if there was a permit issued in error or based on false or misleading information.

**18.30.080 Official Records.**

- A. The Designee is charged with the responsibility of compiling and maintaining an official file on each application or petition submitted under this Title, consisting of the following, if applicable:
  - 1. Application or petition materials submitted by the applicant or appellant.
  - 2. Staff reports;

3. Copies of any public notifications;
  4. Written testimony received;
  5. Record of any public hearing held;
  6. Written decision of the granting authority; and
  7. Other information relevant as judged by the staff member assigned to the project.
- B. The official file is a public record, which shall be maintained and made available for public inspection consistent with the City's retention schedule and laws governing public disclosure. Availability may be temporarily disrupted prior to, or during, public hearings while staff is preparing for the hearing.

**18.30.090 Burden of Proof.** Except for City proposed actions, the burden of proof is upon the proponent. The greater the impact of the proposal to the area, the greater the burden upon the proponent. The proposal shall not be approved unless the applicant has provided evidence demonstrating that the proposal conforms to the applicable elements of the Comprehensive Plan and provisions of this Title, especially the specific criteria set forth for the particular type of decision under consideration.

**18.30.100 Forms and Supportive Documentation.** The Designee is charged with the responsibility of creating and developing administrative guidelines, applications, maps, charts, reference materials, forms, brochures, handouts and other tools to aid the public, applicants, staff, and decision-makers in interpreting and administering this Title.

**18.30.110 Fees.**

- A. The Designee is charged with the responsibility of collecting appropriate fees charged to applicants for any permits or discretionary approval process provided for in this Title. The amount of the fees charged shall be as established by resolution of the City Council filed in the office of the City Clerk and may be, from time to time, changed without amendment to this Title.
- B. Fees shall be paid upon submission of a signed development application or petition for appeal, or as otherwise provided by any fee resolution or ordinance adopted by the City. In the event the resolution does not clearly establish a fee for the application or petition, the Designee is authorized to charge the applicant based on the hourly rates established for the appropriate staff member. A department of the City of Tenino shall not be required to pay application fees when applying for a permit regulated under any municipal code Title. Where such an application will require substantial review time or expenditures, the City may direct that the department initiating the application request to reimburse the Community Development Department for some or all of costs expended for any required review.
- C. Work without an Application or Permit.
  1. Whenever any work for which an application and/or project permit is required by this or any Development Regulation Title, and has commenced without first obtaining approval of said application, a special investigation fee shall be assessed before a permit may be issued for such required work.
  2. An investigation fee, in addition to the application or permit fee, shall be collected whether or not an application is then subsequently issued. The investigation fee shall be based on the hourly rate of the staff member conducting the investigation, with a one-hour minimum to apply to any investigation. The payment of such investigation fee shall

not exempt any person from compliance with all other provisions of this Code nor from penalties prescribed by law.

- D. If so allowed by the governing municipal code, the Designee may authorize a full or partial refund of any fee when an application is withdrawn. The refund shall be based on the estimated expenditure of staff resources at the time of the withdrawal of the application.

**18.30.120 Security Mechanisms.**

- A. The purpose of this section is to provide the City with financial mechanisms to ensure that conditions, requirements and all applicable provisions of this Title associated with permit approvals are met. The City may require a cash guarantee, letter of credit or the posting of a performance, completion, or maintenance bond, or its equivalent, with the City to ensure the subsequent completion and continued maintenance of all permit conditions. Permits for single-family residences, except related storm water facility or road improvements, are exempt from this requirement.
- B. Bonding.
  - 1. A surety bond or equivalent shall be in a form acceptable to the City and shall represent a percentage of the estimated cost of design, materials, and labor related to the project in question, based on the estimated costs on the last day covered by the device, of installing, replacing, or repairing, as appropriate, the improvements covered by the security, as agreed to by the Designee.
    - a. Performance and/or Completion Bond: 125 percent (125%) of the costs specified above, for the duration specified by the City, or until all improvements are installed and accepted by the City, whichever is less.
    - b. Maintenance Bond: 20 percent (20%) of the costs specified above, for the duration specified by the City, or until the City is satisfied that maintenance shall continue, whichever is less. However, the bond or equivalent shall be extended if repairs are made at the end of the bonding period, which, in the opinion of the Designee, require additional guarantee of workmanship.
  - 2. The surety bond or equivalent, if required, may be presented to the City after preliminary approval of a project, but in all circumstances shall be presented prior to the issuance of a site development permit. The conditions of performance to which the bond is subject shall be listed on the permit attached thereto. No final certificate of occupancy, or other permit for which a bond is required, shall be issued until all such conditions are satisfied. All securities shall be held until released by the Designee.
- C. In each case where a security is posted, the applicant and the Designee shall sign a notarized security agreement. The agreement shall provide the following information:
  - 1. A description of the work or improvements covered by the security.
  - 2. Either the period of time covered by the maintenance security or the date after which the City will use the proceeds of the performance security to complete the required work or improvements.
  - 3. The amount and nature of the security and the amount of any cash deposit.
  - 4. The rights and duties of the City and applicant.
  - 5. An irrevocable easement or other authority to allow the employees, agents, or contractors of the City to enter the subject property for the purpose of inspecting and, if necessary, performing the work or making the improvements covered by the security.

6. The applicant may request that the City release the security after the work or improvements covered by a performance security have been completed, or at the end of the time covered by a maintenance security. The Designee shall release the remaining security when the applicant has complied with the security agreement and applicable permit conditions. If the work has not been completed or repairs not made, then the City shall not release the security until such work is completed. Partial release of the security may be allowed provided the developer provides a new security equal to one hundred twenty-five (125%) of the cost of the remaining work.
- D. During the period of time covered by a maintenance security, or after the date by which the required work or improvements are to be completed under a performance security, if the Designee determines that the security agreement has not been complied with, the City shall so notify the applicant. The notice must state:
  1. Work or improvements that must be completed to comply with the security agreement; and
  2. Amount of time that the applicant has to commence and complete the required work or improvements; and
  3. If not commenced and completed within the time specified, the City will use the proceeds of the security to complete the work or improvements.
- E. If the work or improvements covered by the security are not completed within the time specified in the notice, the City shall obtain the proceeds of the security and cause such work to be completed.
- F. The applicant shall be responsible for all costs incurred by the City in administering, maintaining, or making the improvements covered by the security. The City shall release or refund the balance of the remaining security after subtracting all costs for completing the work. The applicant shall reimburse the City for any amount expended by the City that exceeds the proceeds of the security. The City may file a lien against the subject property for the amount of any excess.
- G. In each case where the City uses any of the funds of a security, it shall give the applicant an itemized statement of all funds used.

**18.30.130 Enforcement.**

- A. The purpose of this Section is to provide the authority and procedures for the revocation, modification, and expiration of permits and approvals granted pursuant to City regulations.
- B. Responsibility of Enforcement. It shall be the duty of the Community Development Department to enforce the provisions of all Development Regulations to protect the public and minimize deficiencies that endanger health and safety. The appropriate use of enforcement power, including prosecution is important both to secure compliance with the law and to ensure that those who have duties under it may be held to account for failures to safeguard health, safety and welfare.
- C. Revocation, Modification, Expiration of Approvals/Permits.
  1. Any conditions or requirements placed upon a development approval/permit by the Designee or decision-making body as a result of the provisions of this Title shall be followed. In the event that the permit holder, or assignee, fails to comply with any such conditions, the underlying development permit may be revoked or modified as set forth below.

2. If after an investigation, the City determines that one or more conditions of a permit are not being met, notice shall be mailed to the permit holder or agent by regular mail advising them of the deficiency and requiring that the deficiency be remedied within fourteen (14) days from the date the notice is mailed or such other period as the City Designee may deem appropriate.
3. If the permit holder or agent fails to remedy the deficiency within this time period, the City Designee shall mail notice to the permit holder or agent advising of the intent to revoke the development permit. Such notice shall state that to avoid such action the permit/application holder may appeal the revocation notice in writing. The permit holder shall be afforded a hearing before the City Council to show cause why the permit should not be revoked. Such a hearing request must be filed within fourteen (14) days of the date of the notice of intent to revoke. The City Council may 1) uphold the permit should it be determined that all conditions have been met or no longer need to be met; 2) modify or add conditions to the permit, or 3) uphold the revocation of the permit. If the permit holder fails to file a timely request for hearing, the Designee shall send a notice advising that the development permit has been revoked and that any further action thereon will be in violation of City of Tenino Development Regulations.
4. The provisions of [TMC 18.40.040, Coordination of Development Permit Procedures](#), shall apply to all development permits issued prior to and after the date of adoption of this Code.
5. Community Development Department Authority. The designee has the authority to revoke or modify any permit or approval that was issued pursuant to City review. Prior to such revocation or modification, the designee shall follow procedures concerning notice and appeals as required for the initial consideration thereof, provided that when any permit or approval is not exercised within the time specified in such permit or approval or, if no date is specified, within one year from the approval date of said permit or approval, the permit or approval shall automatically become null and void and no public hearing shall be required on the matter.
6. Initiation of an Action. An action to revoke or modify any permit or application may be initiated by:
  - a. The Designee; or
  - b. By petition of any aggrieved party directly affected by the project or use together with the adopted appeals filing fee and filed with the City.
7. Grounds for Revocation or Modification. Such revocation or modification shall be made on any one or more of the following grounds:
  - a. That the approval or permit was obtained by fraud;
  - b. That the use for which such approval or permit was granted is not being exercised;
  - c. That the use for which such approval or permit was granted has ceased to exist or has been suspended for one year or more;
  - d. That the approval or permit granted is being, or recently has been, exercised contrary to the terms or conditions of such approval or permit, or in violation of any statute, resolution, code, law, or regulation.
  - e. The applicant did not provided complete or correct submittal information and discovery of the inaccuracies are later brought to the attention of the City that require additional permit review, modification, or possible permit revocation.

- f. That the use for which the approval or permit was granted was so exercised as to be detrimental to the public health or safety, or so as to constitute a nuisance.
  - 8. Expiration. When any permit or approval is not exercised by the expiration date indicated on the approval or permit or, if no expiration date, is specified, one year from the approval date, the permit or approval shall expire. No extension of the expiration date for a permit or approval shall be granted unless such extension is approved pursuant to specific provisions for the relevant permit or approval.
- D. Notice and Orders to Correct, Stop Work Orders or Any Other Written Order.
  - 1. Authority. The Building Official/Inspector, Fire Marshal, Community Development Director/Senior Planner, Code Enforcement Officer, City Police, or their respective designees are hereby authorized to issue a Notice and Order to Correct, Stop Work Order, or any other written Order when any person, firm, corporation or agent thereof, has erected or maintains any building or structure, or conducts any land use or activity contrary to any provision of the City of Tenino Development Regulations.
  - 2. Order. Notice and Orders to Correct, Stop Work Orders, or any other written Orders shall be obeyed upon issuance of the Order. Such Order shall specify each violation by reference to the specific Title, Chapter, and Section or by reference to the approved permit. Such Order shall state that failure to comply with such Notice and Order to Correct, Stop Work Order or other written Order may result in the issuance of a civil infraction as defined in [RCW 7.80](#).
  - 3. Decisions and Appeals. Orders and civil infractions are a Process I Administrative Approval. The Order shall state that the order or infraction may be appealed as specified in TMC 18.40.080D. If a decision is appealed on said matter, the City Council shall issue a decision upholding, revoking, or modifying the prior Order. The decision of the City Council is final and conclusive unless said matter is determined otherwise by the appropriate court.
- E. Cease and Desist Orders.
  - 1. Authority. The Building Official/Inspector, Fire Marshal, Community Development Director, Building Inspector, Code Enforcement Officer, Sheriff, or their respective designees are hereby authorized to issue a Cease and Desist Order when any person, firm, corporation, or agent thereof is making or partaking in any use of land, development, or any activity not permitted by the City Tenino Development Regulations.
  - 2. Orders. Cease and Desist Orders shall be obeyed immediately and all activity shall cease upon issuance of the Order. The Order shall specify each violation by reference to the specific Title, Chapter, and Section or by reference to the approved permit.
  - 3. Decisions and Appeals. Cease and Desist Orders are a processed as a Process I Administrative Approval. The Order shall state that the Order may be appealed as specified in TMC 18.40.080D. If a decision is appealed on said matter, the City Council shall issue a decision upholding, revoking, or modifying the prior Order. The decision of the City Council is final and conclusive unless said matter is determined otherwise by the appropriate court.
- F. Violations. It is a violation of this Title to:
  - 1. Initiate or maintain the use of any structure, land, sign, vegetation or property within the City without first obtaining the permits or authorizations required for the use by this Title.

2. Use, construct, locate, or demolish any structure, land, sign, vegetation or property within the City in any manner that is not permitted by the terms of any permit or authorization issued pursuant to this Title, provided, that the terms or conditions are explicitly stated on the permit or the approved plans.
  3. Remove or deface any sign, notice, complaint or order required by or posted in accordance with this Title or TMC 18B, Signs.
  4. Misrepresent any material fact in any application, plans or other information submitted to obtain any land use authorization.
  5. Fail to comply with the requirements of this Title.
  6. In addition to any other sanction, penalty, or any remedial, judicial or administrative procedure available under the City Code or state law, violation of any provision of this Chapter or failure to comply with a decision of the responsible official or City Council issued pursuant to this Chapter and 7.80 RCW, constitutes a Civil infraction (a violation of a City ordinance). Civil infractions are not crimes, and the only penalty for a civil infraction is a monetary fine. The fines are as defined below:
    - a. Each day or portion thereof during which a violation occurs or exists shall be deemed a separate civil infraction. A person found to have committed a Civil infraction shall be assessed a monetary penalty of \$250.00.
    - b. The municipal court may consider dismissing with costs only upon a showing that the violation was corrected within thirty days from issuance of the Notice and Orders to Correct, Stop Work Orders or Any Other Written Order to correct the infraction.
    - c. Whenever a court under this Chapter imposes the monetary penalty allowed under the provisions of this Title, it is immediately payable. If the person is unable to pay at that time, the court may grant an extension. If the penalty is not paid on or before the time established for payment, the court may proceed to collect the penalty in the same manner as other civil judgments and may notify the Prosecuting Attorney of the failure to pay.
    - d. Payment of a monetary penalty or performance of the required community service shall not relieve a person of the duty to correct the violation.
    - e. The court may also order a person found to have committed a civil infraction to make restitution.
- G. **Additional Enforcement Powers.** The City may remove, correct, or replace any improperly constructed facility, structure, or portion thereof and the property owner shall pay all expenses incurred by the City. If the City is required to bring an action to recover such costs, the City will recover reasonable attorney's fees and interest of any unpaid costs at 12 percent per annum to run from the date the work was completed by the City. Applicants must agree to this provision as a condition of issuance of any permit authorized by the Development Regulations. The City is authorized to make inspections and as required to enforce these Regulations. A City representative must present proper identification when entering onto private property.
- H. **Approval/Permit Durations.**
1. **Use Permits.** An approved use permit shall be allowed to develop for a period of one year from the effective date of the permit approval unless a different time limitation was specifically authorized in the final approval. The development of an approved use permit shall be governed by the terms of approval of the permit unless the legislative body finds that a change in conditions creates a serious threat to the public health, safety or welfare.

2. Preliminary Plat. See TMC 18E.40.040
  3. Use Permits Associated with a Preliminary Plat. Use Permit applications, such as Planned Development District applications that are approved as a companion to a preliminary plat application, shall remain valid for the duration of the preliminary and final plat as provided in subsections B and D.
  4. Final Plat. See TMC 18E.40.
  5. Short Plat. See TMC 18E.60.
  6. Binding Site Plan. See TMC 18E.90.
  7. All approvals described in this Section shall be vested for the specific use, density, and physical development identified in the permit approval.
- I. Application Modification. Proposed modifications to an application that has been deemed to be complete by the City shall be treated as follows:
1. Modifications proposed by the Department to an application shall not be considered a new application.
  2. Any modification to an application may require revised public notice and/or additional review fees.
  3. Modifications proposed by the applicant to a pending application deemed to result in a substantial increase in a project's impacts and shall require a new application. The new application shall conform to the development regulations in effect at the time the new application is submitted. The City shall apply the following criteria to determine if a substantial modification is proposed:
    - a. The perimeter boundaries of the original site are extended by more than 5 percent of the original lot area;
    - b. The modification adds more than 25 percent gross square footage to proposed structures on the site;
    - c. The modification increases the overall impervious surface on the site by more than 25 percent;
    - d. The modification increases the overall residential density of a site by more than 20 percent;
    - e. The modification reduces designated open space by more than 10 percent;
    - f. The modification increases or substantially relocates points of access unless supported by a revised traffic analysis; or
    - g. The modification consists of changing the original application's primary use category to a new primary use category of greater intensity, as determined by the new use's impacts, including but not limited to traffic, impervious surface, noise, glare, dust, and hours of operation.
- J. Expiration. Any application type pending before the adoption of this Title, that does not contain all submittal items and required studies that are necessary for a public hearing or has not been reviewed by the City Council in a public hearing shall become null and void one year after notice is mailed to the applicant/property owner. A one time, one year time extension may be granted by the City after a public hearing if the extension request is submitted within one year of the effective date of this Chapter and the applicant has demonstrated due diligence and reasonable reliance towards project completion. In considering due diligence and reasonable reliance the City shall consider the following:
1. Date of initial application;
  2. Time period the applicant had to submit required studies;

3. Availability of necessary information;
4. Potential to provide necessary information within one year;
5. Applicant's rationale or purpose for delay; and
6. Applicant's ability to show reliance together with an expectation that the application would not expire.

**18.30.140. Waiving Vesting Rights.** A property owner (or agent) may voluntarily waive vested rights at any time during the processing of an application by delivering a written and signed waiver to the City stating that the property owner agrees to comply with all development regulations in effect on the date of delivery of the waiver. Any change to the application is subject to the modification criteria and may require revised public notice and/or additional review fees.

## CHAPTER 18.40

### PROCEDURES FOR LAND USE PERMITS AND DECISIONS

#### Sections:

- [18.40.010](#) Purpose
- [18.40.020](#) Permit Required
- [18.40.030](#) Exclusion from Permit Requirements
- [18.40.040](#) Coordination of Development Permit Procedures
- [18.40.050](#) Certain Regulatory Authority not Affected
- [18.40.060](#) Terminology and Methods Used
- [18.40.070](#) Process Types
- [18.40.080](#) Process I – Administrative Approval
- [18.40.090](#) Process II – Administrative Action
- [18.40.100](#) Process III – Planning Commission Decisions
- [18.40.110](#) Process IV – Quasi-Judicial
- [18.40.120](#) Process V – Legislative Review
- [18.40.130](#) Pre-application Conferences
- [18.40.140](#) Project Permit Applications
- [18.40.150](#) Determination of Completeness
- [18.40.160](#) Incorrect Applications
- [18.40.170](#) Referral of Applications
- [18.40.180](#) Notice of Application
- [18.40.190](#) Notice of Public Hearing

**18.40.010 Purpose.** The purpose of this chapter is to establish permits and approvals requirements, process types, determine application completeness, application notifications and public hearings. This chapter provides for and promotes the health, safety and welfare of the general public and not to create or otherwise establish or designate any particular class or group of persons who will or should be especially protected or benefited by the provisions of this chapter.

**18.40.020 Permit Required.** A permit, discretionary or zoning decision shall be issued by the City according to the provisions of this Title for all development activities and uses located within the City, except as excluded by [TMC 18.40.030](#), [Exclusions from Permit Requirement](#). The City shall not issue a building permit for the construction, reconstruction or alteration of a structure or a part of a structure for which a zoning decision has not been issued. The City shall not issue a project permit, discretionary or zoning decision for the improvement or use of land that has been previously divided or otherwise developed in violation of this Title, regardless of whether the permit applicant created the violation, unless the violation can be rectified as part of the development.

**18.40.030 Exclusions from Permit Requirements.** Except as indicated otherwise, an activity, development or use listed below is excluded from the requirement for a project permit, discretionary, or zoning decision. Exclusion from the requirements of a permit does not exempt the development or its use from applicable requirements of this Title or other applicable federal, state and local regulations.

- A. Landscaping of a single-family detached dwelling that does not involve a structure, grading, fill, excavation or otherwise require a permit.
- B. Fences less than or equal to six feet in height and not obstructing the clear line of vision of vehicular traffic approaching the location from any street or driveway. Fences greater than six feet in height require a building permit and must meet applicable setback standards.
- C. A change internal to a building or other structure that does not substantially affect the use of the structure and that does not require a building permit.
- D. Structures less than 120 square feet and less than ten feet in height are not subject to a development permit, but are required to meet all appropriate setbacks as listed in TMC 18B, Setbacks Standards, when placed on the owner's property where the owner resides. No structures may be placed on a lot so as to obstruct the clear line of vision of vehicular traffic approaching on any street or from a driveway.
- E. Any emergency measures necessary for the safety or protection of property.
- F. Agricultural uses.
- G. The establishment, performance, construction, or installation of residential accessory uses that do not involve or otherwise require a City permit, license or approval.
- H. The establishment, construction or termination of a public utility facility that directly serves development authorized for any area, including such facilities as a private or public street, sewer, water line, electrical power or gas distribution line, or telephone or television cable system, that do not otherwise require a City permit, license or approval.
- I. Installation or construction of an accessory structure that does not require a building permit.
- J. The stockpiling or broadcasting of less than fifty (50) cubic yards of landscape material, such as topsoil, peat, sawdust, mulch, bark, or chips.

**18.40.040 Coordination of Development Permit Procedures**

- A. The Designee shall determine the proper procedure for all applications using [TMC 18.40.070, Process Types](#). If there is a question as to the appropriate process, the Designee shall resolve it in favor of the higher Process Type procedure. Process I requires the least amount of review and Process V requires the most deliberate review.
- B. An application that involves two (2) or more procedures shall be processed collectively at the City's sole discretion, under the highest numbered procedure required for any part of the application. Public hearings with other agencies shall be processed according to [TMC 18.40.190, Notice of Public Hearing](#).
- C. Abbreviated findings shall be restricted to Process Types I and II, where little or no discretion is needed to make a decision. The decision may serve as a permit if all requirements are met.
- D. Except for Process Types IV and V, City actions on project permits shall be complete within 120-days of determination of a completed application, including resolution of all local appeals. This 120-day period may be extended for a reasonable period of time at the request of the applicant pursuant to [TMC 18.40.150, Determination of Completeness](#).

**18.40.050 Certain Regulatory Authority Not Affected.** An application for a land use action may be denied or approved conditionally under the authority of the City to protect and enhance the public safety, health, and general welfare, and under the State Environmental Policy Act, even though the applicant has attained a vested right against enforcement of an ordinance which changes the regulations, codes, or procedures affecting the land use action.

**18.40.060 Terminology and Methods Used.** The Designee shall be responsible for the coordination of the project permit application and decision-making procedures and shall only issue a permit or grant an approval to an applicant whose application and proposed development is in compliance with the provisions of all Development Regulations. Before issuing any permits or approvals, the City shall be provided with sufficient detail to establish that an application is in full compliance with the requirements of this Title.

- A. For purposes of this Title, certain terms or words used in this Title shall be interpreted as follows:
  - 1. The present tense includes the future tense, the singular number includes the plural, and the plural number includes the singular.
  - 2. The word “shall” is mandatory; and the word “may” is permissive.
  - 3. The word “used” or “occupied” includes the words “intended, designed or arranged to be used or occupied.”
- B. In computing time for the purposes of this Title, the following apply:
  - 1. Day means calendar day.
  - 2. The day that a notice is issued shall not be included in the comment period.
  - 3. The last day of the comment period shall be included unless it is a Saturday, Sunday, a day designated by [RCW 1.16.050](#) or by the City’s ordinances as a legal holiday, then it also is excluded and the comment must be submitted by the next business day.
  - 4. The day that a decision is issued shall not be included in the appeal period.
  - 5. The last day of the appeal period shall be included unless it is a Saturday, Sunday, a day designated by [RCW 1.16.050](#) or by the City’s ordinances as a legal holiday, then it also is excluded and the filing must be completed on the next business day.
- C. Distances will be measured by following a straight line, without regard to intervening buildings, from the nearest point of the property or parcel upon which the proposed use is to be located, to the nearest point of the parcel, buffer or wetland delineation line, ordinary high water line or the zoning district boundary line from which the proposed use is to be separated.

**18.40.070 Process Types.** Permit applications for review pursuant to this section shall be classified as a Process Types I, II, or III, all of which are administrative in nature. Process Type IV is Quasi-Judicial and requires a decision by the City Council. Process Type V are legislative in nature for action by the City Council. All Land Use Permit applications and decisions are categorized by process type as set forth in [TMC 18.40, Procedure for Land Use Permits and Decisions](#). The differences between the processes are generally associated with the different nature of the decisions and the decision-making body, as described in Table 1 below.

**Table 18.40-1 APPLICATION PROCESSING PROCEDURES**

	<u>Process I</u> <b>Administrative Approval</b>	<u>Process II</u> <b>Administrative Action</b>	<u>Process III</u> <b>Planning Commission Decision</b>	<u>Process IV</u> <b>Quasi-Judicial</b>	<u>Process V</u> <b>Legislative Review</b>
<b>Permit/Application Types</b>	Administrative Interpretations; Boundary Line Adjustments; Building permit; Business Licenses; Design Standards Review; Limited Home Occupations; Lot Combinations & Segregations; Manufactured or Mobile Home permit; Site Development permit; Sign permit; Temporary Sign permit; Temporary Use; Tree Removal permit; Zoning decisions; Code Enforcement; Civil Infraction Citations; Notice and Orders	Administrative Use Permit; Administrative Variance; Environmental Review (SEPA); Home Occupations; Master Plan; Shoreline Permit; Short Plats, Preliminary, Amendments, Alterations, Finals, and Extensions.	Binding Site Plan; Conditional Use Permits; Shoreline Conditional Use Permits; Density Transfer Program; Public Facilities Permits; Reasonable Use Permit; Variances;	Rezone; Plat Amendment, Preliminary, Alteration, Extension and Final; Master Plan; Priority Habitat Nominations; Comprehensive Plan text and map amendments; Right-of-Way Vacation  ** No hearing or recommendation required from Planning Commission for Final Plat or Right-of-Way Vacation	Development Regulation text amendments; Area-wide Land Use or Zoning map change; Annexations; Adoption of new or amended ordinances
<b>Impacts</b>	Minimal or no effect on others, so issuance of permit is not dependent on others.	Application of the standards may require some knowledge of impacts and effect upon others	Potential significant effect on some persons or broad impact on a number of persons	Potential significant effect on some persons or broad impact on a number of persons	Potential significant effect on some persons or broad impact on a number of persons
<b>Reviews and Recommendations</b>	NA	NA	Designee	Planning Commission **except as noted above	Planning Commission
<b>Decision- Making Body</b>	Designee	Designee	Planning Commission	City Council	City Council
<b>Appeal</b>	City Council	City Council	City Council	State Agencies, Thurston County Superior Courts	State Agencies, Thurston County Superior Courts
<b>Notice/Comment</b>	Participation of applicant only	Nearby property owners invited to comment on an application	In addition to applicant, others affected invited to present initial information	In addition to applicant, others affected invited to present initial information	Anyone invited to present information

A. This section is intended to provide procedures for the processing of permits pursuant to the requirements of [36.70B RCW](#), including but not limited to, pre-application conferences, SEPA consistency, determination of completeness, notice of application, public notice, public hearing and appeal processes for review of project permits. If the procedural

requirement of this Title were in direct conflict with the state statute, then the state statute would apply.

- B. All Process Type III and IV permits, and any Process Type I and II permits that require environmental review under SEPA ([Chapter 43.21C RCW](#) and TMC 18C) are subject to the provisions of TMC 18.40.090, Process Type II, Administrative Approval. An environmental checklist shall be submitted in conjunction with the submittal of a project permit application subject to TMC 18.40.140, Project Permit Application. The Responsible Official shall make a threshold determination for all related project permit applications subject to environmental review. The City shall not issue a threshold determination, other than a determination of significance (DS), prior to the submittal of a complete application and the expiration of the public comment period in the notice of application pursuant to TMC 18.40.180, Notice of Application, but may utilize the public notice procedures as outlined in TMC 18.40.190, Notice of Public Hearing to consolidate public notice.
- C. The following permits or approvals are specifically excluded from the procedures set forth in this Chapter:
  - 1. Landmark designations.
  - 2. Street vacations.
  - 3. Street use permits.
  - 4. Building permits which are categorically exempt from environmental review under SEPA or that do not require street improvements, boundary line adjustments, or other construction permits, pursuant to [RCW 36.70B.140](#).
  - 5. Administrative approvals which are categorically exempt from environmental review under SEPA, pursuant to Chapter [43.21C RCW](#) and TMC 18C – SEPA, for which environmental review has been completed in connection with other project permits.

#### **18.40.080 Process I – Administrative Approval**

- A. Various provisions of this Chapter indicate that certain developments, activities, or uses are permitted only if approved by Process I review. Under Process Type I, the City is authorized to make administrative decisions based on certain criteria as set forth in this Title or Chapter. Any Process I application categorically exempt from the State Environmental Policy Act ([WAC 197-11-800](#)) shall be reviewed pursuant to the procedural requirements of Process I. City decisions under this process may be appealed to the City Council.
- B. Purpose of review.
  - 1. To review a proposal for compliance with the provisions of this Chapter and all other applicable law.
  - 2. To ensure that the health, safety, and welfare of the citizens of the City are preserved.
  - 3. To provide an expedient and reasonable land use review process for administrative decisions and interpretations of this Chapter.
- C. Applications.
  - 1. Any person may make application for a Process I land use decision.
  - 2. The applicant shall file a completed land use application.
  - 3. The application shall be incomplete unless accompanied by the required fee.
  - 4. The City may modify the submittal requirements as deemed appropriate.
  - 5. An application for an administrative decision shall be routed to the Community Development Department. The Designee may route an application to other staff members or departments for comment.

D. Appeals.

1. Any person with standing that objects to a City decision has the option to appeal the administrative approval decision.
2. The appeal, in the form of a letter of appeal, must be delivered to the City within 14 calendar days after issuance of the administrative decision. The letter of appeal must contain:
  - a. A statement identifying the administrative decision being appealed;
  - b. A copy of the administrative decision;
  - c. A statement of the alleged errors in the administrative decision, including identification of specific factual findings and conclusions of the City Designee disputed by the person filing the appeal; and
  - d. The appellant's name, address, telephone number and fax number or information to communicate with the appellant.
3. The appeal will be considered incomplete unless the required fee is paid.
4. Appeals of Process I decisions are heard by the City Council.

**18.40.090 Process II, Administrative Action**

- A. Various provisions of this Chapter indicate that certain developments, activities or uses are permitted only if approved using Process Type II. Under Process Type II, the City will make the initial land use decision based on written comments and information. Appeal of the decisions will be decided by the City Council after an open record appeal.
- B. Process II has the following purposes:
  1. Review the proposal for compliance with the provisions of this Chapter and all other applicable law.
  2. Help ensure that the proposal is coordinated, as is reasonable and appropriate, with other known or anticipated development on private properties in the area and with known or anticipated right-of-way and other public improvement projects within the area.
- C. Applications.
  1. Any person may make application for a decision of Process II actions.
  2. The applicant shall file a completed application on the form provided by the department. The applicant shall also provide all information or material specified in the provision of this Chapter that describes the decision applied for, all information specified in [TMC 18.40.150, Determination of Completeness](#), and any additional information or material that the City determines is reasonably necessary for a decision on the matter.
  3. With the application, the applicant shall submit the fee established by the City. The application will not be accepted unless the required fee accompanies it.
  4. The City will apply TMC 18.40.150, [Determination of Completeness](#) to determine if an application is complete.
  5. A determination of completeness shall not preclude the City from requesting additional information or studies, either at the time of the letter of completeness or subsequently, if new information is required or substantial changes in the proposed action occur.
- D. The SEPA applies to some of the decisions made using this process. The City shall evaluate each application and, where applicable, comply with the provisions of TMC 18C SEPA.
- E. Official file.
  1. The Designee shall compile an official file on the application containing the following:
    - a. All application material submitted by the applicant.

- b. All written comments received on the matter.
- c. The written decision of the Designee.
- d. If a City decision is appealed, the following will be included in the file:
  - 1). The letter of appeal.
  - 2). All written comments received regarding the appeal.
  - 3). The staff report regarding the appeal.
  - 4). The electronic audio recording of the hearing on the appeal.
  - 5). Any other information relevant to the matter.
- 2. The official file is a public record. It is available for inspection and copying in the City during regular business hours.
- F. Within 14 days of issuing a letter of completeness on the proposal, the Designee shall prepare a notice of application containing all specified information in [TMC 18.40.180](#), Notice of Application.
- G. The applicant has the responsibility of convincing the City that under the provisions of this process the applicant is entitled to the requested decision.
- H. The City shall consider all written comments and information regarding the requested decision received by the Community Development Department before the deadline contained within the Notice of Application.
- I. City decision.
  - 1. Coordination with decisions under the State Environmental Policy Act. If a SEPA threshold determination is required, the threshold determination must follow the end of the public comment period, but precede the City's decision on the land use and design components of the Process II project approval. If the SEPA threshold determination is appealed, the City's land use and design components decision shall be issued sufficiently in advance of the open record hearing on the threshold determination appeal, to allow any appeal of the land use and/or design review decision to be consolidated and heard with the appeal of the threshold determination. If the City is unable to issue the final decision on the land use of a Process II project application as provided in this paragraph, the City shall provide written notice pursuant to [TMC 18.40.150](#) (4), Determination of Completeness.
  - 2. In making a decision on the application, the City shall use the criteria listed in the provisions of this Chapter. In addition, the City may approve the application only if it is consistent with:
    - a. The Comprehensive Plan;
    - b. All applicable provisions of this Chapter;
    - c. The public health, safety, and welfare; and
    - d. The streets and utilities in the area of the subject property are adequate to serve the anticipated demand from the proposal.
  - 3. The City shall include in the written decision any conditions and restrictions that are reasonably necessary to eliminate or minimize any undesirable effects of granting the application. Any conditions and restrictions become part of the decision. The City shall include the following in the written decision:
    - a. A statement granting, modifying and granting, or denying the application.
    - b. Any conditions and restrictions that are imposed.
    - c. A statement of facts presented to the City that support the decision, including any conditions and restrictions that are imposed.

- d. A statement of the conclusions based on those facts.
  - e. A statement of the criteria used in making the decision.
  - f. The date of the decision.
  - g. A summary of the rights, as established in this process, of the applicant and others to appeal the decision.
  - h. A statement of any threshold determination made under the TMC 18C SEPA, Threshold Determination Process.
- J. A copy City's written decision shall be mailed within five working days after it is issued, to:
- 1. The applicant.
  - 2. Each person who submitted written comments or information to the City.
  - 3. Any person who has specifically requested it.
- K. Decisions under this Section shall become final subject to the following:
- 1. Any person aggrieved by a City decision may appeal the decision within 14 days of the issuance of the decision as specified by [TMC 18.40.090](#) (C), Process II, Administrative Actions. If a written notice of appeal is received within the appeal period, the decision shall be referred to the City Council and shall not become final until the appeal process is complete and a final decision is issued. Upon issuance of the final decision, the applicant may engage in activity based on the decision, provided applicable permits have been approved.
  - 2. If no appeal is submitted within the 14-calendar day appeal period, the preliminary approval shall become final on the first calendar day following the expiration of the appeal period. Upon the decision becoming final, the applicant may engage in activity based on the decision, provided applicable permits have been approved.
- L. Appeals.
- 1. The decision of the City related to the processes pursuant to table 1 may be appealed by any person who is to receive a copy of that decision under [TMC 18.40.090](#) (I) (3)(a), Process II, Administrative Actions.
  - 2. The appeal, in the form of a letter of appeal, must be delivered to the City within 14 calendar days after issuance of the decision of the City Designee. The letter of appeal must contain:
    - a. A statement identifying the decision being appealed;
    - b. A copy of the decision;
    - c. A statement of the alleged errors in the decision, including identification of specific factual findings and conclusions of the Designee disputed by the person filing the appeal; and
    - d. The appellant's name, address, telephone number and fax number or information to communicate with the appellant.
  - 3. The appeal will be considered incomplete unless the required fee is paid.
  - 4. Appeals of Process II decisions are heard by the City Council.
- M. Notice of public hearing is required for all types of applications for which a public hearing is held. Notice of public hearing shall be reasonably calculated to give actual notice and shall contain the information as specified in [TMC 18.40.190](#), Notice of Public Hearing.
- N. Only those persons entitled to appeal the decision under [TMC 18.40.090](#) (I) (3)(a), Process II, Administrative Action, may participate in the appeal. These persons may participate in either or both of the following ways:

1. By submitting written comments or information to the Community Development Department prior to the hearing or to the City Council during the hearing.
  2. By appearing in person, or through a representative, at the hearing and submitting oral comments directly to the City Council. The City Council may reasonably limit the extent of the oral comments to facilitate the orderly and timely conduct of the hearing.
- O. The scope of the appeal is limited to the errors raised or the specific factual findings and conclusions disputed in the letter of appeal. The City Council may only consider evidence, testimony or comments relating to errors raised or the disputed findings and conclusions. The City Council also may not consider any request for modification or waiver of applicable requirements of this Chapter or any other law.
- P. Appeal Staff Report.
1. The Designee shall prepare a staff report on the appeal containing:
    - a. The written decision of the Designee.
    - b. All written comments submitted to the Designee.
    - c. The letter of appeal.
    - d. All written comments on the appeal received by the Community Development Department from persons entitled to participate in the appeal.
    - e. An analysis of the alleged errors in the decision and any specific factual findings and conclusions disputed in the letter of appeal.
  2. At least seven calendar days before the hearing, the Designee shall distribute copies of the staff report on the appeal to:
    - a. The City Council.
    - b. The applicant.
    - c. The appellant.
    - d. Each person who received a copy of the City decision.
- Q. Open Record Appeal.
1. The City Council shall hold an open record hearing on the appeal.
  2. The hearings of the City Council are open to the public.
  3. The City Council shall make an audio recording of each hearing.
  4. The person filing the appeal has the responsibility of convincing the City Council by a preponderance of the evidence that the Designees' decision contains an error of law or that its findings of fact or conclusions are incorrect pursuant to [TMC. 18.30.090, Burden of Proof](#).
  5. The City Council may continue the hearing if, for any reason, all of the public comments on the appeal are not heard, or if the City Council determines that they need more information within the scope of the appeal. If, during the hearing, the City Council announces the time and place of the next hearing on the matter and a notice thereof is posted on the door of the hearing room, no further notice of that hearing need be given.
- R. Decision on appeal.
1. The City Council shall consider all information and comments within the scope of the appeal submitted by persons entitled to participate in the appeal. The City Council shall either affirm or change the findings and conclusions of the Designee that were appealed. Based on the City Council's findings and conclusions, the Council shall either, affirm, reverse or modify the decision being appealed.

2. Within 10 working days after the public hearing, the City Council shall issue a written decision on the appeal and within five working days after issuance, distribute the decision to:
    - a. The applicant.
    - b. The person who filed the appeal.
    - c. Each person who participated in the appeal.
    - d. Each person who specifically requested it.
  3. The decision by the City Council is the final decision of the City.
- S. The City Council's decision affirming, modifying or reversing the Designee's decision denying an application under this process is the final decision of the City. The City Council's decision may be reviewed pursuant to Chapter [36.70C.040 RCW](#) in the Thurston County Superior Court. The land use petition must be filed within 21 calendar days after issuance of the final land use decision of the City.
1. The applicant under this process must begin construction or submit to the City a complete building permit application for the development activity, use of land or other actions approved under this process within one year after the final decision on the matter, or the decision becomes void.
  2. The applicant must substantially complete construction for the development activity, use of land, or other actions approved under this process and complete the applicable conditions listed in the decision within five years after the final decision of the City on the matter, or the decision becomes void. If litigation is initiated pursuant to [TMC 18.40.090](#) (S), Process II, Administrative Actions, the time limits of this section are automatically extended by the length of time between the commencement and final termination of that litigation.
  3. If the development activity, use of land, or other actions approved under this Section includes phased construction, the time limits of this section may be extended in the decision on the application, to allow for completion of subsequent phases.
- T. Prior to the lapse of approval under [TMC 18.40.090](#) (S), Process II, Administrative Actions, the applicants may submit a written application in the form of a letter with supporting documentation to the Community Development Department requesting a one-time extension of those time limits (time extension) of up to one year.
1. The request must demonstrate that the applicant is making substantial progress on the development activity, use of land or other actions approved under this article and that circumstances beyond the applicant's control prevent compliance with the time limits of [TMC 18.40.150](#) (A.1), Determination of Completeness.
  2. The applicant shall include, with the letter of request, the established City fee or the application will not be considered complete.
  3. An application for a time extension will be reviewed and decided upon by the Designee.
- U. Any aggrieved person who by granting or denying a request for a time extension under this Section may appeal that decision to the City Council. The appellant must file a letter of appeal indicating how the decision on the time extension affects the appellant's property and presenting any relevant material or information supporting the appellant's contention. Pursuant to [TMC 18.40.150](#) (A), Determination of Completeness, any time limit upon the City's processing and decision upon applications under this Chapter may, except as otherwise specifically stated in this Chapter, be modified by a written agreement between the applicant and the Designee.

- V. The City may require a bond under [TMC 18.30.120](#) (B), Security Mechanisms, to ensure compliance with any aspect of a permit or approval.
- W. Complete compliance required.
  - 1. Except as specified in subsection (2) of this section, the applicant must comply with all aspects, including conditions and restrictions, of an approval granted under this article in order to do everything authorized by that approval.
  - 2. If a specific use or site configuration for the subject property was approved under this process or any administrative process under a previous Zoning Regulation, the applicant is not required to apply for and obtain approval through this process for a subsequent change in use or site configuration unless:
    - a. There is a change in use and this Chapter establishes different or more rigorous standards for the new use than for the existing use; or
    - b. The Designee determines that there will be substantial changes in the impacts on the neighborhood or the City as a result of the change.

**18.40.100 Process III. Planning Commission Decisions.**

- A. This Chapter establishes criteria to review, approve, deny, notice, and appeal certain developments, activities or uses permitted by using Process Type III. Under Process III, the Planning Commission will make a decision following a Public Hearing.
- B. All lower permit and approval process types must receive approval prior to scheduling a Public Hearing under Process III.
- C. Process III has the following purposes:
  - 1. Review the proposal for compliance with the provisions of this Chapter and all other applicable law.
  - 2. Ensure that the proposal is coordinated, reasonable and appropriate with other known or anticipated development on properties in the area and with known or anticipated right-of-way and other public improvement projects in the general vicinity.
  - 3. Encourage proposals that embody good design standard principles that will result in high quality development on the subject property.
- D. The applicant shall file the following information with the Community Development Department when filing an application:
  - 1. A completed application on forms provided by the Community Development Department, with supporting affidavits.
  - 2. Any information or material specified in the provision of this Chapter that describes the requested decision in the application.
  - 3. Any additional information or material that the Designee determines reasonably necessary for a decision in the matter.
  - 4. The City will apply [TMC 18.40.150](#), Determination of Completeness to determine if an application is complete.
  - 5. A determination of completeness shall not preclude the City from requesting additional information or studies, either at the time of the letter of completeness or subsequently, if new information is required or substantial changes in the proposed action occur.
  - 6. An application will not be considered complete unless the required fee is paid.
- E. The Designee shall compile an official file on the application containing the following:
  - 1. All application materials submitted by the applicant.
  - 2. The staff report.

3. Any Process I or II approvals required for the project.
  4. All written comments received on the matter.
  5. The electronic recording of the public hearing on the matter.
- F. If a Planning Commission decision is appealed, the following will be included in the file:
1. The letter of appeal.
  2. All written comments submitted regarding the appeal.
  3. The staff report on the appeal.
  4. The Planning Commission decision.
  5. Any other information relevant to the matter.
- G. The official file is a public record. It is available for inspection in the City during regular business hours. Copies of documents may be requested by filing a Request for Information form, specifying which documents are requested and paying copy fees.
- H. The Designee shall, within 14 days of issuing a letter of completeness on the proposal, prepare a notice of application containing all information specified in [TMC 18.40.180, Notice of Application](#).
- I. In addition to the information specified [TMC 18.40.190, Notice of Public Hearing](#), the notice of public hearing shall include the following:
1. Date, time, and place of the public hearing.
  2. A statement of the right of any person to submit written comments to the Planning Commission and to appear at the public hearing of the Planning Commission to give comments orally and the right to request a copy of the decision once made.
  3. A statement that only persons who submit written or oral comments regarding the proposal may appeal the decision.
- J. Provisions of SEPA (TMC 18C) apply to some of the decisions made using this process.
1. The Designee shall evaluate each application and, if applicable, comply with SEPA.
  2. Where a threshold determination under the SEPA is required, the Responsible Official shall issue a determination at least 29 days prior to the hearing before the Planning Commission to allow any appeal of the threshold determination to be consolidated with the hearing on the application for Process III approval.
- K. The Designee shall prepare a staff report concerning the application being processed.
1. The staff report shall contain:
    - a. All pertinent application materials.
    - b. All comments regarding the matter received by the City prior to distribution of the staff report.
    - c. An analysis of the application under the relevant provisions of this TMC, the Comprehensive Plan and other applicable City policies and regulations.
    - d. A statement of the facts found by the City Designee and the conclusions drawn from those facts.
    - e. A recommendation on the matter.
  2. The Designee shall distribute the staff report at least seven calendar days before the hearing to:
    - a. The Planning Commission.
    - b. The applicant.
    - c. Any person who has specifically requested a copy.
- L. Public hearing.
1. The Planning Commission shall hold a public hearing on each application.

2. The hearings are open to the public.
  3. Several separate proposals may be scheduled for the same date and time for expediency.
- M. The Planning Commission shall make a complete electronic audio recording of each public hearing.
- N. The applicant has the responsibility of convincing the Planning Commission that, under the provision of this process, the applicant is entitled to the requested decision.
- O. Any person may participate in the public hearing by:
1. Submitting written comments to the City prior to the hearing, or
  2. Providing written or oral comments directly to the Planning Commission at the hearing either in person or through a representative. However, the Planning Commission may limit the extent of oral comments to facilitate the orderly and timely conduct of the hearing.
- P. The Planning Commission may continue the hearing if for any reason they are unable to hear all of the public comments on the matter or if more information on the matter is needed. If, during the hearing, the Planning Commission announces the time and place of the next hearing on the matter and a notice thereof is posted on the door of the hearing room, no further notice of the subsequent hearing need be given.
- Q. After considering all of the information and comments submitted on the matter, the Planning Commission shall issue a written decision. Unless the applicant agrees to a longer period, the Planning Commission must issue the decision within 14 working days after the close of the public hearing using the criteria listed in the provisions of this Chapter. In addition, the Planning Commission may approve the application only if it is consistent with:
1. The Comprehensive Plan;
  2. All applicable provisions of this Chapter and all other applicable laws;
  3. The public health, safety and welfare; and
  4. The streets and utilities in the area of the subject property are adequate to serve the anticipated demand from the proposal; and
  5. The proposed access to the subject property is at the optimal location and configuration for access.
- R. The Planning Commission shall include in the written decision any conditions and restrictions that the Commission determines are reasonably necessary to eliminate or minimize any undesirable effects of granting the application. Any conditions and restrictions that are imposed become part of the decision. The Planning Commission shall include the following in the Commission's written decision:
1. A statement granting, modifying and granting or denying the application.
  2. Any conditions and restrictions that are imposed.
  3. A statement of facts that supports the decision, including any conditions and restrictions that are imposed.
  4. A statement of the conclusions based on those facts.
  5. A statement of the criteria used by the Commission in making the decision.
  6. The date of issuance of the decision and a summary of the rights established in this Title to appeal any decision of the Commission.
  7. A statement of any threshold determination made under the TMC 18C SEPA.
  8. The Designee shall mail a copy of the decision within five working days after the Commission's written decision, to:
    - a. The Applicant.

- b. Each person who submitted written or oral testimony regarding the proposal.
  - c. Any person who has specifically requested it.
- S. Decisions under this section shall become final subject to the following:
  1. An applicant or other party of record who may be aggrieved by the decision may appeal the decision within 14 days of the issuance of the decision by the City consistent with the provisions of [TMC 18.40.90](#) (I) (4a-c), Process II, Administrative Actions. If a written notice of appeal is received within the appeal period, the decision shall be referred to the Planning Commission and shall not become final until the appeal process is complete and the City issues a final decision. Upon issuance of a final decision, the applicant may engage in activity based on the decision, provided applicable permits have been approved.
  2. If no appeal is submitted within the 14-calendar day appeal period, the preliminary approval shall become final on the first calendar day following the expiration of the appeal period. Upon the decision becoming final, the applicant may engage in activity based on the decision, provided applicable permits have been approved.
- T. Appeals.
  1. The decisions of the Planning Commission may be appealed by any person who is to receive a copy of that decision under TMC 18.40.090 (I) (3)(a), Process II, Administrative Actions.
  2. The appeal in the form of a letter must be delivered to the City within 14 calendar days after the issuance of the Planning Commission's decision. The letter of appeal must contain:
    - a. A statement identifying the decision being appealed;
    - b. A statement of the alleged errors in the Planning Commission's decision, including specific factual findings and conclusions of the Planning Commission disputed by the person filing the appeal; and
    - c. The appellant's name, address, telephone number and fax number (if any), and any other information to facilitate communication with the appellant.
  3. The appeal fee must be filed with the letter of appeal.
  4. Appeals of Process III Planning Commission decisions are heard by the City Council as a closed record appeal.
- U. Notice of public meeting is required for all types of applications for which a public meeting is held. Notice of public meetings shall be reasonably calculated to give actual notice and shall contain the information as specified in [TMC 18.40.190](#), Notice of Public Hearing.
- V. Only those persons entitled to appeal the decision may participate in either or both of the following ways:
  1. By submitting written comments to the City prior to or at the hearing.
  2. By appearing in person, or through a representative, at the hearing and providing written or oral comments directly to the City Council. The Council may limit the extent of the oral comments to facilitate orderly and timely conduct of the hearing.
- W. Appeal Staff report.
  1. The Designee shall prepare an appeal packet containing the following:
    - a. The staff report prepared for the public hearing before the Planning Commission.
    - b. The written decision of the Planning Commission.
    - c. All written comments submitted to the City and Planning Commission.

- d. A summary of the comments and information presented to the Planning Commission, a statement of the availability of the electronic sound recording of the hearing, or a written transcript of the Commission's proceedings.
  - e. The letter of appeal.
  - f. All written comments received by the City from persons entitled to participate in the appeal and within the scope of the appeal.
  - g. An analysis of the alleged errors and the specific factual findings and conclusions disputed in the letter of appeal.
2. At least seven calendar days before the hearing, the Designee shall distribute the packet as follows:
- a. A copy to each City Council member.
  - b. The applicant;
  - c. The person who filed the appeal; and
  - d. Each person who received a copy of the Commission's decision.
- X. Closed record appeal.
- 1. The City Council shall hold a closed record appeal hearing, as defined in [RCW 36.70B.020\(1\)](#).
  - 2. The hearings of the City Council are open to the public.
  - 3. The scope of the appeal is limited to the specific errors raised or factual findings disputed in the letter of appeal. The City Council shall consider only the following:
    - a. The information received from the Designee pursuant to [TMC 18.40.100 \(T\)](#), Process III, Planning Commission Actions.
    - b. The record before the Council, including exhibits and evidence admitted by the Council.
    - c. Appeal arguments by the appellant and the property owner, provided that appeal argument shall address only the issues raised by the letter of appeal and evidence, if any, allowed under [TMC 18.40.100 \(X\) \(3d\)](#), Process III, Planning Commission Recommendations; or
    - d. New evidence that was not presented to, or considered by, the Planning Commission, but only if the City determines that the evidence relates to the validity of the Planning Commission's decision at the time it was made and the party offering the new evidence did not know and was under no duty to discover or could not reasonably have discovered the evidence until after the Planning Commission's decision.
- Y. The City Council shall make a complete electronic audio recording of each closed record appeal.
- Z. The person filing the appeal has the responsibility of convincing the City Council by a preponderance of the evidence that the Planning Commission's decision contains an error of law or that its findings of fact or conclusions are incorrect.
- AA. After considering the matter as provided in [TMC 18.40.100 \(X\) \(3\)](#), Process III, Planning Commission Recommendations, the City Council shall, by motion approved by a majority vote of members present, take one of the following actions:
- 1. If City Council determines that the disputed findings of fact and conclusions are the correct findings of fact and conclusions, the council shall affirm the decision.
  - 2. If City Council determines that the disputed findings of fact and conclusions are not correct and that correct findings of fact and conclusions do not support the decision of the Planning Commission, the Council shall modify or reverse the decision.

3. Notice of decision. Following the final decision of the City Council, the Designee shall prepare a notice of the City's final decision on the application. To the extent the decision does not do so, the notice shall include a statement of any threshold determination made under TMC 18E SEPA.
  4. The decision of City Council is the final decision of the City.
- BB. The action of the City in granting or denying an application under this process may be reviewed pursuant to [Chapter 36.70C.040 RCW](#) in the Thurston County superior court. The land use petition must be filed within 21 calendar days after the final decision of the City. The applicant must begin construction or submit to the City a complete building permit application for the development activity, use of land or other actions approved under this process within one year after the final decision on the matter or the decision becomes void. The applicant must substantially complete construction for the development activity approved under this Section and complete the applicable conditions listed in the decision within five years after the final decision of the City on the matter or the decision becomes void. If litigation is initiated pursuant to [TMC 18.40.100 \(Z\)](#), Process III, Planning Commission Action, the time limit of this Section are automatically extended by the length of time between the commencement and final termination of that litigation. If the development activity approved under this article includes phased construction, the time limits of this Section may be extended in the decision on the application.
- CC. Time extension.
1. Prior to the lapse of approval under TMC 18.40.100 (AA), Process III, Planning Commission Actions, the applicant may submit a written application in the form of a letter with supporting documentation to the City requesting a one-time extension of those time limits of up to one year.
  2. The request must demonstrate that the applicant is making substantial progress on the development activity, use of land or other actions approved under this process and that circumstances beyond the applicant's control prevent compliance with the time limits of TMC 18.40.100 (AA), Process III, Planning Commission Actions,
  3. The applicant shall pay any established City fees with the letter of request, or the application will not be accepted as complete.
  4. An application for a time extension will be reviewed and decided upon by the Designee.
  5. Any person who is aggrieved by the granting or denying of a request for a time extension under this section may appeal that decision. The appellant must file a letter of appeal indicating how the decision on the time extension effects the appellant's property and present any relevant material or information to support the appellant's contention. The appeal will be heard and decided upon using Process III. Any time limit, pursuant to Chapter 36.70B RCW, upon the City's processing and decision upon applications under this Chapter may, except as otherwise specifically stated in this Chapter, be modified by a written agreement between the applicant and the Designee.
- DD. The Planning Commission and City Council may require a bond under [TMC 18.30.120](#), Security Mechanisms, to ensure compliance with any aspect of a permit or approval.
- EE. Complete compliance required.
1. Except as specified in subsection (2) of this section, the applicant must comply with all aspects, including conditions and restrictions, of an approval granted under this process in order to do everything authorized by that approval.

2. If a specific use or site configuration for the subject property was approved under this process or any quasi-judicial process under a previous Zoning Ordinance, the applicant is not required to apply for and obtain approval through this article for a subsequent change in use or site configuration unless:
  - a. There is a change in use and this Chapter establishes different or more rigorous standards for the new use than for the existing use; or
  - b. The Designee determines that there will be substantial changes in the impacts on the neighborhood or the City as a result of the change.

**18.40.110 Process IV. Quasi-Judicial**

- A. Process IV is Quasi-Judicial in nature that requires a public hearing before the Planning Commission. Based on the record of that hearing, the Planning Commission shall provide a recommendation to the City Council for consideration in the application decision.
- B. Proposal Types (see definition Action):
  1. **Nonproject actions.** Nonproject actions involve decisions on policies, plans, or programs, for:
    - a. A rezone is initiated by the City and the subject property is not owned by the City; or
    - b. A proposed zoning change that only changes the intensity of use within the same general land use areas as specified by the Future Land Use map and is not related to a specific project. The Future Land Use map designates the general land use areas (i.e., Residential and Commercial) within the City and the Official Zoning map designates intensities of use (i.e., SF-1, SF-2, C-1, and C-2) within each of those general land use areas;
    - c. A Comprehensive Plan text or map change not related to a specific proposal.
  2. **Project actions.** A project action is a decision on a specific project, such as a construction or management activity located in a defined geographic area:
    - a. The proposal does not meet the requirements of subsection (1) above.
    - b. The proposal is based on a specific project (i.e., Preliminary Plat or, an Amendment, Alteration or Extension thereof, or project related Comprehensive Plan map or text amendment, or rezone).
- C. Applications.
  1. Any person may apply for a decision regarding property they own, either personally or through an agent.
  2. The applicant shall file the following information with the City:
    - a. A completed City application form with supporting affidavits;
    - b. Two sets of stamped envelopes, and a list of the same, labeled with the name and addresses of all current owners of real property as shown in the records of the county assessor for the subject property within 300 feet of each boundary of the subject property;
    - c. A copy of the county assessor's map identifying the properties specified in subsection (2)(b) of this section;
    - d. A vicinity map showing the subject property with enough information to locate the property within the larger area;
    - e. Any information or material that is specified in the provision of this Chapter that describes the decision requested in the application;

- f. Any additional information or material that the Designee determines is reasonably necessary for a decision on the matter.
  - g. The established fee.
  - h. Meet the requirements of [TMC 18.40.150, Determination of Completeness](#), and this section for a complete application.
- D. The State Environmental Policy Act applies to decisions using this process. The Designee shall evaluate each application and, where applicable, comply with TMC 18C SEPA.
- E. Official file.
  - 1. The Designee shall compile an official file on the application containing:
    - a. All application materials submitted by the applicant.
    - b. The staff report.
    - c. All written comments received on the matter.
    - d. The electronic recording of the public hearing on the matter.
    - e. The Planning Commission recommendation.
    - f. An electronic sound recording or minutes of the Commission proceedings on the matter.
    - g. Any other information relevant to the matter.
  - 2. The official file is a public record. It is available for inspection and copying in the City during regular business hours.
- F. The Designee shall prepare a notice of each application containing all the information specified in [TMC 18.40.180, Notice of Application](#),
- G. Staff report.
  - 1. The Designee shall prepare a staff report containing the following information:
    - a. All pertinent application materials.
    - b. All comments regarding the matter received by the Community Development Department prior to distribution of the staff report.
    - c. An analysis of the application under the relevant provisions of this Chapter and the Comprehensive Plan.
    - d. A statement of the facts and the conclusions drawn from those facts.
    - e. A recommendation on the matter.
  - 2. The staff report shall be distribute at least seven calendar days before the hearing to:
    - a. The City Council.
    - b. The applicant.
    - c. Each person who has specifically requested it.
- H. The Planning Commission shall hold an open record hearing on each application.
  - 1. The Commission hearing is open to the public.
  - 2. The Commission serves as the hearing body for the City on Process IV applications except as noted in Table 1 – Application Processing Procedures Process IV.
- I. The Planning Commission shall make a complete audio recording of each public hearing.
- J. The applicant has the responsibility of convincing the City that under the provision of this Section, the applicant is entitled to the requested decision.
- K. Any person may participate in the public hearing in either or both of the following ways:
  - 1. By submitting written comments to the City or by providing written or oral comments, either personally or through a representative, directly to the Planning Commission (or City Council as appropriate) at the hearing.

2. The Planning Commission may reasonably limit the extent of oral comments to facilitate the orderly and timely conduct of the hearing.
- L. The Planning Commission may continue the hearing if, for any reason, they are unable to hear all of the public comments on the matter or if the Planning Commission determines that they need more information on the matter. If, during the hearing, the Planning Commission announces the time and place of the next hearing on the matter and a notice thereof is posted on the door of the hearing room, no further notice of that hearing need be given.
- M. Recommendation by the Planning Commission.
1. After considering all of the information and comments submitted on the matter, the Planning Commission shall issue a written recommendation.
  2. Unless a longer period is agreed to by the applicant, the Planning Commission must issue the recommendation within 10 working days after the close of the public hearing.
  3. The Planning Commission shall use the following criteria for quasi-judicial matters:
    - a. The City may approve an application for a quasi-judicial non-project action only if it finds that:
      - 1). The proposed non-project action is in the best interest of the residents; and
      - 2). The proposed non-project action is appropriate because either:
        - i. Conditions in the immediate vicinity of the subject property have so significantly changed since the property initially zoned that under those changed conditions, a rezone is within the public interest; or
        - ii. The non-project action will correct a Comprehensive Plan item, a zone classification, or land use or zone boundary that was inappropriate when established;
      - 3). It is consistent with the Comprehensive Plan;
      - 4). It is consistent with all applicable provisions of the Chapter, including those adopted by reference from the Comprehensive Plan; and
      - 5). It is consistent with the public health, safety, and welfare.
      - 6). Note. Unless an emergency is declared, a Comprehensive Plan amendment is only once per year.
    - b. The City may approve an application for a quasi-judicial project action related proposal only if:
      - 1). The criteria in subsection (3)(a) of this section are met; and
      - 2). The proposed project complies with this Chapter in all respects; and
      - 3). The site plan of the proposed project is designed to minimize all adverse impacts on the developed properties in the immediate vicinity of the subject property; and
      - 4). The site plan is designed to minimize impacts upon the public services and utilities.
    - c. The Planning Commission shall include in the written recommendation any conditions and restrictions determined reasonable and necessary to eliminate or minimize any adverse effects of granting the requested rezone.
  3. The Planning Commission shall include the following statements in the written recommendation to the City Council:
    - a. Facts presented to the Planning Commission that supports their recommendation, including any recommended conditions and restrictions.
    - b. The Commission's conclusions based on those facts.
    - c. The criteria used by the Commission in making the recommendation.

- d. The date of issuance of the recommendation.
- 4. The Designee shall distribute the Commission's recommendation to:
  - a. The applicant; and
  - b. Each person who submitted written or oral testimony to the Commission; and
  - c. Each person who specifically requested it.
  - d. Each member of the City Council. The City Designee shall also prepare and provide a copy of a draft resolution or ordinance that embodies the Planning Commission's recommendation to each Council member.
- N. The City Council shall consider the application at a scheduled meeting within 90 calendar days of the date of issuance of the Planning Commission's recommendation. This time period may be extended upon written agreement of the Designee and the applicant. Calculation of this time period shall not include any time necessary for a reopening of the hearing before the Planning Commission under subsection (2) of this section.
  - 1. The City Council review of a non-project or project action application shall be limited to the record of the hearing before the Planning Commission and the Planning Commission's written report. These materials shall be reviewed for compliance with review criteria set forth in [TMC 18.60.010, Code Amendments](#). The City Council may also receive and review new evidence or information not contained in the record of hearing before the Planning Commission only if the Designee determines that the evidence or information:
    - a. Relates to the validity of the Planning Commission's decision at the time it was made; or
    - b. The party offering the new evidence did not know and was under no duty to discover or could not reasonably have discovered the evidence until after the Planning Commission's decision.
  - 2. After consideration of the entire matter, the City Council shall, by action approved by a majority of the total membership, take one of the following actions:
    - a. Project-related action. The City Council has the option to:
      - 1). Grant the application as proposed, or modify and grant the application. In either case, it shall give effect to this decision by adopting an ordinance.
      - 2). The City Council shall give effect to a denial by adopting an ordinance pursuant to subsection (N)(6) of this Section.
    - b. Non-project action. The City Council has the option to:
      - 1). Approve the application, or modify and approve the application. In either case, it shall give effect to this decision by adopting an ordinance amending the zoning map of the City.
      - 2). The City Council shall give effect to a denial by adopting a resolution pursuant to subsection (g) of this Section.
  - 3. The City Council shall use the criteria listed in [TMC 18.40.110 \(M\) \(3\), Process IV, Quasi-Judicial](#).
  - 4. The City Council shall include in the ordinance or resolution granting the project or non-project action, any conditions and restrictions it determines are necessary to eliminate or minimize any undesirable effects of granting the action. Any conditions and restrictions that are imposed become part of the decision.
  - 5. The City Council shall include in the ordinance or resolution:

- a. A statement of the facts that support the decision, including any conditions and restrictions that are imposed; and
  - b. The City Council's conclusions based on those facts.
- 6. The City Council decision on an application for either a non-project/ project-related action is the final decision of the City.
- O. Following the final decision by the City Council, the Designee shall prepare a notice of the City's final decision on the application. After the City Council's final decision, the Designee shall distribute a copy to:
  - 1. The applicant.
  - 2. Any person who submitted written or oral comments to the Planning Commission.
  - 3. Each person who has specifically requested it.
- P. Effect of City Council approval of project-related actions.
  - 1. Subject to all applicable codes and ordinances, the applicant may develop the subject property in conformity with the resolution of intent to action and the site plan approved as part of that resolution.
  - 2. If the applicant completes development of the subject property in conformity with the resolution of intent to rezone and the site plan approved as part of that resolution, the City shall give effect to the action by adopting an ordinance that makes the zone boundary or classification change to the zoning map approved in the resolution of intent to rezone.
  - 3. The applicant may not engage in any activity based on the decision until the third working day after the notice of the final decision is distributed under TMC 18.40.110 (O), Process IV, Quasi Judicial.
  - 4. If the City Council approves a quasi-judicial non-project rezone it will give effect to this decision by adopting an ordinance amending the zoning map of the City.
- Q. The action of the City in granting or denying an application under this process may be reviewed pursuant to [Chapter 36.70C.040 RCW](#) in Thurston County Superior Court. A land use petition shall be filed within 21 calendar days of the issuance of the final land use decision of the City.
- R. Time extension.
  - 1. Prior to the lapse of approval for a project-related rezone under TMC 18.40.110 (T), Process IV, Quasi Judicial, the applicant may submit a written application in the form of a letter with supporting documentation to the City requesting a one-time extension of those time limits of up to one year.
  - 2. The request must demonstrate that the applicant is making substantial progress on the development activity, use of land, or other actions approved under this process and that circumstances beyond the applicant's control prevent compliance with the time limits of TMC 18.40.110 (U) (1), Process IV, Quasi Judicial.
  - 3. The applicant shall include the required fee with the letter of request to be complete.
  - 4. An application for a time extension will be reviewed and decided upon by the Designee.
  - 5. Any person who is aggrieved by the granting or denying of a request for a time extension under this section may appeal that decision. The appellant must file a letter of appeal indicating how the decision on the time extension affects the appellant's property and presenting any relevant material or information supporting the appellant's contention. The appeal will be heard and decided upon using Process III, described in TMC 18.40.100 (R), Process III, Hearing Planning Commission Decision. Any time limit, pursuant to Chapter [36.70B RCW](#), upon the City's processing and decision upon

- applications under this process may, except as otherwise specifically stated in this Chapter, be modified by a written agreement between the applicant and the Designee.
- T. The City may require a bond under [TMC 18.30.120](#), Security Mechanism, to ensure compliance with any aspect of the permit or approval.
  - U. Complete compliance required.
    - 1. Except as specified in subsection (2) of this section, the applicant must comply with all aspects, including conditions and restrictions, of an approval granted under this process in order to do everything authorized by that approval.
    - 2. If a specific use or site plan for the subject property was approved under this process, or any quasi-judicial process under a previous Zoning Code, the applicant is not required to apply for and obtain approval through this process for a subsequent change in a use or site plan unless:
      - a. There is a change in use and this Chapter establishes different or more rigorous standards for the new use than for the existing use; or
      - b. The Designee determines that there will be substantial changes in the impacts on the neighborhood or the City as a result of the change.

#### **18.40.120 Process V. Legislative Review**

- A. This Section describes the processes to review and amend the text of development regulations, amend area-wide land use or zoning map changes, or annexations through this legislative review process.
- B. A proposal that will be reviewed using this process may be initiated by the City Council or Council Committee, requested by the Planning Commission, City staff, or any interested person, including applicants, citizens, or agencies.
- C. The City shall maintain a docket of all requested changes under this Section.
- D. The State Environmental Policy Act applies to some of the decisions using this process. The Designee shall evaluate each proposal and, where applicable, comply with the provisions of TMC 18C SEPA.
- E. City Council review.
  - 1. The City Council shall review all requests docketed with the Community Development Department concurrently at least on an annual basis and consistent with [RCW 36.70A.130\(2\)](#). As part of such annual review, the council shall review all requests received prior to December 31st of the calendar year. Requests submitted after December 31st shall be considered during the following annual review.
  - 2. The City Council shall review City-initiated changes to the text of the Comprehensive Plan concurrently with docketed amendment requests. The City Council may also review or amend the Comprehensive Plan whenever an emergency exists, to resolve an appeal of the Comprehensive Plan or amendments thereto, or in other circumstances as provided for by [RCW 36.70A.130\(2\)\(a\)](#). The City Council may also review City-initiated changes to the text of the any municipal code or the zoning map from time to time at the Council's discretion.
  - 3. The City Council may request that the Community Development Department, or any other City department, provide any information or material on the proposal(s), consistent with [TMC 18.40.120](#) (Q), Legislative Review.

- F. Sixty days prior to December 31st in each calendar year, the City shall notify all persons who submitted application forms after December 31st of the previous calendar year. Notice shall also be given as follows:
1. Public notice notifying the public that the amendment process has begun shall be published in the City's official newspaper.
  2. Notice shall be posted on the official City public notice boards.
  3. A copy of the notice shall be mailed to other local newspapers.
  4. All agencies, organizations, and adjacent jurisdictions with an interest, and all persons, who in the judgement of the Designee may be directly affected by changes to the Comprehensive Plan shall be sent a copy of the notice. In determining who may be affected by Comprehensive Plan changes, the director may rely on written correspondence indicating an interest and received after December 31st of the previous year.
- G. Any person may apply for a site-specific Comprehensive Plan designation change with respect to property owned or request changes to the text of the Comprehensive Plan or any codified Regulation.
1. An applicant must complete a docket form prepared by the City. An applicant seeking a site-specific plan or zoning designation change shall also file the information specified in [TMC 18.40.110](#) (C) (2), Quasi Judicial, with the Community Development Department.
  2. The Designee shall have the authority to waive any of the requirements of this section, if in the City's discretion, such information is not relevant or would not be useful to consideration of the proposed amendment.
  3. There is no fee for this initial application. After the prioritization process, applications considered during the amendment process shall submit the required fee.
- H. Criteria for prioritizing plan amendment requests.
1. After December 31<sup>st</sup>, but prior to adopting any amendment requests, the Planning Commission shall hold a public hearing in consideration of all requests for docketed changes to the Comprehensive Plan.
  2. The Planning Commission shall consider the following criteria following a public hearing in selecting the Comprehensive Plan amendments to be considered during the upcoming cycle:
    - a. Whether the same area or issue was studied during the last amendment process and conditions in the immediate vicinity have significantly changed so as to make the requested change within the public interest.
    - b. Whether the proposed amendment is consistent with the overall vision of the Comprehensive Plan.
    - c. Whether the proposed amendment meets existing state and local laws, including the Growth Management Act.
    - d. In the case of text amendments or other amendments to goals and policies, whether the request benefits the City as a whole versus a selected group.
  3. If the request meets the criteria set forth in subsections (2)(a.) through (2)(d) of this section, it shall be further evaluated according to the following criteria:
    - a. Whether the proposed amendment can be incorporated into planned or active projects.
    - b. Amount of analysis necessary to reach a recommendation on the request. If a large-scale study is required, a request may have to be delayed until the following year due to workloads, staffing levels, etc.

- c. A large volume of requests may necessitate that some requests be reviewed in a subsequent year.
  - d. Order of requests received.
- 4. Based on its review of requests according to the criteria in subsections (2) and (3) of this section, the Commission shall determine which requests shall be further considered for review and consideration by the City Council.
- 5. The City Council will make a final decision on all Planning Commission recommendations.
- 6. The Council's decision to consider a proposed amendment shall not constitute a decision or recommendation that the proposed amendment should be adopted nor does it preclude later Council action to add or delete an amendment for consideration.
- I. All applicants seeking an amendment to comprehensive land use designations of the official Comprehensive Plan (site-specific requests) must apply for a pre-application conference with the City's staff.
- J. Legislative rezones.
  - 1. Legislative rezone is a rezone that meets the following criteria:
    - a. It is initiated by the City; and
    - b. It includes a large number of properties that would be similarly affected by the proposed rezone.
  - 2. All other rezones not meeting the above criteria are treated as quasi-judicial rezones and are reviewed and decided upon using [Process IV](#).
- K. The City may decide to approve a legislative rezone only if it finds that:
  - 1. The proposal is consistent with the Comprehensive Plan;
  - 2. The proposal bears a substantial relation to public health, safety, or welfare; and
  - 3. The proposal is in the best interest of the residents of the City.
- L. If the City approves a legislative rezone it will give effect to this decision by making the necessary amendment to the zoning map of the City.
- M. The City may amend the text of this Chapter or other development regulation only if it finds that:
  - 1. The proposed amendment is consistent with the applicable provisions of the Comprehensive Plan;
  - 2. The proposed amendment bears a substantial relation to public health, safety, or welfare; and
  - 3. The proposed amendment is in the best interest of the residents of the City.
- N. The City may consider, but is not limited to, the following factors when considering a proposed amendment to the Comprehensive Plan:
  - 1. The effect upon the physical environment.
  - 2. The effect on open space, streams, and lakes.
  - 3. The compatibility with and impact on adjacent land uses and surrounding neighborhoods.
  - 4. The adequacy of and impact on community facilities including utilities, roads, public transportation, parks, recreation, and schools.
  - 5. The benefit to the neighborhood, City, and region.
  - 6. The quantity and location of land planned for the proposed land use type and density and the demand for such land.
  - 7. The current and projected population density in the area.
  - 8. The effect upon other aspects of the Comprehensive Plan.

9. For site-specific Comprehensive Plan amendments, the provisions of [TMC 18.40.110 \(M\), Process IV, Quasi-Judicial](#) shall also apply.
- O. The City may amend the Comprehensive Plan only if it finds that:
1. The proposed amendment bears a substantial relationship to public health, safety, or welfare; and
  2. The proposed amendment is in the best interest of the residents of the City; and
  3. The proposed amendment is consistent with the requirements of [Chapter 36.70A.130 RCW](#) and with the portion of the City's adopted plan not affected by the amendment.
- P. Official file.
1. The Designee shall compile an official file containing all information and materials relevant to the proposal and to the City's consideration of the proposal.
  2. The official file is a public record, which is available for inspection and copying in the Department of Community Development during regular business hours.
- Q. Notice provisions under this section shall be followed for both the public hearing during which all requests for changes to the zoning map, zoning text, and the Comprehensive Plan are prioritized, as well as the public hearing held on individual requests.
1. The Designee shall prepare a notice of each proposal, for which a public hearing will be held, containing the following information:
    - a. The citation, if any, of the provision that would be changed by the proposal along with a brief description of that provision.
    - b. A statement of how the proposal would change the affected provision.
    - c. A statement of what areas, zones, or locations will be directly affected or changed by the proposal.
    - d. The date, time, and place of the public hearing.
    - e. A statement of the availability of the official file.
    - f. A statement of the right of any person to submit written comments to the Planning Commission and to appear at the public hearing of the Planning Commission to give comments orally.
  2. The Designee shall distribute this notice at least 14 calendar days before the public hearing following the procedures of [TMC 18.40.190, Notice of Public Hearing](#). In addition, the procedures of [TMC 18.40.150, Determination of Completeness](#), shall be followed for site-specific requests regarding notification of adjacent property owners posting of the site.
- R. Staff report.
1. The Designee shall prepare a staff report containing:
    - a. An analysis of the proposal and a recommendation on the proposal; and
    - b. Any other information the Designee determines is necessary for consideration of the proposal, consistent with [TMC 18.40.120 \(E\), Process V, Legislative](#).
  2. Prior to the hearing, the Designee shall distribute the staff report to:
    - a. Each member of the Planning Commission.
    - b. Any person requesting it.
- S. The Planning Commission shall hold public hearings on each proposal, consistent with [TMC 18.40.110, Process IV, Quasi Judicial](#), unless the City Council elects to hold its own hearings on the proposal, in which case Planning Commission review pursuant to this process shall not be required.
1. The Planning Commission hearings are open to the public.

2. Except as provided in subsection (1) of this section, the Planning Commission hearing is the hearing for the City Council. The City Council need not hold another hearing on the proposal.
- T. Material to be considered.
1. Except as specified in subsections (2) and (3) of this section, the Planning Commission and City Council may consider any pertinent information or materials in reviewing and deciding upon a proposal under this process.
  2. Except as specified in subsection (3) of this Section, the City may not consider a specific site plan or project in reviewing and deciding upon a proposal under this process.
  3. If a proposal that will be decided upon using this process is part of a specific project, the City may consider all information pertaining to SEPA environmental review and submitted under [TMC 18.40.120](#) (D), Process V, Legislative Review, in deciding upon that proposal.
- U. The Planning Commission shall make a complete electronic audio recording of each public hearing.
- V. Any interested person may participate in the public hearing in either or both of the following ways:
1. By submitting written comments to the Planning Commission either by delivering these comments to the City prior to the hearing or by giving them directly to the Planning Commission at the hearing.
  2. By appearing in person, or through a representative, at the hearing and making oral comments. The Planning Commission may limit the extent of oral comments to facilitate the orderly and timely conduct of the hearing.
- W. The Planning Commission may for any reason continue the hearing on the proposal. If, during the hearing, the Planning Commission announces the time and place of the next public hearing on the proposal and a notice thereof is posted on the door of the hearing room, no further notice of that hearing need be given.
- X. Recommendation.
1. Following the public hearing, the Planning Commission shall consider the proposal in light of the decisional criteria in TMC 18.40.120 (F) (H) (J), Process V, Legislative Review, and take one of the following actions:
    - a. May by a majority vote of the entire membership recommend that the City Council adopt the proposal; or
    - b. May by a majority vote of the members present recommend that City Council not adopt the proposal; or
    - c. That the Planning Commission makes no recommendation based on the proposal and submitted to the City Council with that notation.
  2. The Planning Commission may modify the proposal in any way and to any degree prior to recommending the proposal to City Council for consideration.
- Y. Report to City Council. The Designee shall:
1. Prepare a Planning Commission report on the proposal containing a copy of the proposal along with any explanatory information, and the Planning Commission recommendation, if any, on the proposal.
  2. Transmit the Planning Commission report to the City Council for consideration.
  3. Promptly send a copy of the Planning Commission report to any person requesting it.

Z. City Council action.

1. Within 60 days of receipt of the Planning Commission report by the Designee, the City Council shall consider the proposal along with a draft ordinance appropriate to enact or adopt the proposal.
2. In deciding upon the proposal, the City Council shall use the decisional criteria listed in the provisions of this Chapter describing the proposal.
3. After consideration of the Planning Commission report and, at its discretion, holding its own public hearing on the proposal, the City Council shall by majority vote of its total membership:
  - a. Approve the proposal by adopting an appropriate ordinance;
  - b. Modify and approve the proposal by adopting an appropriate ordinance;
  - c. Disapprove the proposal by resolution; or
  - d. Refer the proposal back to the Planning Commission for further proceedings. If this occurs, the City Council shall specify the time within which the Planning Commission shall report back to the City Council on the proposal.

AA. At least 60 days prior to final action being taken by the City Council, but not prior to the close of the Planning Commission public hearing and transmittal of Planning Commission recommendation to the State Department of Community Trade and Economic Development (CTED) and other interested affected local and state agencies, the county and surrounding jurisdictions shall be provided with a copy of the amendments in order to initiate the 60-day comment period. All other parties previously noticed shall be again notified that the draft amendments of the Comprehensive Plan are available on request on a cost recovery basis. No later than 10 days after adoption of Comprehensive Plan or development regulation amendments, a copy shall be forwarded to CTED and others who submitted written or oral comments.

BB. The actions of the City in granting, modifying or denying an amendment to this Chapter, the Comprehensive Plan or any other development regulation may be reviewed by the Western Washington Growth Management Hearings Board pursuant to [Chapter 36.70A.280 RCW](#).

**18.40.130 Pre-application Conference.** The purpose of the pre-application conference is to acquaint the applicant with the substantive and procedural requirements of the Tenino Municipal Code and applicable elements of the Comprehensive Plan, arrange such technical and design assistance to aid the applicant, and otherwise identify policies and regulations associated with the proposed development. Pre-application conferences are encouraged for all [Process II](#) applications that require environmental review and for all [Process III](#) and [Process IV](#) applications.

**18.40.140 Project Permit Applications.**

- A. Applications for all project permits shall be submitted upon forms provided by the City and shall, at a minimum, consist of the materials specified in this section, plus any other materials required on the application form or by any required municipal code. Minimum required materials are as follows:
1. A completed development permit application form.
  2. An explanation of intent, stating the nature of the proposed development, reasons for the permit request, pertinent background information, information required on the application form, technical reports, studies and data required to address conditions on the site or

- criteria of the permit or approval requested, and other information that may have a bearing in determining the action to be taken.
3. Proof that the property affected by the application is in the exclusive ownership of the applicant, or that the applicant has the consent of all partners in ownership of the affected property.
  4. Legal description of the property affected by the application.
  5. Additional information required by other sections of this Title because of the type of development proposal or the area involved.
  6. Payment of the established fee for such application.
- B. Application materials shall be submitted to the Designee who shall have the date of submission indicated on each copy of the materials submitted.
- C. Following a determination that an application is complete, the City shall begin project review.

**18.40.150 Determination of Completeness (RCW 36.70B.070)**

- A. For the purposes of this Title, a complete application is one that contains all required information, supporting documentation, and signatures, and which is accompanied by payment of any and all fees as required by the City.
1. Time limitations.
    - a. Calculation of time periods for issuance of notice of final decision. In determining the number of calendar days that have elapsed after the City has notified the applicant that the application is complete for purposes of calculating the time for issuance of the notice of decision, the following periods shall be excluded:
      - 1). Any period, during which the applicant has been requested by the City to correct plans, perform required studies, provide additional required information, or otherwise requires the applicant to act. The period shall be calculated from the date the City notifies the applicant of the need for additional information until the earlier of the date the City determines whether the additional information satisfies the request for information or fourteen (14) calendar days after the date the information has been provided to the City;
      - 2). If the City determines that the information submitted by the applicant under [TMC 18.40.150](#), Determination of Completeness, is insufficient or incorrect;
      - 3). Any period during which an environmental impact statement is being prepared following a determination of significance pursuant to Chapter [43.21C RCW](#), if the City by ordinance has established time periods for completion of environmental impact statements, or if the City and the applicant in writing agree to a time period for completion of an environmental impact statement;
      - 4). Any period for administrative appeals of project permit applications, if an open record appeal hearing or a closed record appeal, or both, are allowed. The time period for consideration and decision on appeals shall not exceed:
        - i. Ninety (90) calendar days for an open record appeal hearing; or
        - ii. Sixty (60) calendar days for a closed record appeal; unless the parties agree to extend these time periods; and
    2. Any extension of time mutually agreed upon by the applicant and the local government.
    3. The time limits established in this section do not apply if a project permit application:
      - a. Requires an amendment to the Comprehensive Plan or a development regulation;

- b. Requires approval of the siting of an essential public facility as provided in [RCW 36.70A.200](#); or
  - c. Is substantially revised by the applicant, in which case the time period shall start from the date at which the revised project application is determined to be complete pursuant to [TMC 18.40.150, Determination of Completeness](#).
4. If the City is unable to issue a final decision within the time limits provided in this Chapter, it shall provide written notice of this fact to the project applicant. The notice shall include a statement of reasons why the time limits have not been met and an estimated date for issuance of a final decision. The City is not liable for damages due to the City's failure to make a final decision within the time limits established in this Chapter.
- B. Within twenty-eight (28) calendar days after receiving a project permit application for review for completeness, the City shall mail or personally provide a written determination of completeness to the applicant which to the extent known by the City identifies other agencies with jurisdiction over the project permit application and states either that the application is complete; or that the application is incomplete and what is necessary to make the application complete. If the City does not provide a written determination to the applicant that the application is incomplete, the application shall be deemed complete. The time period guidelines for review of project permit applications begin following the determination of a complete application. The City's determination of completeness shall not preclude the City from requesting additional information or studies either at the time of the notice of completeness or at some later time, if new or additional information is required or where there are substantial changes in the proposal.
- C. Prior to a determination of a complete application, if the applicant receives a written determination from the City that an application is not complete, the applicant shall have up to ninety (90) calendar days to submit the necessary information to the City. Within fourteen (14) calendar days after an applicant has submitted the requested additional information, the City shall make the determination as described in TMC 18.40.150 (B), [Determination of Completeness](#) above and notify the applicant in the same manner. If the applicant either refuses, in writing, to submit additional information, or does not submit the required information within the ninety (90) calendar day period, the application shall lapse because of a lack of information necessary to complete the review.
- D. An application shall be considered complete when it contains the following:
1. The correct number of completed application forms signed by the applicant which contain a detailed description of the proposed land use, proposed impervious surface, and description of all existing and proposed improvements and easements;
  2. The correct number of documents, plans, or maps identified in the applicable application, as appropriate for the proposed project;
  3. A completed Environmental Checklist, if required;
  4. For preliminary plats, see TMC 18E.20 and 18E.30;
  5. All studies and materials demonstrating compliance with the applicable municipal code.
  6. Water availability letter (this requirement is for preliminary plats and short plats only).
  7. Payment of all applicable fees pursuant to the established fee schedule. In the event of insufficient funds on a draft, the application shall be deemed null and void.
  8. Proposed applications shall be consistent with the Comprehensive Plan and applicable development regulations.

**18.40.160 Incorrect Applications.**

- A. Following a determination of a complete application and the commencement of project review, the City may make a determination in writing that some information is incorrect and require that corrected information be submitted. The applicant shall have up to ninety (90) calendar days to submit corrected information. The City shall have fourteen (14) calendar days to review the submittal of corrected information.
- B. If the corrected information is still not found to be sufficient, the City shall notify the applicant in writing that the submitted information is incorrect, and the time period set forth in subsection (A) shall be repeated. This process may continue until complete or corrected information is obtained.
- C. If the requested corrected information is sufficient, the City shall continue with project review, in accordance with the time calculations exclusions set forth in [TMC 18.40.150, Determination of Completeness](#). If the applicant either refuses in writing to submit corrected information or does not submit the corrected information within the ninety (90) calendar day period, the application shall lapse.
- D. Appeal of an administrative determination of an incomplete or incorrect application shall be made pursuant to [TMC 18.40.090 \(L\), Process II, Administrative Action](#).

**18.40.170 Referral of Applications.** Within ten (10) calendar days of determining a complete application, the Designee shall transmit a copy of the application, or appropriate parts of the application, to each appropriate agency and City department for review and comment, including those responsible for determining compliance with state, federal and county requirements. The noticed agencies and City departments shall have fifteen (15) calendar days to comment. The noticed agency or City department is presumed to have no comments if comments are not received within the specified time period. The Designee may grant an extension of time if the application involves unusual circumstances.

**18.40.180 Notice of Application. (RCW 36.70B.060)**

- A. A notice of application shall be issued within fourteen (14) calendar days after the City has made a determination of completeness pursuant to TMC 18.40.150, [Determination Of Completeness](#) for all applications that require [SEPA review, and all short plats](#), and all [Process III](#) and [Process IV](#) applications; provided, that the notice of application shall be provided at least fifteen (15) calendar days prior to any required open record hearing. One (1) [notice of application](#) shall be completed for all applications related to the same project at the time of the earliest complete permit application.
- B. SEPA notice of application. A notice of application shall not be required for project permits that are categorically exempt under SEPA, [WAC 197-11-800](#) Categorical Exemptions unless a public comment period or an open record hearing is required prior to the decision on the project.
- C. The notice of application shall include:
  - 1. The case file number(s), the date of application, the date of the determination of completeness for the application and the date of the notice of application;
  - 2. A description of the proposed project action and a list of the project permits included in the application and, if applicable, a list of any studies requested by the review authority pursuant to [RCW 36.70B.070](#);

3. The identification of other required permits which are not included in the application, to the extent known by the City;
  4. The identification of existing environmental documents that evaluate the proposed project, and, if not otherwise stated on the document providing notice of application, the location where the application and any studies can be reviewed;
  5. A statement regarding critical areas communicating whether or not critical areas have been determined to be present and if so, how they will be protected;
  6. A statement of the limits of the public comment period, which shall be not less than fourteen (14) nor more than thirty (30) calendar days following the date of notice of application, and statement of the right of any person to comment on the application, receive notice of and participate in any hearings, request a copy of the decision once made, and any appeal rights;
  7. The tentative date, time, place and type of hearing. A tentative hearing date may be set at the time of application;
  8. A statement of those Development Regulations that will be used for project mitigation and of consistency as provided in [TMC 18.30.050, Consistency with Comprehensive Plan, Development Regulations, and SEPA](#).
  9. The name of the applicant or applicant's representative and the name, address and telephone number of a contact person for the applicant, if any;
  10. A description of the site, including current zoning and nearest road intersections, reasonably sufficient to inform the reader of its location; and
  11. Any other information determined appropriate by the City, such as the Environmental Determination, if complete at the time of issuance of the notice of application or the City's statement of intent to issue a DNS pursuant to the optional DNS process set forth in [WAC 197-11-355](#).
- D. The City shall mail a copy of the notice of application to:
1. The applicant.
  2. Agencies with jurisdiction.
  3. Property owners within 300 feet of the proposal, or at least two parcels deep.
  4. Any person who requests such notice in writing.
  5. Parties of Record.
- E. All public comments on the notice of application must be received by the City or postmarked by 5 p.m. on the last day of the comment period. Comments should be as specific as possible may be mailed, personally delivered, sent by facsimile, or emailed to the City.
- F. In addition to the mailed notice of application, the City will provide notice of application at Tenino City Hall and posted on the subject property. The available records of the Thurston County Assessor's Office shall be used for determining the property taxpayer of record and used for mailing notices. All public notices shall be deemed to have been provided or received on the date the notice is deposited in the mail or personally delivered, whichever occurs first. Failure to provide public notice as described in this chapter or irregularity in said notice shall not be grounds for invalidation of any permit decision. In addition to persons to receive notice as required by the matter under consideration, the City shall provide notice to others that may be affected or otherwise represent an interest in, or affected by, the proposed development.
- G. The applicant shall be responsible for posting a notice board on the property. Public notice shall be accomplished through the use of an approved City poster boards as follows:

1. Posting. Posting of the property for site-specific proposals shall consist of one (1) or more notice boards as follows:
  - a. A single notice board shall be placed by the applicant in a conspicuous location on a street frontage bordering the subject property.
  - b. Boards measure 3 feet x 4 feet and are affixed to a solid post mounted in the ground.
  - c. Each notice board shall be visible and accessible for inspection by members of the public.
  - d. Additional notice boards may be required when:
    - 1) The site does not abut a public road; or
    - 2) Additional notice boards are required under other TMC provisions; or
    - 3) The City determines that additional notice boards are necessary to provide adequate public notice.
  - d. Notice boards should be:
    - 1) Installed in accordance with specifications determined by the City and placed securely in the ground;
    - 2) Maintained in good condition by the applicant during the notice period;
    - 3) In place at least fifteen (15) calendar days prior to the end of any required comment period; and
    - 4) Removed by the applicant within ten (10) calendar days after the end of the notice period or final hearing date.
    - 5) When a proposal is within an existing subdivision, planned development district or planned unit development, an additional sign shall be posted at each major roadway entrance to the development.
  - e. Notice boards that are removed, stolen, or destroyed prior to the end of the notice period may be cause for discontinuance of the departmental review until the notice board is replaced and remains in place for the specified time period. The City shall notify the applicant when it comes to their attention that notice boards have been removed prematurely, stolen, or destroyed.
  - f. The applicant shall submit an affidavit of posting after installation of the notice board and at least seven (7) calendar days prior to the hearing. If the affidavits are not filed as required, any scheduled hearing or date by which the public may comment on the application may be postponed in order to allow compliance with this notice requirement.
  - g. SEPA information shall be supplied by the City and added by the applicant to the posted sign within applicable deadlines.
- H. Publication of the notice of application in Tenino's adopted official newspaper is required for applications that require SEPA review, all short plats, and all [Process III](#) and [Process IV](#) and [Process V](#) applications, except subdivision finals, extensions and appeals. Published notice shall include at least the following information:
  1. Project Number, location and description;
  2. Type of permit(s) required;
  3. Comment period dates; and
  4. The location where the complete application may be reviewed.
- I. The applicant is responsible for payment of any required notifications published in the official newspaper.

#### **18.40.190 Notice of Public Hearing.**

- A. Notice of public hearing is required for all types of applications for which a public hearing is held. Notice of public hearing shall be reasonably calculated to give actual notice and shall contain the following information:
1. The name of the applicant or agent;
  2. Description of the affected property, which may be in the form of either a vicinity location sketch or written description, other than a legal description;
  3. The date, time, and place of the hearing;
  4. The nature of the proposed use or development;
  5. A statement that all interested persons may appear and provide testimony;
  6. When and where information may be examined, and when and how written comments addressing findings required for a decision by the hearing body may be admitted;
  7. The name of a City representative to contact and the telephone number where additional information may be obtained;
  8. That a copy of the application, all documents and evidence relied upon by the applicant and applicable criteria are available for inspection at no cost and will be provided at the cost of reproduction; and
  9. That a copy of the staff report will be available for inspection at no cost at least five (5) calendar days prior to the hearing and copies will be provided at the cost of reproduction.
- B. Mailed notice of the public hearing shall be provided by the City as follows:
1. All owners of real property as shown by the records of the County Assessor's Office within three hundred (300) feet of the subject property or at least two (2) parcels deep (Subdivision and Platting exception: If an subdivision or short plat applicant owns adjacent property of the proposed subdivision, notice shall be given to property located within 300 feet, but not less than 2 parcels deep, around the perimeter of any portion of the boundaries of the adjacent parcels owned by the applicant of the proposed subdivision); and
  2. Any person who submits written comments on an application.
  3. For Process V legislative actions, the City shall publish notice as described in TMC 18.40.190, Notice of Public Hearing, and use all other methods of notice as required by [RCW 35A.12.160](#).
- C. Procedure for posted and/or published notice of public hearing.
1. Posted notice of the public hearing is required for all [Process III](#) and [Process IV](#) permit actions. The posted notice of hearing shall be added to the sign already posted on the property pursuant to [TMC 18.40.180](#), Notice of Application of this Section.
  2. Published notice of the public hearing is required for all [Process III](#) and [Process IV](#) procedures. The published notice shall be published at least once in a newspaper of general circulation within the City and contain the following information:
    - a. Project location;
    - b. Project description and nature of issues to be discussed at the hearing;
    - c. Type of permit(s) required;
    - d. Comment period dates and how written comments addressing findings required for a decision by the hearing body may be submitted; and
    - e. The location where the complete application may be reviewed.

- D. Notice shall be mailed, posted and first published not less than fifteen (15) days, but not more than 30-days prior to the hearing that requires the notice. The applicant shall remove any posted notice within 10 days following the conclusion of public hearing(s).
- E. Open record hearings shall be conducted in accordance with this Section. The Designee shall be responsible for the hearing and shall:
1. Schedule an application for review and public hearing;
  2. Give notice; however, applicant is responsible for some of the notice requirements;
  3. Prepare a staff report stating all decisions made as of the date of the report, including recommendations on project permits in the consolidated permit process that do not require an open record pre-decision hearing. The report shall also include a Final Environmental Impact Statement, if necessary, or the SEPA determination by the Responsible Official and state any mitigation required or proposed under the regulatory authority of the City. In the case of a [Process I](#) or [Process II](#) project permit application, this report may be considered the permit approval; and
  4. Prepare the notice of decision, if required by the hearing body, and/or mail a copy of the notice of decision to those required by this Title to receive such decision.
  5. The hearing body shall be subject to the Code of ethics and prohibitions on conflict of interest as set forth in [RCW 35A.42.020](#) and Chapter [42.23 RCW](#), as the same now exists or may hereafter be amended.
  6. Ex parte communications.
    - a. No member of the hearing body may communicate, directly or indirectly, regarding any issue in a quasi-judicial proceeding before them, other than to participate in communications necessary to procedural aspects of maintaining an orderly process, unless they provide notice and opportunity for all parties to participate; except as provided in this section:
      - 1). The hearing body may receive advise from legal counsel; or
      - 2). The hearing body may communicate with staff members, except where the proceeding relates to a code enforcement investigation or prosecution.
    - b. If, before serving as the hearing body in a quasi-judicial proceeding, any member of the hearing body receives an ex parte communication of a type that could not properly be received while serving, the member of the hearing body, promptly after starting to serve, shall disclose the communication as described in [TMC 18.40.190](#) (E) (3c), [Notice of Public Hearing](#) below.
    - c. If the hearing body receives an ex parte communication in violation of this Section, they shall place on the record:
      - 1). All written communications received;
      - 2). All written responses to the communications;
      - 3). The substance of all oral communications received and all responses made; and
      - 4). The identity of each person from whom the hearing body received any ex parte communication.
    - d. The hearing body shall advise all parties that these matters have been placed on the record.
    - e. Upon request made within ten (10) calendar days after notice of the ex parte communication, any party desiring to rebut the communication shall be allowed to place a rebuttal statement on the record.
  7. Disqualification.

- a. Any member who is disqualified may be counted only by making full disclosure to the audience, abstaining from voting on the disqualification, vacating the seat on the hearing body and physically leaving the hearing.
  - b. If all members of the hearing body are disqualified, all members present after stating their reasons for disqualification shall be re-qualified and shall proceed to resolve the issues.
  - c. Except for [Process IV](#) actions, a member absent during the presentation of evidence in a hearing may not participate in the deliberations or decision unless the member has reviewed the evidence received.
8. The burden of proof is on the proponent, pursuant to [TMC 18.30.090](#), [Burden of Proof](#). The project permit application must be supported by proof that it conforms to the applicable elements of the City's development Regulations, Comprehensive Plan and that any significant adverse environmental impacts have been adequately addressed.
  9. The order of proceedings for a hearing will depend in part on the nature of the hearing. The following shall be supplemented by administrative procedures as appropriate.
    - a. Before receiving information on the issue, the following shall be determined:
      - 1). Any objections on jurisdictional grounds shall be noted on the record and if there is objection, the hearing body has the discretion to proceed or terminate; and
      - 2). Any abstentions or disqualification shall be determined.
    - b. The presiding officer may take official notice of known information related to the issue, such as:
    - c. A provision of any ordinance, resolution, rule, officially adopted development standard or state law; and
    - d. Other public records and facts judicially noticeable by law.
    - e. Matters officially noticed need not be established by evidence and may be considered by the hearing body in its determination. Parties requesting notice shall do so on the record; however, the hearing body may take notice of matters listed in subsections (6)(a) and (6)(b) above of this section if stated for the record. Any matter given official notice may be rebutted.
    - f. The hearing body may view the area in dispute with or without notification to the parties, but shall place the time, manner, and circumstances of such view on the record.
    - g. Information shall be received from the staff and from proponents and opponents. The presiding officer may approve or deny a request from a person attending the hearing to ask a question. Unless the presiding officer specifies otherwise, if the request to ask a question is approved, the presiding officer will direct the question to the person submitting testimony.
    - h. When the presiding officer has closed the public hearing portion of the hearing, the hearing body shall openly discuss the issue and may further question a person submitting information or the staff if opportunity for rebuttal is provided.
  10. The hearing body shall issue a recommendation or decision, as applicable, within fourteen (14) calendar days of the record being closed.
  11. A party of record may ask for a reconsideration of a decision by the City Council for a [Process III](#) or [Process IV](#) action, or a recommendation of the Planning Commission. Reconsideration is not authorized for [Process I](#) and [Process II](#) applications. A reconsideration may be requested if either:

- a. A specific error of fact or law can be identified; or
  - b. New evidence is available which was not available at the time of the hearing.
  - c. A request for reconsideration shall be filed by a party of record within seven (7) working days of the date of the initial decision/recommendation. Any reconsideration request shall cite specific references to the findings and/or criteria contained in the ordinances governing the type of application being reviewed. A request for reconsideration temporarily suspends the appeal deadline. The City Council shall promptly review the reconsideration request and within ten (10) working days issue a written response, either approving or denying the request. If the reconsideration is denied, the appeal deadline of the Council's decision shall recommence for the remaining number of days. If a request for reconsideration is accepted, a decision is not final until after a decision on reconsideration is issued.
- F. The Designee may combine any public hearing on a project permit application with any hearing that may be held by another local, state, regional, federal, or other agency, on the proposed action, as long as:
- 1. The other agency consents to the hearing;
  - 2. The other agency is not expressly prohibited by statute from doing so;
  - 3. Sufficient notice of the hearing is given to meet each of the agencies' adopted notice requirements as set forth in statute, ordinance, or rule;
  - 4. The agency has received the necessary information about the proposed project from the applicant in enough time to hold its hearing at the same time as the local government hearing; and
  - 5. The hearing is held within the Tenino City limits.

An applicant may request that the public hearing on a permit application be combined as long as the hearing can be held within the time periods set forth in this Chapter. In the alternative, the applicant may agree to a particular schedule if additional time is needed in order to complete the hearings.

- G. Following a decision of a project permit by the applicable decision-making body, the City shall provide a notice of decision that also includes a statement of any threshold determination made under TMC 18C SEPA (Chapter [43.21C RCW](#)) and the procedures for appeal.
- 1. The notice of decision shall be issued within one hundred and twenty (120) calendar days after the City notifies the applicant that the application is complete. The time frames set forth in this Section shall apply to project permit applications filed on or after the effective date of this Title.
  - 2. The notice of decision shall be provided to the applicant and to any person who, prior to the rendering of the decision, requested notice of the decision or submitted substantive comments on the application.
  - 3. Notice of the decision shall be provided to the public as set forth in [TMC 18.40.190, Notice of Public Hearing](#). The City shall provide notice of the decision to the County Assessor's Office if affected property owners' request a change in valuation for property tax purposes.
  - 4. If the City is unable to issue its final decision on a project permit application within the time limits provided for in this Chapter, it shall provide written notice of this fact to the

parties of record. The notice shall include a statement of reasons why the time limits have not been met and an estimated date for issuance of the notice of decision.

H. Closed Record Hearings and Administrative Appeals.

1. This section allows for administrative appeals as provided in the framework in [TMC 18.40.090](#), Process II, Administrative Action. Administrative appeals are heard by the City Council.
2. Consolidated appeals.
  - a. All appeals of project permit application decisions, other than an appeal of determination of significance (DS), shall be considered together in a consolidated appeal.
  - b. Appeals of environmental determinations under TMC 18C, State Environmental Policy Act (SEPA), including administrative appeals of a threshold determination shall proceed as provided in that Chapter.
3. Only parties of record may initiate an administrative appeal on a project permit application.
4. An appeal must be filed as specified in TMC 18.40.090 (L), Process II, Administrative Actions.
5. Appeals shall be in writing, be accompanied by the adopted appeal fee, and contain all the information as specified in TMC 18.40.090 (L), Process II, Administrative Actions.
6. The timely filing of an appeal shall stay the effective date of the decision until such time as the appeal is adjudicated by the City Council, as applicable, or is withdrawn.
7. Public notice of the appeal shall be given as provided in [TMC 18.40.190](#), Notice of Public Hearing.
8. The closed record decision/appeal hearing shall be on the record before the hearing body and no new evidence may be presented. The provisions of TMC 18.40.190(E)(2-6) and (G) shall apply to a closed record decision/appeal hearing:

I. Judicial appeals.

1. The City's final decision or appeal decision on a Process I, II, III, IV, or V application may be appealed by a party of record with standing to file a land use petition in Thurston County superior court.
2. A land use petition must be filed within twenty-one (21) calendar days of issuance of the notice of decision or appeal decision.
3. A land use petition shall be filed according to the procedural standards outlined in Chapter [36.70C RCW](#), Judicial Review of Land Use Decisions, also known as the "Land Use Petition Act" (LUPA).

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## CHAPTER 18.50

### DISCRETIONARY PERMITS and ADMINISTRATIVE DECISIONS REVIEW CRITERIA

#### Sections:

<a href="#">18.50.010</a>	<b>Purpose</b>
<a href="#">18.50.020</a>	<b>Administrative Interpretations</b>
<a href="#">18.50.030</a>	<b>Administrative Use Permit</b>
<a href="#">18.50.040</a>	<b>Conditional Use Permit</b>
<a href="#">18.50.050</a>	<b>Design Standards Review</b>
<a href="#">18.50.060</a>	<b>Public Facilities Permit</b>
<a href="#">18.50.070</a>	<b>Temporary Use Permit</b>
<a href="#">18.50.080</a>	<b>Variances</b>

**18.50.010 Purpose.** The purpose of this section is to establish the procedures and decision criteria for a variety of permits that involve discretion or a recommendation or decision made by the Designee, Planning Commission, or other hearing body as appropriate. An interpretation of the provisions of this Chapter clarifies conflicting or ambiguous wording, or the scope or intent of the provisions of this Chapter. An interpretation of the provisions of this Chapter may not be used to amend this Chapter

#### **18.50.020 Administrative Interpretations.**

- A. The purpose of an administrative interpretation is to provide a degree of flexibility in the administration of this Title while following the intent of the City Council. Administrative interpretations are subject to applicable requirements of Process I applications pursuant to [TMC 18.40.080, Process I, Administrative Approval](#). A decision by the Designee as to the meaning, application or intent of any development regulation in this Chapter is known as an "interpretation." An interpretation may be requested in writing by any person or may be initiated by the Designee. This section establishes the procedure and criteria that the City will use in deciding, upon a written request, to interpret the provisions of this Chapter and in issuing any other written interpretation of this Chapter. The interpretation of the provisions of a concomitant agreement will be treated as an interpretation of this Chapter. Any appeals of an interpretation by the Designee under this section may be appealed to the City Council as provided for in this Title.
- B. The Designee shall make all interpretations of this Title. Official interpretations shall be written and maintained in an orderly, retrievable record. Such administrative interpretations shall include determinations of uses permitted in the various districts, and approval or disapproval of development plans and zoning decisions. Other interpretations may be made as specific circumstances arise which require such interpretations.
- C. Interpretations of Text.
  1. The more restrictive provision shall govern, where the conditions imposed by one provision of this Title are less restrictive than comparable conditions imposed by any other provisions of this Title.
  2. The most restrictive shall apply, whenever the requirements of this Title differ from the requirements of any other laws, ordinances, regulations, covenants or codes.

3. Except where specifically noted, examples of uses listed in this Title are intended to typify but not be an inclusive list or limit allowable uses and shall be used to identify appropriate zones and regulatory levels for a given use based on substantial similarity, in terms of activities, intensity, size, and performance, to a listed use.
- D. Land uses that are listed as primary uses in each zoning district shall be permitted subject to the review processes, standards, and regulations specified in Title 18A. If a use is not listed as a use in a zoning district, it shall be considered to be a prohibited use. However, it is inevitable that certain valid, justifiable uses of land will be missing from the listings of uses permitted in various zoning districts, therefore the City Designee is authorized to make an administrative interpretation pursuant to [TMC 18.50.020 \(1\)](#), Administrative Interpretation, below.
1. If a proposed use is not specifically listed, an applicant may request an interpretation from the Designee as to whether or not such use is a permitted use. In determining whether a proposed use closely resembles a use expressly authorized in the applicable zoning district(s), the Designee shall examine the characteristics of the development and use and shall make a determination as to what zone(s) the development and use may be allowed as a primary permitted use, permitted with an Administrative Use Permit, or a Conditional Use Permit based on the following criteria:
    - a. The requested use is substantially similar to the listed uses permitted in the district in which the request is being sought, as opposed to its similarity to the listed uses permitted in other districts based on the following criteria:
      - 1). The activities involved in or equipment or materials employed in the use;
      - 2). The effects of the use on the surrounding area, such as traffic impacts, noise, dust, odors, vibrations, lighting and glare, impacts on public services and facilities, and aesthetic appearance; and
      - 3). The use has a high degree of potential to be consistent, compatible, and homogenous with listed uses.
    - b. The use is consistent with the stated purpose of the applicable district or districts.
    - c. The use is compatible with the applicable goals and policies of the Comprehensive Plan.
  2. Unlisted developments and uses for which the Designee has made an administrative interpretation as to appropriate zone and type similarity shall be considered to constitute an official interpretation and shall subsequently be applied and used for future administration in reviewing other proposals. The Designee shall report such decisions to the Planning Commission when it appears necessary to amend this Code.
  3. The Designee's determination is classified as a Process I application and shall be processed and subject to the applicable requirements of [TMC 18.40.080](#), Process I, Administrative Approval and may be appealed as provided in [TMC 18.40.090](#), Process II, Administrative Action.
- E. Where uncertainty exists as to any of the zone boundaries as shown on the zoning map, the following rules shall apply:
1. A boundary shown on the zoning map as approximately following a lot line or parcel boundary shall be construed as following the lot line or parcel boundary as it actually existed at the time the zoning boundary was established. If, subsequent to the establishment of the zoning boundary, a lot line should be moved as a result of a legally performed boundary line adjustment, the zoning boundary shall be construed as moving

- with the lot line only if the lot line is moved no more than ten feet and remains generally parallel to the original line.
2. A boundary shown on the zoning map as approximately following a creek, lake, or other watercourse shall be construed as following the actual centerline of the watercourse. If, subsequent to establishment of the boundary, the centerline of the watercourse should move as a result of natural processes, the boundary shall be construed as moving with the centerline of the watercourse.
  3. A boundary shown on the zoning map as approximately following a ridgeline or topographic contour line shall be construed as following the actual ridge or contour line. If, subsequent to the establishment of the boundary, the ridge or contour line should move as a result of natural processes, the boundary shall be construed as moving with the ridge or contour line.
  4. A boundary shown on the zoning map as approximately following a street or railroad line shall be construed as following the centerline of the street or railroad right-of-way. If, subsequent to the establishment of the boundary, the centerline of the street or railroad right-of-way should be moved as a result of its widening or minor realignment (such as at an intersection), the boundary shall be construed as moving with the centerline only if the centerline is moved no more than 20 feet.
  5. Whenever any street or other public right-of-way is vacated in the manner prescribed by law, the zoning district adjoining each side of said street or other public right-of-way shall be automatically extended to the centerline of the former street or other public right-of-way, and all of the area included in the vacation shall then and henceforth be subject to all regulations of the extended districts.
  6. Whenever a single lot one-acre or less in size, is located within two or more different zoning districts, the district regulations applicable to the district within the larger portion of the lot lies shall apply to the entire lot.
  7. Whenever a single lot greater than one acre in size is located within two or more different zoning districts, each portion of that lot shall be subject to all the regulations applicable to the district in which it is located.
  8. If the specific location of a zoning boundary line cannot be determined from application of the above rules to the zoning map, it shall be determined by the use of the scale designated on the zoning map.
  9. Where questions still arise concerning the exact location of a district boundary, the Designee shall interpret the zone boundaries.
- F. The definition of any word or phrase not listed in this Title, which is in question when administering this Title shall be defined from one of the following sources that are incorporated herein and adopted by reference. Said sources shall be utilized to find the desired definition in the order listed as follows: City of Tenino Development Regulations, the City of Tenino Comprehensive Plan, any other portion of the Tenino Municipal Code or other City resolutions, ordinances, or regulations; any statute or regulation of the State of Washington (i.e., the most applicable); legal definitions from applicable case law; legal definitions from the most recent edition of Black's Law Dictionary; Moskowitz and Lindbloom, 1993, *The New Illustrated Book of Development Definitions*, Webster's, or other common dictionary.
- G. Applications.
1. Any person, personally or through an agent, may make application for an interpretation.

2. The applicant shall file a completed master land use application along with a written description, which at a minimum clearly states:
    - a. The interpretation requested;
    - b. The applicable Tenino City Code Section(s) which the applicant requests the Designee to interpret; and
    - c. Relevant information and arguments that support the requested interpretation.
  3. With the application, the applicant shall submit the fee established by the City. The application shall not be accepted unless the required fee accompanies it.
  4. The Designee may modify the submittal requirements as deemed appropriate.
  5. An application for an interpretation shall be routed to the Community Development Department. The Designee may route an application for interpretation to other staff members or departments for review and comment.
- H. The Designee may act on initiative, or in response to a written inquiry in the format outlined in [TMC 18.40.020](#) (1), Administrative Interpretation to issue interpretations of any of the provisions of this Chapter.
1. A Code interpretation requested by a person other than the project proponent or property owner must be requested prior to the date of expiration of any applicable administrative appeal period for a land use decision on the application to which the request relates. Any Code interpretation requested after the applicable administrative appeal period shall not affect any issued permit or prior decision.
  2. The Designee shall base an interpretation on:
    - a. The defined or the common meaning, as applicable, of the words in the provision;
    - b. The general purpose of the provision as expressed in the provision; and
    - c. The logical or likely meaning of the provision viewed in relation to the Comprehensive Plan, this Chapter, the Tenino Municipal Code as a whole, or other plans and studies prepared or adopted by the City.
  3. The Designee shall mail a written response to any person filing a written request to interpret the provisions of this Chapter within 28 days of having received that request.
  4. An interpretation of this Chapter will be enforced as if it is part of this Chapter.
  5. The Designee shall maintain an interpretation file that contains all interpretations of this Chapter that are in effect. The interpretation file shall be available for public inspection to copy at the City during regular business hours.
  6. An interpretation of the provisions of this Chapter remains in effect until rescinded in writing by the Designee or until the subject text of this Chapter has been amended consistent with TMC 18.40.020, Administrative Interpretation.
  7. Interpretations issued by the Designee that are related to a land use or subdivision application shall be incorporated into the decision and be subject to applicable notice provisions for the decision. Interpretations issued by the Designee that are not related to a land use or subdivision application shall be subject to the notice provisions under this section.
    - a. The Designee shall prepare a notice of each interpretation that is not related to a land use or subdivision application, containing the following information:
      - 1). The citation, if any, of the provision(s) of the Tenino City Code that is the subject of the interpretation along with a brief description of the subject provision(s).
      - 2). A summary statement of the interpretation of the affected provision.
      - 3). The date of the interpretation.

- 4). A statement of the availability of the official file.
- 5). A summary of the rights, as established in this article, of any person to submit an appeal of the interpretation.
- 6). The deadline for filing appeals of the interpretation.
- b. Upon issuance of the interpretation, the Designee shall distribute this notice of the interpretation as follows:
  - 1). Published in the official newspaper of the City.
  - 2). Posted on each of the official notification board of the City and public library located in the City.
8. Any person who is aggrieved by an interpretation issued by the Designee may appeal that interpretation within 14 days of the date of interpretation.
  - a. The appellant must file a letter of appeal indicating how the interpretation affects his or her property and presenting any relevant arguments or information on the correctness of the interpretation. The applicant shall include appeals fees as established by the City. The appeal will be considered incomplete unless it is accompanied by the required fee.
  - b. An appeal of an interpretation of this Chapter will be reviewed and decided upon using the process for appeals outlined in [TMC 18.40.100, Process III, Planning Commission Decision](#), of this Chapter.
  - c. If the interpretation of the Designee is modified, the designee shall:
    - 1). Place the modifying decision in the interpretation file; and
    - 2). Change or remove, as appropriate, the interpretation that was modified.

**18.50.30 Administrative Use Permit.**

- A. The purpose of this section is to establish an administrative review process and decision criteria to evaluate proposed land uses that, due to unique qualities or circumstances, may require some additional regulation or control. The administrative use permit (AUP) process is intended to ensure that the proposed activity, if established, will be in full compliance with applicable regulations, that the unique qualities of the use is addressed and mitigated, and that such use is compatible with the Comprehensive Plan and adjacent uses.
- B. Existing Uses.
  1. Any use existing at the time of adoption of this Title that is within the scope of uses requiring an administrative use permit in the zoning district in which the property is situated shall be deemed a conforming use without necessity of obtaining an AUP.
  2. Any expansion of an existing administrative use shall be required to apply for a new AUP if the Designee finds that there is a change in the nature of the use or a significant change in the intensity of the use created by such an expansion.
  3. Any use operating under the provisions of an existing AUP at the time of adoption of this Title that is within the scope of uses requiring an AUP in the zoning district in which the property is situated shall be deemed a conforming use without necessity of a new AUP, unless a proposed expansion would result in a change in the nature of the use or a significant change in the intensity of the use created by such an expansion.
  4. Any use operating under the provisions of an existing AUP at the time of adoption of this Title which is within the scope of primary permitted uses in the applicable zoning district shall be deemed a conforming use.

- C. An AUP is a [Process II](#) application type and subject to all the procedural requirements applicable to this application type.
1. An applicant proposing to develop an administrative use shall provide facts and evidence to enable the Designee to make a determination. The application shall be on the form prescribed by the Community Development Department and shall include all of the information and materials required by the application form. The established fee shall be submitted at time of application.
  2. Administrative use permit applications shall be filed with the City, and circulated for review and comment by City staff.
- D. The Designee shall approve an AUP only if all of the following findings can be made regarding the proposal and are supported by the record:
1. The approval of the proposed AUP will not be detrimental to the public health, safety, and general welfare; nor will it be injurious to, or adversely affect, the uses, property, or improvements adjacent to and in the vicinity of the site upon which the proposed use is proposed to be located;
  2. The approval of the proposed AUP is consistent and compatible with the intent of goals, objectives and policies of the Comprehensive Plan and any other City ordinances;
  3. The proposed use and the project design comply with the zoning district and all applicable Development Regulations;
  4. All conditions necessary to mitigate the impacts of the proposed use have been included in the project design or approval, and are capable of being monitored and enforced;
  5. All requirements for a specific use have been addressed by the applicant.
- E. When granting an administrative use permit, the Designee may attach specific conditions to the permit that will serve to accomplish the standards, and/or meet the criteria, and policies established in the Comprehensive Plan and this Title. The Designee may deny an application for an AUP if the establishment of the use would be incompatible with the surrounding area or incapable of complying with specific standards set forth in this Code, or if any of the above required findings are not supported by evidence in the record as determined by the Designee.
1. In addition to demonstrating compliance with the criteria as determined by TMC 18.50.030 (D), Administrative Use Permit above, the applicant shall accept those conditions that the City Designee finds are appropriate to obtain compliance with the criteria as listed below;
  2. In permitting an administrative use, the Designee may impose any of the following conditions:
    - a. Limit the manner in which the use is conducted, including restricting the time an activity may take place and restraints to minimize such environmental effects as noise, vibration, air pollution, glare and odor.
    - b. Establish a special yard or other open space, lot area or dimension.
    - c. Limit the height, size or location of a building or other structure.
    - d. Designate the size, number, location or nature of vehicle access points.
    - e. Increase the amount of street dedication, roadway width or improvements within the street right-of-way.
    - f. Designate the size, location, screening, drainage, surfacing or other improvement of a parking or truck loading areas.

- g. Limit or otherwise designate the number, size, location, and height of lighting of signs.
  - h. Limit the location and intensity of outdoor lighting or require its shielding.
  - i. Require screening, landscaping or another facility to protect adjacent or nearby property and designate standards for installation or maintenance of the facility.
  - j. Design the size, height, location or materials for a fence.
  - k. Protect existing trees, vegetation, water resources, wildlife habitat or other significant natural resources.
  - l. Require provisions for public access, physical and visual, to natural, scenic and recreational resources.
  - m. Require provisions for stormwater drainage including designating the size, location, screening, or other improvements of detention ponds and other facilities.
  - n. Impose special conditions on the proposed development to ensure that development is in conformance with the surrounding neighborhood and the intent and purpose of the zoning district classification.
  - o. Require such financial guarantees and evidence that any applied conditions will be complied with.
- F. Authorization of an AUP shall be void after a period of one (1) year unless the use has begun within that time or substantial construction or action pursuant thereto has taken place. However, the City may, at the discretion of the Designee, extend authorization for six additional months upon request, provided such request is submitted in writing at least 30 days, but not more than 60 days, prior to the expiration of the permit, with payment of appropriate fees as listed in the current fee schedule.

**18.50.040 Conditional Use.**

- A. This Section is to establish procedures and decision criteria for uses that possess unique characteristics and are of such a nature that they may not be appropriate for every location within a given zoning district. Conditional uses are those uses deemed unique due to factors such as size, technological processes, equipment, or location with respect to surroundings, streets, existing improvements, or demands upon public facilities. Such uses require a special degree of review and control to ensure compatibility with the Comprehensive Plan and adjacent uses.
- B. Any use existing at the time of adoption of this Title that is within the scope of uses requiring a conditional use permit (CUP) in the zoning district in which the property is situated shall be deemed a conforming use without necessity of obtaining a CUP.
  - 1. Any expansion of an existing conditional use shall be required to apply for a new CUP if the Designee finds that there is a change in the nature of the use or a significant change in the intensity of the use created by such an expansion.
  - 2. Any use operating under the provisions of an existing conditional use permit/public facilities permit at the time of adoption of this Title that is within the scope of uses requiring a CUP in the zoning district in which the property is situated shall be deemed a conforming use without necessity of a new CUP, unless a proposed expansion would result in a change in the nature of the use or a significant change in the intensity of the use created by such an expansion.

3. Any use operating under the provisions of an existing CUP at the time of adoption of this Title that is within the scope of primary permitted uses within the applicable zoning district shall be deemed a conforming use.
- C. Application for a Conditional Use Permit.
1. A CUP is a [Process III](#) application type and subject to all the procedural requirements applicable to this application type.
  2. CUP applications shall be on the form prescribed by the City and shall include all of the information and materials required by the application form. An applicant shall provide sufficient facts and evidence to enable the Planning Commission to make a decision. The established fee shall be submitted at time of application.
  3. Applications for CUP shall be filed with the City and be circulated and reviewed for comment by City staff.
  4. Notice of application shall be provided pursuant to [TMC 18.40.180](#), [Notice of Application](#).
  5. Public notices shall be pursuant to [TMC 18.40.180](#), [Notice of Application](#).
  6. Public hearings shall be pursuant to [TMC 18.90.190](#), [Notice of Public Hearing](#).
  7. A CUP shall only be granted after the Planning Commission has reviewed the proposed use and has made written findings that all of the standards and criteria set forth below have been met or can be met, subject to conditions of approval:
    - a. The size of the site is adequate for the proposed use, including all facilities and amenities that are required by this Title or desired by the applicant;
    - b. The proposed use will not be detrimental to the public health, safety, and general welfare of the community and will not introduce hazardous conditions at the site that cannot be mitigated to protect adjacent properties;
    - c. The topography, soils, and other physical characteristics of the site are appropriate for the use and potential problems due to weak foundation soils can be eliminated or reduced to the extent necessary to avoid hazardous situations;
    - d. The proposed use will not be injurious to, or adversely affect the uses, property, or improvements adjacent to, or in the vicinity of, the site upon which the proposed use is to be located;
    - e. The proposed use will be compatible with adjacent land uses and consistent with the character of the surrounding area;
    - f. Adequate water, sewer/septic, storm drainage, schools, electrical, police, and fire protection facilities and services will support the proposed use. The use will not overburden or adversely affect said public facilities and services;
    - g. The traffic generated by the proposed use will not unduly burden the traffic circulation system in the vicinity;
    - h. An adequate site layout is proposed for on-site circulation and transportation activities, considering the potential impacts of the proposed use on traffic flow and control, emergency vehicle movements and safety associated with the suitability of access points, on-site drives, parking, loading and unloading areas, refuse collection and disposal points, sidewalks, bike paths, or other transportation facilities required by this Title or desired by the applicant;
    - i. The proposed use will cause no unreasonably adverse effects to wetlands, shorelands, wildlife habitat, and other critical areas;
    - j. The public interest will suffer no substantial detrimental effect;

- k. Buffering devices such as fencing, landscaping or topographic characteristics adequately protect adjacent properties from adverse effects of the proposed use, including adverse visual or auditory effects;
- l. The granting of the proposed conditional use is consistent and compatible with the intent of the goals, objectives and policies of the Comprehensive Plan. For essential public facilities, the Planning Commission shall balance the goals and policies of the Comprehensive Plan, the intent of this Code, and the public need for the proposed facility;
- m. The proposed use complies with the appropriate development and performance standards and all other applicable provisions of the City of Tenino Development Standards;
- n. All conditions necessary to lessen any impacts of the proposed use have been included in the project design or will be required as conditions of approval pursuant to [TMC 18.40.100, Process III, Planning Commission Decision](#).
- o. In addition to demonstrating compliance with the criteria as determined by the Planning Commission, the applicant shall accept those conditions that the Commission finds appropriate to obtain compliance with the criteria.
  - 1). In permitting a conditional use, the Commission may impose any of the following conditions:
    - i. Limit the manner in which the use is conducted, including restricting the time an activity may take place and restraints to minimize such environmental effects such as noise, vibration, air pollution, glare and odor.
    - ii. Establish a special yard or other open space, lot area or dimension.
    - iii. Limit the height, size or location of a building or other structure.
    - iv. Designate the size, number, location or nature of vehicle access points.
    - v. Increase the amount of street dedication, roadway width or improvements within the street right-of-way.
    - vi. Designate the size, location, screening, drainage, surfacing or other improvement of a parking or truck loading areas.
    - vii. Limit or otherwise designate the number, size, location, and height of lighting of signs.
    - viii. Limit the location and intensity of outdoor lighting or require its shielding.
    - ix. Require screening, landscaping or another facility to protect adjacent or nearby property and designate standards for installation or maintenance of the facility.
    - x. Design the size, height, location or materials for a fence.
    - xi. Protect existing trees, vegetation, water resources, wildlife habitat or other significant natural resources.
    - xii. Require provisions for public access, physical and visual, to natural, scenic and recreational resources.
    - xiii. Require provisions for stormwater drainage including designating the size, location, screening, or other improvements of detention ponds and other facilities.
    - xiv. Impose special conditions on the proposed development to ensure that development is in conformance with the surrounding neighborhood and the intent and purpose of the zoning district classification.

- xv. Require such financial guarantees and evidence that any applied conditions will be complied with.
  - xvi. Require appeals to be pursuant to [TMC 18.40.090](#) (L), Process II, Administrative Action.
- 2) Authorization of a conditional use shall be void after a period of one (1) year unless the use is begun within that time or substantial construction or action pursuant thereto has taken place. However, the City may extend authorization for one additional year upon request provided such request is submitted in writing at least 30 days but not more than 60 days prior to expiration of the permit with payment of appropriate fees as listed in the current fee schedule at the discretion of the Designee.

**18.50.050 Design Standards Review.**

- A. Design Standards is an administrative process to implement and give effect to the Comprehensive Plan, its policies, or parts thereof, through the adoption of design criteria for development relative to site layout, landscape, architecture, and exterior structure design. It is the intent of the City that this process will serve to aid applicants in understanding the principal expectations of the City concerning design, and to encourage a diversity of imaginative solutions to development through the review and application of the design standards.
- B. The adoption of the design guidelines is an element of the City’s regulation of land use, which is statutorily authorized. The design standards review process adopted herein is established as a [Process I](#) administrative function delegated to the Designee pursuant to [RCW Title 35A.11](#). Therefore, in implementing the administrative design standards review process, the City Council may adopt such rules and procedures as are necessary to provide for expeditious review of proposed projects. In the administration of this process, the Designee may develop supplementary handbooks for the public, which shall pictorially illustrate and provide additional guidance on the interpretation of the design standards established, as well as provide a detailed explanation of the design review process.
- C. Design Standards review is a [Process I](#) application type and subject to all the procedural requirements applicable to this application type.
  - 1. Design Standards review applications shall be on a form prescribed by the City and shall include all of the information and materials required by the application form. An applicant shall provide sufficient facts and evidence to enable the Designee to make a decision. The established fee shall be submitted at time of application.
  - 2. Applications for design standards review shall be filed with the Community Development Department.
  - 3. The Designee shall provide the applicant with a written decision approving, denying, or approving the application with modifications and/or conditions of approval.
- D. The decision of the Designee under the administrative design standards review process is final unless an appeal is made in accordance with the requirements of [TMC 18.40.090](#) (L), Process II, Administrative Action.

**18.50.060 Public Facilities Permit.**

- A. This process is intended to ensure that Public Facilities (PF) as needed to support orderly growth and delivery of public services are sited in a timely and efficient manner. It is also

intended to provide the City with additional regulatory authority to require mitigation of impacts that may occur as a result of essential PF siting. Finally, it is intended to promote enhanced public participation that will produce siting decisions consistent with community goals. Public facilities are public or privately owned or operated facilities serving a public purpose that are typically difficult to site. They include but are not limited to: airports, state educational facilities, state or regional transportation facilities; prisons, jails and other correctional facilities, and solid waste handling facilities pursuant to [WAC 365.195.340](#) (a.), Siting Essential Public Facilities. In addition, other public facilities that are regulated and permitted pursuant to this Section are identified in TMC 18B.10.070 Utilities Use Category.

- B. Any use existing at the time of adoption of this Title, which is within the scope of uses requiring a public facilities permit (PFP) in the zoning district in which the property is situated, shall be deemed a conforming use without the necessity of obtaining a PFP.
  - 1. Any expansion of an existing public facility use shall be required to apply for a new PFP if the Designee finds that there is a change in the nature of the use or a significant change in the intensity of the use created by such an expansion.
  - 2. Any use operating under the provisions of an existing conditional use permit at the time of adoption of this Title, which is within the scope of uses requiring a PFP in the zoning district in which the property is situated, shall be deemed a conforming use without the necessity of a new PFP, unless a proposed expansion would result in a change in the nature of the use or a significant change in the intensity of the use created by such an expansion.
  - 3. Any use operating under the provisions of an existing PFP at the time of adoption of this Title, which is within the scope of primary permitted uses within the applicable zoning district shall, be deemed a conforming use.
- C. A PFP is a Process III application type and is subject to all the procedural requirements applicable to this application type.
  - 1. The PFP use types and permitted zones are identified in 18B.20, Land Use Zones.
  - 2. PFP applications shall be on the form prescribed by the Community Development Department and shall include all of the information and materials required by the application form in order to be accepted as complete by the City. An applicant shall provide sufficient facts and evidence to enable the Planning Commission to make a decision. The established fee shall be submitted at time of application.
  - 3. Applications for PFPs shall be filed with the Community Development Department. The PFP application shall be reviewed and circulated for comment by City staff.
  - 4. Notice of application shall be provided pursuant to [TMC 18.40.180](#), Notice of Application.
- D. A PFP shall be pursuant to [TMC 18.40.190](#), Notice of Public Hearing.
- E. A PFP shall only be granted after the Planning Commission has reviewed the proposed use and has made written findings that all the standards and criteria set forth below have been met or can be met subject to conditions of approval:
  - 1. The project applicant has demonstrated a need for the project, as supported by an analysis of the projected service population, an inventory of existing and planned comparable facilities, and the projected demand for the type of facility proposed.
  - 2. If applicable, the project would serve a significant share of the City's population, and the proposed site will reasonably serve the project's overall service population.

3. The applicant has reasonably investigated alternative sites, as evidenced by a detailed explanation of site selection methodology.
  4. The project is consistent with the applicant's own long-range plans for facilities and operations.
  5. The applicant's public participation plan has provided an opportunity for public participation in the siting decision and mitigation measures that is appropriate in light of the project's scope.
  6. The project will not result in a disproportionate burden on a particular geographic area.
  7. The proposed project shall comply with all applicable provisions of the Comprehensive Plan, Development Standards, SEPA, and other federal, state and local statute, Codes and ordinances.
  8. The project site meets the facility's minimum physical site requirements, including projected expansion needs. Site requirements may be determined by the minimum size of the facility, access, support facilities, topography, geology, and on-site mitigation needs.
  9. The project site, as developed with the proposed facility and under the proposed mitigation plan, is compatible with surrounding land uses.
  10. The applicant has proposed mitigation measures that substantially reduce or compensate for adverse impacts on the environment.
- G. Action of Planning Commission. In addition to demonstrating compliance with the criteria as determined by the Commission, the applicant shall accept those conditions that the Commission finds appropriate to obtain compliance with the criteria. The Planning Commission may impose any of the following conditions:
1. Limit the manner in which the use is conducted, including restricting the time an activity may take place and restraints to minimize such environmental effects as noise, vibration, air pollution, glare and odor.
  2. Establish a special yard or other open space or lot area or dimension.
  3. Limit the height, size or location of a building or other structure.
  4. Designate the size, number, location or nature of vehicle access points.
  5. Increase the amount of street dedication, roadway width or improvements within the street right-of-way.
  6. Designate the size, location, screening, drainage, surfacing or other improvement of a parking or truck loading areas.
  7. Limit or otherwise designate the number, size, location, and height of lighting of signs.
  8. Limit the location and intensity of outdoor lighting or require shielding.
  9. Require screening, landscaping or another facility to protect adjacent or nearby property and designate standards for installation or maintenance of the facility.
  10. Design the size, height, location or materials for a fence.
  11. Protect existing trees, vegetation, water resources, wildlife habitat or other significant natural resources.
  12. Require provisions for public access, physical and visual, natural, scenic and recreational resources.
  13. Require provisions for stormwater drainage, including designating the size, location, screening, or other improvements of detention ponds and other facilities.
  14. Impose special conditions on the proposed development to ensure that development is in conformance with the surrounding neighborhood and the intent and purpose of the zoning district classification.

15. Require such financial guarantees and evidence that any applied conditions will be adhered to.

H. Appeals shall be pursuant to [TMC 18.40.090](#) (L), Process II, Administrative Action.

I. Authorization of a public facility use shall be void after a period of one (1) year unless the use began within that time or substantial construction or action pursuant thereto has taken place. However, the City may extend authorization for one additional year upon request, provided such request is submitted in writing at least 30 days and not more than 60 days prior to expiration of the permit at the discretion of the Designee.

#### **18.50.070 Temporary Use Permits.**

- A. The provisions of this section are designed to provide standards and criteria for temporary relief to situations resulting from strict application of this Title. Provisions authorizing temporary uses are intended to permit occasional temporary uses, activities and structures when consistent with the purpose of this Title and when compatible with the general vicinity and adjacent uses.
- B. The following temporary uses types, activities and associated structures may be authorized subject to specific limitations in this section and such additional conditions as may be established by the Designee:
1. Model homes or apartments and related real estate sales and display activities located within the subdivision or residential development to which they pertain.
  2. Contractor's office, storage yard and equipment parking and servicing on the site of an active construction project.
  3. Circuses, carnivals, rodeos, fairs or similar transient amusement or recreational activities. For parades and other special events, see TMC Chapter 5.15 Parades and Special Events.
  4. Indoor or outdoor art and craft shows and exhibits.
  5. Christmas tree sale lots limited to non-residential lots in commercial or industrial zoning districts.
  6. Mobile home residences used for occupancy by supervisory and security personnel on the site of an active construction project.
  7. Indoor or outdoor special sales, including swap meets, flea markets, parking lot and sidewalk sales, warehouse sales or similar activities, limited to locations on non-residential lots in commercial or industrial districts, and when operated not more than ten (10) days in the same month, unless otherwise permitted by the City.
  8. Temporary use of mobile trailer units or similar portable structures for nonresidential purposes, located in districts where the intended use is permitted.
  9. Seasonal retail sales of agricultural or horticultural products raised or produced on individual farms.
  10. Neighborhood or community garage sales, moving sales and similar activities for the sale of personal belongings when operated not more than three (3) days in the same week or weekend period, and not more than six times in the same calendar year.
  11. The Designee may authorize additional temporary uses not listed in this subsection when it is found that the proposed uses are in compliance with the requirements and findings of this section.
  12. Temporary Housing Unit. A temporary housing unit may be placed on a lot or tract of land in any zone for occupancy during the period of time necessary to construct a permanent use or structure on the same lot or tract or abutting property leased or owned

- by the applicant. Existing dwelling units may be converted to a temporary housing unit. A temporary housing unit is subject to the following:
- a. The unit shall be removed from the site within 60 days after final inspection of the project, or within one year from the date the unit is first moved to the site, whichever may occur sooner. The unit is not located in any required yard.
  - b. A temporary permit shall be issued by the Building Department prior to occupancy of the unit on the construction site.
13. Temporary Housing Units – Accessory Dwelling Unit. Temporary housing units are permitted in all zones as follows:
- a. A temporary housing permit for a temporary housing unit may be issued by the Building Department if the applicant can satisfy the criteria set forth below and attests by affidavit that:
    - 1). The information furnished with the application is true and correct.
    - 2). That the standards and conditions set forth in the permit will remain satisfied as long as the temporary housing unit remains on the site.
  - b. The following are the minimum standards applicable to temporary housing units.
    - 1). The temporary housing unit shall be occupied by the parent(s) of the occupants of the dwelling, or an individual or individuals who is/are close relative(s) of the occupants of the principal dwelling and shall be approved by the Thurston County Health Department for septic sanitation.
    - 2). An occupant of the temporary housing unit because of age, disability, prolonged infirmity, or other similar incapacitation is unable to independently maintain a separate type of residence without human assistance.
    - 3). The temporary housing unit is a mobile home, it must bear the Housing and Urban Development (HUD) 3280 seal.
    - 4). In the event the Health Department requires the installation of separate water supply and/or sewerage disposal systems, said requirements shall not at a later time constitute grounds for the continuance or permanent location of a temporary housing unit beyond the length of time authorized in the permit or renewal of said permit.
    - 5). Prior to the issuance of a temporary housing permit, the City shall review the application and may require the installation of such fire protection/detection equipment as may be deemed necessary as a condition to the issuance of the temporary housing permit.
    - 6). The temporary housing unit shall be removed from the lot or tract of land not more than 60 days from the date the temporary permit expires or occupancy ceases.
  - c. Renewals. Temporary housing permits shall be valid for the period of time the parent or close relative resides in the temporary housing unit; provided, that after obtaining initial approval, annual renewals of the temporary housing permit must be obtained from the Building Department or designee. When obtaining a renewal, the Building Official or designee shall confirm by affidavit from the applicant that the requirements specified herein are satisfied. Application for renewals must be made 60 days before the expiration of the current permit. Renewals of said permits shall be automatically granted if the applicant is in compliance with the provisions herein and no notice of such renewal is required.

C. Application and Authorization.

1. A temporary use permit is a Process I application type and subject to all the procedural requirements applicable to this application type.
2. Temporary use applications shall be on a form prescribed by the City and shall include all of the information and materials required by the application form. An applicant shall provide sufficient facts and evidence to enable the Designee to make a decision. The established fee shall be submitted at time of application.
3. Applications for temporary use permits shall be filed with the City. Application shall be made at least 15 days prior to the requested date for commencement of the temporary use.
4. The Designee shall provide the applicant with a written decision, approving, denying or approving the application with modifications and/or conditions of approval, within ten (10) days after the date of submission of a complete application.
5. A temporary use authorized pursuant to this Section shall be subject to all of the applicable standards of TMC 18.50.070 (D), Temporary Use Permit, and shall not be exempted or relieved from compliance with any other ordinance, law, permit or license applicable to such use, except where specifically noted.

D. Standards for Temporary Use.

1. Each site occupied by a temporary use shall be left free of debris, litter or other evidence of temporary use upon completion or removal of the use.
2. A temporary use conducted in a parking facility shall not occupy or remove from availability more than twenty (20) percent of the spaces required for the permanent use.
3. Each site occupied by a temporary use must provide or have available sufficient off-street parking and vehicular maneuvering area for customers. Such parking need not comply with the development requirements of TMC 18B, Parking, but must provide safe and efficient interior circulation and ingress and egress from the public right-of-way.
4. No temporary use shall occupy or use public rights-of-way, parks or other public lands in any manner unless specifically approved by the Designee.
5. No temporary use shall occupy a site or operate within the City for more than ninety (90) days within any calendar year, except as follows:
  - a. When authorized by the Designee, a temporary use may operate an additional ninety (90) days if it is found that such an extension will be consistent with the requirements of TMC 18B, Land Use Zones and TMC 18.50.070 (D), Temporary Use Permit.
  - b. A temporary use may be given an additional extension if unique circumstances exist that necessitate a longer use such as construction office or security housing for an active construction site and such an extension will be consistent with the requirements TMC 18B, Land Use Zones, and TMC 18.50.070 (D), Temporary Use Permit, or can be consistent, subject to conditions of approval.
6. All signs shall comply with the requirements of TMC 18B, Signs, except as otherwise specified in this Section.
7. All temporary uses shall obtain all required City permits, licenses or other approvals prior to occupancy of the site.
8. The Designee may establish such additional conditions as may be deemed necessary to ensure land use compatibility and to minimize potential impacts on nearby uses. These include, but are not limited to, time and frequency of operation, setbacks, special yards, and spaces; control of points of vehicular ingress and egress, temporary arrangements for parking, loading and traffic circulation, requirements for screening or enclosure, site

- maintenance during use, and guarantees for site restoration and cleanup following temporary use.
- E. After consultation and coordination with all other applicable City departments and other agencies, a temporary use permit shall be granted when the Designee has determined that:
1. The temporary use will be compatible with uses in the general vicinity and on adjacent properties.
  2. The temporary use will not create a material adverse effect on the livability or appropriate development of abutting properties and the surrounding community.
  3. The temporary use will not impair the normal, safe and effective operation of a permanent use on the same site.
  4. The temporary use will comply with the requirements of the zone within which it is proposed.
  5. The temporary use shall comply with all applicable standards of the Thurston County Health Department.
  6. In applying temporary use criteria and determination of appropriate conditions, consideration shall be given, but not limited to:
    - a. The harmony and scale, bulk, coverage, and density;
    - b. The availability of public facilities and utilities;
    - c. The harmful effect, if any, upon a desirable neighborhood character;
    - d. The generation of traffic and the capacity of surrounding streets and roads;
    - e. The creation of noise, vibration, odors, or other similar nuisances; and
    - f. Any other relevant impact on the peace, quiet, comfort, and enjoyment by and of the abutting properties and the surrounding community.
- F. The Designee shall provide the applicant with a written decision, approving, denying or approving the application with modifications and/or conditions of approval, within ten (10) days after the date of submission of a complete application.

**18.50.080 Variances.**

- A. The intent of this section is to provide an avenue of relief where, by reason of exceptional configuration, or by reason of other unique and extraordinary situations or conditions existing on a piece of property, the strict application this Title would result in peculiar, exceptional and undue hardship upon the owner of such property, which was not the result of actions of the applicant, property owner or a previous property owner or agent.
- B. Administrative Variances shall not relieve an applicant from any of the procedural provisions of this Title, conditions of approval established during prior permit review, any of the provisions of the critical areas Code, except for the required buffer widths. The Variance process shall not allow the establishment of a use that is not otherwise permitted in the zoning district in which the proposal is located, nor allow an increase in density or reduction in the standard lot size.
- C. Administrative Variances. The Designee shall have the authority to grant an Administrative Variance for up to twenty (20) percent of the numerical standards for building setbacks from lot lines, lot coverage, and impervious surface coverage as provided in this Title.
1. An Administrative Variance is a [Process II](#) application type and subject to all the procedural requirements applicable to this application type.
    - a. Applications for Administrative Variances shall be on the form prescribed by the City and shall include all of the information and materials required by the application

- form. An applicant shall provide sufficient facts and evidence to enable the Designee to make a decision.
- b. Applications for Administrative Variances shall be filed with the Community Development Department.
2. The Designee may grant an Administrative Variance if it is shown that it:
    - a. Does not detract from the desired character and nature of the vicinity in which it is proposed; and
    - b. Enhances or protects the character of the neighborhood and/or the vicinity by protecting natural features, historic sites, open space, or other resources; and
    - c. Does not interfere with or negatively impact the operations of existing land uses and all legally permitted uses within the zoning district it occupies; and
    - d. Does not constitute a threat to the public health, safety and general welfare within the City; and
    - e. Is the minimum adjustment necessary for the reasonable use of the land.
  3. Authorization of an Administrative Variance shall be void after a period of one (1) year unless the use is begun within that time or substantial construction or action pursuant thereto has taken place. However, the City may at the discretion of the Designee extend authorization for six additional months upon request, provided such request is submitted in writing at least 30 days but not more than 60 days prior to expiration of the permit with payment of appropriate fees as listed in the current fee schedule.
- D. Variances. The Planning Commission shall have the authority to grant a Variance when some exceptional physical condition related to a parcel of land results in unnecessary hardship from the strict application of certain development provisions and is preventing the owner from using the property as intended by this Title. Any Variance granted shall be the minimum adjustment necessary for the reasonable use of the land.
1. A Variance is a [Process III](#) application type and subject to all the procedural requirements applicable to this application type.
    - a. Applications for Variances shall be on the form prescribed by the City and shall include all of the information and materials required by the application form. An applicant shall provide sufficient facts and evidence to enable the Planning Commission to make a decision. The established fee shall be submitted at time of application.
    - b. Variance applications shall be filed with the Community Development Department. The Variance application shall be reviewed and circulated for comment by City staff.
  2. A Variance shall only be granted after the Planning Commission has reviewed the proposed use and has made written findings that the standards and criteria set forth below have been met or can be met subject to conditions of approval:
    - a. Unique circumstances or conditions exist that are applicable to the land or buildings for which a Variance is sought. Said circumstances or conditions are peculiar to such land or buildings and do not apply generally to the land or buildings in the area. The Planning Commission may consider legal, nonconforming aspects of existing structures for the purpose of this finding.
    - b. There must be proof of undue hardship if the Variance is not granted. It is not sufficient proof of hardship to show that a greater profit would result if a Variance were granted; nor shall loss of value be a valid reason to grant a Variance. Furthermore, the hardship cannot be self-created, nor can it be created by one who

purchases property with or without the knowledge of restrictions present. The hardship must result from the strict application of this Title and be suffered directly by the property in question. Evidence of a Variance granted under similar circumstances shall not be considered as a solely sufficient cause to grant hardship relief.

- c. The granting of the Variance is necessary for the development of a parcel of land, that in conjunction with adjacent land in the same ownership, is not otherwise reasonably capable of development and use under the provisions of this Title, and the Variance granted is the minimum Variance that will accomplish this purpose.
  - d. The granting of the Variance shall be consistent with the Comprehensive Plan and in agreement with the general purpose and intent of the regulations imposed by this Title.
  - e. The granting of the Variance shall neither be injurious to the neighborhood or community, nor otherwise detrimental to the public welfare.
  - f. The granting of the Variance will not confer upon the applicant any special privilege that is denied by this Title to other lands, structures, or buildings in the area.
  - g. The granting of the Variance will not permit the establishment of any development or use that is not permitted by this Title.
3. Authorization of a Variance shall be void after a period of one (1) year unless substantial construction or action pursuant thereto has taken place. However, the City may at the discretion of the Designee extend authorization for an additional six months upon request, provided such request is submitted in writing at least thirty (30) days, but not more than sixty (60) days prior to expiration of the permit with payment of appropriate fees as listed in the current fee schedule.

## CHAPTER 18.60

### LEGISLATIVE DECISIONS – REVIEW CRITERIA

#### Sections:

- [18.60.010](#) **Development Code Amendments.**
- [18.60.020](#) **Right-of-Way Vacation.**
- [18.60.030](#) **Planned Actions.**
- [18.60.040](#) **Zoning of Annexed Lands.**
- [18.60.050](#) **Moratoria.**

#### **18.60.010 Development Code Amendments.**

A. This Chapter establishes the process for adopting and amending Growth Management Act (“GMA”) Development Regulations to ensure early and continuous public participation in the development and amendment of Development Regulations that implement the City’s Comprehensive Plan. For the purposes of this Chapter, “Development Regulations” means the controls placed on development or land use activities by the City, including, but not limited to, zoning, SEPA, critical areas ordinances Site Development, Design Standards, Signs, official controls, subdivision ordinances, and binding site plan ordinances, together with any amendments thereto. A development regulation does not include a decision to approve a project permit application, as defined in [RCW 36.70B.020](#), even though the decision may be expressed in a resolution or ordinance of the City.

1. The Community Development Department shall notify the State of Washington Department of Community, Trade and Economic Development (“CTED”) of the intent to adopt a Development Regulation or amendment at least 60-days prior to final passage and shall transmit a copy of all passed Development Regulations to CTED within 10 days after adoption.
2. Pursuant to 43.21C RCW and 197-11 WAC, the Responsible Official shall conduct the Environmental Review at the earliest opportunity in the planning process to investigate any potential environmental impacts of the proposed development regulations or amendments. A decision shall be made and issued pursuant to TMC 18C - SEPA, prior to adoption of any proposed development regulation or amendment thereof.
3. The Designee shall prepare a packet of information for the Planning Commission’s review of the proposed development regulation or amendment(s) consisting of:
  - a. A Staff report;
  - b. An Environmental Checklist;
  - c. The Environmental determination;
  - d. A Map of the affected area (if applicable);
  - e. Any public or agency comment during review period; and
  - f. Any other analysis regarding the proposed regulation or amendment.
4. The Planning Commission shall conduct a public hearing on the proposed development regulation or amendment pursuant to criteria set forth [TMC 18.40.190, Notice of Public Hearing.](#)
5. The City shall notice the public hearing required in [TMC 18.40.180, Notice of Application](#) that is reasonably calculated to provide notice to property owners and

other affected and interested individuals, tribes, government agencies, businesses, and organizations. Examples of reasonable notice include:

- a. Posting the property for site-specific proposals;
  - b. Publishing notice in local newspaper;
  - c. Notifying private or public individuals or groups requesting notification in certain proposals or types of proposals being considered;
  - d. Placing notices in appropriate regional, neighborhood, or trade journals as identified by the Community Development Department;
  - e. Publishing notice in the official newspaper or sending notice to City mailing lists established by the Community Development Department, including general lists or lists for specific proposals or subject areas.
6. Notice of the public hearing shall state when the public may submit written comments on the proposed development regulation provided that the public shall be given notice at least 10 days prior to the scheduled public hearing to submit written comments to the City.
  7. After the Planning Commission conducts the public hearing, the proposed development regulation/amendment is forwarded to the City Council with its recommendation.
  8. The City Council agenda for the reading of the proposed development regulation shall reflect the full Title of the development regulation being reviewed. Errors in exact compliance with this Chapter shall not render the development regulation invalid if the spirit of the procedures established by this Chapter is observed.
  9. After the requirements of this Chapter are met, the City Council may act upon a proposed development regulation. The City Council shall adopt, adopt as modified, reject, or remand the development regulation to the Planning Commission or Community Development Department for further consideration.
  10. State law governs the appeal of a City Council decision on a development regulation.
- B. Nothing in this section or in this Title shall limit the authority of the City Council to make changes in districts or zone designations or requirements as part of more extensive revisions of the Comprehensive Plan or the City of Tenino Development Regulations. Nothing in this Chapter shall relieve a use or development from compliance with other applicable laws.

**18.60.020 Right-of-Way Vacation.** When a vacation application is specifically for a City street, the procedures for road vacation or street vacation in chapter [36.87](#) or [35.79](#) RCW shall be utilized for the street vacation process.

**18.60.030 Planned Actions.** A planned action pursuant WAC 197-11-164, *Planned Actions* does not require a threshold determination or the preparation of an environmental impact statement under TMC 18C SEPA, but may be subject to environmental review and mitigation under SEPA.

- A. A planned action means one or more types of project actions that are designated planned actions by an ordinance or resolution adopted by the City and have had the significant impacts adequately addressed in an environmental impact statement prepared in conjunction with either a Comprehensive Plan or sub-area plan adopted under Chapter [36.70A RCW](#) or a fully contained community, a master planned resort, a master planned development or a phased project; and are:
1. Subsequent or implementing projects for the plans, projects or proposals;
  2. Located within an urban growth area, as defined in [RCW 36.70A.030](#);

3. Consistent with the City's Comprehensive Plan adopted under Chapter [36.70A RCW](#); and
  4. Are not essential public facilities, as defined in [RCW 36.70A.200](#).
- B. The City shall limit planned actions to certain types of development or to specific geographical areas that are less extensive than the jurisdictional boundaries of the City and may limit a planned action to a time period identified in the environmental impact statement or in the ordinance or resolution designating the planned action under [RCW 36.70A.040](#).
  - C. Project review of a planned action shall be used to identify specific project design and conditions relating to the character of development, such as the details of site plans, building plans, pedestrian and vehicular access and circulation, stormwater drainage plans, the payment of any required impact fees, or other measures to mitigate a proposal's probable adverse environmental impacts.

### **18.60.040 Zoning of Annexed Lands**

- A. It is the purpose of this Section to provide a procedure to ensure that the initial zoning of annexed territories is in conformance with City goals, policies and plans. This is a [Process V](#) action.
- B. Whenever the City Council shall determine that the best interest and general welfare of the City would be served by annexing territory, the Designee will determine if the proposed annexation is within the City's Comprehensive Plan Urban Growth Area.
  1. If the Annexation request is within the Comprehensive Plan Urban Growth Area, the Designee will process the annexation request, prepare a staff report and schedule a Planning Commission public hearing; or
  2. If the proposed annexation request is not within the Comprehensive Plan Urban Growth Area, the Designee will initiate an application for consideration of an update to the Comprehensive Plan and an application for an initial zoning recommendation.
- C. Upon receipt of an annexation application, the Planning Commission shall hold a public hearing to consider the proposed annexation. Notice of the time, place and purpose of such hearing shall be mailed to all property owners in the area to be annexed and given by publication in a newspaper of general circulation in the City and the area to be annexed, at least ten (10) calendar days prior to the hearing. Upon completion of the meeting, the Planning Commission shall transmit a copy of its recommendation of the proposed annexation to the City Council for consideration.
  1. In addition, the Planning Commission shall hold a public hearing to consider the initial zoning for the area of the proposed annexation. Notice of the time, place and purpose of such hearing shall be mailed to all property owners in the area to be annexed and those property owners within 300 feet pursuant to [TMC 18.40.180](#), [Notice of Public Hearing](#).
  2. The notice shall be published in a newspaper of general circulation in the City and the area to be annexed, at least ten (10) calendar days prior to the hearing.
- D. Within 60 calendar days of the receipt of the recommendation from the Planning Commission for the area of the proposed annexation, the City Council shall consider the Comprehensive Plan change necessary to facilitate the annexation at a public meeting. The City Council may approve or disapprove the Comprehensive Plan amendment as submitted, modify and approve as modified, or remand the Comprehensive Plan amendment back to the Planning Commission for further proceedings. An affirmative vote of not less than a majority of the total members of the City Council shall be required for approval. If the matter is referred back to the Planning Commission, the Council shall specify the time within

which the Planning Commission shall report back to the Council with findings and recommendations on the matters referred.

1. Upon receipt of the recommendations of the Planning Commission for the initial zoning of the area of the proposed annexation, the Council shall hold at least two (2) public hearings at least thirty (30) calendar days apart. Notice of the time and place and purpose of such hearing shall be given by publication in a newspaper of general circulation in the City and the area to be annexed, at least ten (10) calendar days prior to the hearing. The ordinance adopting the initial zoning may provide that it will become effective upon the annexation of the area into the City.
2. If annexation occurs prior to adoption of the Comprehensive Plan amendment update and initial zoning designation, those areas designated and zoned under the authority and land use provisions of Thurston County shall, upon annexation, be assigned as an interim zoning designation until new zoning designations are adopted in conformance with the Comprehensive Plan. Upon annexation, all prior land use agreements shall be considered binding agreements between the City and the property or business owner(s), as may be appropriate, unless otherwise modified by mutual consent.
3. An electronic copy of any changes to City Development Regulations or the City's Comprehensive Plan shall be forwarded to the Thurston County Assessor's Office per RCW 36.70B.230, which states, "By July 31, 1997, a local government planning under RCW 36.70A.040 shall provide to the county assessor a copy of the local government's comprehensive plan and development regulations in effect on July 1st of that year and shall thereafter provide any amendments to the plan and regulations that were adopted before July 31st of each following year".

#### **18.60.50 Moratoria.**

- A. Nothing in this Title shall prevent the City Council from establishing development moratoria or other interim land use regulations upon a finding by the City Council that, due to unforeseen circumstances or other emergencies, such a moratorium or temporary regulation is necessary in order to protect the purpose and effectiveness of the City's Comprehensive Plan and regulations, pending completion of the procedures necessary to adopt permanent land use controls. Any such moratorium or interim land use regulation shall be effective only for a period of a time necessary to complete adoption of the permanent land use control, which time shall be specified by the City Council in the ordinance adopting the moratorium or other temporary regulation.
- B. Pursuant to [RCW 35.63.200](#), a council that adopts a moratorium without holding a public hearing on the proposed moratorium shall hold a public hearing on the adopted moratorium within at least sixty days of its adoption, whether or not the council or board received a recommendation on the matter from the Planning Commission or Community Development Department. If the council does not adopt findings of fact justifying its action before this hearing, then the council shall do so immediately after the required public hearing. A moratorium adopted under this Section may be effective for not longer than six months, but may be effective for up to one year if a work plan is developed for related studies providing for such a longer period. A moratorium control may be renewed for one or more six-month periods if subsequent public hearings are held and findings of fact are made prior to each renewal.